## JOINT COMMITTEES WORKSHOP

## BEFORE THE

### CALIFORNIA ENERGY RESOURCES CONSERVATION

## AND DEVELOPMENT COMMISSION

In the Matter of:

Informational Proceeding and
Preparation of the 2004 Integrated) Docket Nos.
Energy Policy Report (IEPR) Update) 03-IEP-01

02-REN-1038
Re: Accelerated Renewable Energy 04-DIST-GEN-1
Development (Renewable Distributed)
Generation
)

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

HEARING ROOM A

SACRAMENTO, CALIFORNIA

TUESDAY, JUNE 8, 2004 10:05 A.M.

Reported by: Peter Petty Contract No. 150-01-005 ii

COMMISSIONERS PRESENT

John Geesman, Presiding Member

Jackalyne Pfannenstiel, Associate Member

ADVISORS PRESENT

Melissa Ann Jones

Darcie Houck

STAFF PRESENT

Timothy Tutt

Sandra Fromm

ALSO PRESENT

Drew Bohan California Environmental Protection Agency

Larry Stoddard Ryan Pletka Black & Veatch

Stephen Frantz Sacramento Municipal Utility District

Stephen Heckeroth

Dave Nyberg GE Energy

Kent Sheldon
SMA America, Inc.

Sheryl Carter Natural Resources Defense Council

Tom Blair
The City of San Diego

Jan MacFarland CSEIA

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ALSO PRESENT

Bernadette Del Chiaro Environment California Research and Policy Center

Robert Raymer California Building Industry Association

Mark Robinson NEXTEK Power Systems, Inc.

Michael Bergey Bergey WindPower

Donald E. Osborn Spectrum Energy, Inc.

Jane H. Turnbull League of Women Voters

Joseph McCabe Energy Ideas, LLC

Kenneth Nittler Enercomp

Aaron Nitzkin Sharp Electronics Corporation

Cecilia Aguillon Kyocera Solar, Inc.

Tor Allen The Rahus Institute

Ben Ovshinsky Energy Conversion Devices, Inc.

Kari Smith Powerlight

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1	PROCEEDINGS
2	10:05 a.m.
3	PRESIDING MEMBER GEESMAN: I'm John
4	Geesman, the Presiding Member of the Commission's
5	Integrated Energy Policy Report and the
6	Commission's Renewables Committee. This is a
7	joint workshop of both Committees.
8	To my left is our newest Commissioner,
9	Commissioner Pfannenstiel, who is the Associate
10	Member on our Renewables Committee. To my right
11	is my Advisor, Melissa Jones. To my far left is
12	Darcie Houck, who is Commissioner Boyd's Advisor.
13	Commissioner Boyd is the Associate Member on our
14	Integrated Energy Policy Report.
15	We've got a full agenda today. I think
16	the staff has assembled some fairly provocative
17	questions that we'll be hearing a number of
18	presentations from.
19	I had the privilege last week of being
20	included in a delegation of state governments that
21	attended the International Renewable Energy
22	Conference in Bonn, Germany. And I will say it
23	was a unique experience to watch the 170 other
24	countries represented at this conference stand up
25	on the floor and make fairly solemn commitments as

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1 to the nature of their renewable energy programs
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- 2 going forward.
- 3 Given the international prominence which
- 4 our Governor enjoys, and some of the visible
- 5 statements and indications that he's made early in
- 6 his term about accelerating, and perhaps
- 7 expanding, state's renewable energy program,
- 8 California was obviously a subject of considerable
- 9 interest among the delegates.
- 10 We'll hear from the Administration a
- 11 little bit later in our presentation. We'll start
- 12 with an overview from Tim Tutt. But first,
- 13 Commissioner Pfannenstiel, do you wish to say
- 14 anything?
- 15 COMMISSIONER PFANNENSTIEL: Only that I
- am most anxious to hear a lot more about what is
- 17 happening, what can be happening with these
- 18 programs. I'm expecting to hear a lot about costs
- and about the benefits, and how the one can be
- 20 reduced and the other can be increased.
- So, with that I'll turn it over to the
- 22 experts. Thank you.
- 23 PRESIDING MEMBER GEESMAN: Tim, do you
- 24 want to start.
- MS. FROMM: I was just going to do a

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1 little bit of housekeeping.
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- 2 PRESIDING MEMBER GEESMAN: Okay.
- 3 MS. FROMM: I'm Sandra Fromm; I'm the
- 4 Assistant Project Manager for the 2004 Integrated
- 5 Energy Policy Report. I'd like to welcome you
- 6 here today and thank you for your participation in
- 7 this workshop.
- 8 Today's workshop is on distributed
- 9 generation, which is one of three elements in the
- 10 2004 update. And we'll be also updating you on
- 11 transmission and aging power plants when the
- 12 report comes out.
- I would encourage you to subscribe to
- our IEPR list server. We send our workshop
- notices electronically through that.
- 16 Presentations made by staff and other participants
- here today will also be posted on our website.
- Paper copies of our presentations,
- 19 staff's presentations, and also by participants,
- are available out on the table in the front lobby.
- 21 If you have any comments, written or
- oral, that you would like to make, please make
- 23 them by June 15th of 2004.
- 24 With that, I'd like to take care of a
- 25 few other little things. When you come up to the

1 podium if you could speak directly into the

- 2 microphone; they're a little bit sensitive. That
- 3 would be very helpful for our court reporter so
- 4 that he can get an accurate record of the
- 5 proceedings.
- 6 And if you can state your name and
- 7 provide the court reporter with a business card,
- 8 that would be helpful. We have restrooms and
- 9 water fountains outside of the hearing room to the
- 10 left. And there's a snack and lunch shop upstairs
- on the second floor. There's also a market across
- 12 the street where you can pick up something for
- 13 lunch.
- I would ask for your courtesy to turn
- off your cellphones. They are very distracting to
- 16 the audience and to speakers.
- With that, I'd like to turn the thing
- 18 over to Tim Tutt.
- 19 MR. TUTT: Thank you, Sandra. Welcome
- 20 to the distributed generation/renewable
- 21 distributed generation workshop. I'm going to go
- 22 through a broad overview of the solar market and
- funnel down to our own program; to some degree
- 24 talk about some of the issues and policies in
- 25 California.

```
The agenda for today is presentations in
 1
         the morning generally. I think we have as many as
 2
         eight presentations. There's a few that are not
 3
 4
         on the agenda that came in at the last minute here
 5
         that we'll hear from, including a presentation
 6
         from NEXTEK and a presentation from Mike Bergey.
                   There probably are some people who wish
 8
         to just make public comments, and we'll either do
         those as part of the presentations, or do those as
10
         part of the roundtable, however it seems to fit, I
11
         think, at this point in time.
12
                   The agenda and workshop notice that we
13
         sent out talked about a variety of broad questions
14
         and issues. Program and policy coordination in
15
         California; the status and strategies for
         renewable distributed generation markets; what's
16
17
         happening in Germany and Japan.
18
                   Some of the other policies in
         California, net metering, tax credits and
19
20
         exemptions expiration and solar systems on new
21
         homes, as a burgeoning, perhaps new, venture in
         California.
22
                   And many people have called me and asked
23
24
         when this workshop would adjourn, and given the
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number of people and items on the agenda I'm

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1 afraid I can't give a definite answer to that at
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- 2 this point in time.
- 3 This chart shows you a comparison of
- 4 Japan, German, California in terms of the
- 5 photovoltaic energy market, which is a significant
- 6 component of our distributed generation programs
- 7 here in California. We also cover a variety of
- 8 other technologies, but photovoltaic tends to
- 9 dominate the distributed generation renewable
- 10 market.
- 11 As you can see, both Japan and Germany
- 12 have more population than California. They both
- import more of their energy than the United
- 14 States. And electricity prices there are higher
- 15 than in California.
- What this means is in part a basis for
- one of the reasons Japan and Germany are
- 18 significantly ahead of California in basic
- installation of photovoltaics. The amount of 2003
- 20 installations, Japan's done over 200 megawatts;
- 21 Germany is almost 150 in 2003. California, we
- installed about 27, I believe.
- 23 Cumulatively, Germany and Japan, again,
- 24 are ahead of California. We did this on a per
- 25 capita basis. It wouldn't look like we're so

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1 severely behind because PV per person, we catch up
2 a little bit.
```

And one of the goals of our programs, in
general, Japan, Germany and here, is to reduce the
costs of these systems using economies of scale
and other advances in manufacturing technology.
And you can see that in Germany and Japan there
have been significant reductions in the costs of
photovoltaics. In California we've had some since
10 1999, but not as much as in Germany and Japan.

11

12

13

14

15

- Another chart showing the Japanese PV experience. They started providing subsidies, incentives to photovoltaic installations in '94.

  The blue bars on this chart are effectively the incentive amount, and the purple bars are the cost of the system amounts.
- So, in '94, '95', '96, '97 Japan was

  subsidizing more than 50 percent of the cost of

  these systems. And then in the last few years, as

  the program has taken off and expanded, they

  install over 40,000 residential or small systems a

  year these days. The amount of subsidy has

  decreased as the system price as decreased.
- 24 All in all, Japan is spending -- the 25 yellow chart line on this chart is in yen, it's

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1 the subsidies budget in Japan -- is equivalent to
```

- 2 about 200 million a year in these last four or
- 3 five years. They've spent over a billion dollars
- 4 in subsidies on photovoltaics; and they're ramping
- 5 out their incentive programs this year and next
- 6 year for purposes of providing these kind of
- 7 incentives.
- 8 German PV experience is similar.
- 9 There's not a lot of growth until 2000, 2001,
- 10 2002, when the -- law started really. And we see
- 11 about 130 megawatt expected, or put in place in
- 12 2003 on this chart. And cumulatively, 120
- megawatts of PV.
- So, Germany and Japan have had good
- 15 experiences. In California we have several
- 16 programs in the state that provide incentives to
- 17 photovoltaic installations. There's our own
- 18 emerging rebate program or there's the California
- 19 Public Utilities Commission self-generation
- 20 incentive program. And several of the publicly
- owned utilities have programs of their own.
- In terms of how these programs affect
- 23 the overall PV market in the state, the Energy
- 24 Commission's program, to date, has installed 46
- 25 percent of the photovoltaics megawatts. The self-

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generation incentive program at the PUC is next at
1
        23 percent; and SMUD is 15 percent.
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- 3 So there's three or four big programs.
- And one of the issues that we need to talk about
- 5 today is how these programs get coordinated in
- 6 greater detail as we move into the more robust PV
- market, so that we don't end up stepping on each
- 8 other's toes and causing the discrepancies in each
- other's markets or each other's parts of the
- 10 system here.

- Other policies that California has had 11
- 12 in place, and we'll talk about later, net metering
- 13 up to 1 megawatt in California; CRS exemptions;
- 14 property tax exemptions for solar, not for small
- wind, for example. We do a lot of research and 15
- development of solar, spend money on that. And on 16
- distributed generation, renewable distributed 17
- 18 generation, in general.
- And then California, as you might 19
- 20 probably know, has a 7.5 percent income tax credit
- 21 this year on the net cost of installing a solar
- 22 system up to 200 megawatts.
- So, all of these policies we'll talk 23
- 24 about hopefully during this meting, to some
- 25 degree. Several of them are, again, at a point

where the demand has been strong enough that the caps or the amount of incentive coming from these policies is potentially challenged; income tax credit disappears at the end of next year, is currently scheduled to.

And through all of these policies and programs we've achieved a fairly dramatic growth in solar in California. We have 75 megawatts online grid-connected solar online right now. And the rate of growth is fairly significant through the rest of this year. We can easily get up into the 90 megawatt, 100 megawatt range in California.

The emerging renewables program, which is run here at the Energy Commission, has had the goal of accelerating cost reduction and market acceptance through high-volume production. We feel like we have achieved a significant success there in that we have had quite an increase in the amount of solar installed in California through our program and others. We have had some cost reductions. We would expect to see more as we move forward.

Our success has challenged us in the sense that we're now at a point where we have to think about the continued funding for the program,

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1 moving into the next couple years and beyond.
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- 2 It's going to be one of the topics of the meeting
- 3 today.
- We provide rebates for these programs.
- 5 Basically our rebate level right now is \$3.20 a
- 6 watt for photovoltaic, expected to go down to \$3
- 7 on July 1st, and it declines every six months.
- 8 That's the way our program is structured.
- 9 There's several eligible technologies,
- 10 including small wind, fuel cells using noble fuels
- and solar-thermal electric. But PV is probably 95
- to 98 percent of our program at this point.
- By early 2004 we've paid over about \$150
- million for close to 10,000 systems and 38
- megawatts of distributed generation. And we have
- 16 a significant amount of funds encumbered for
- 17 systems in development.
- 18 We have about 86 million remaining as of
- June 1, 2004. And I'll get into more specifics of
- 20 future funding issues as we move forward in this
- 21 presentation, this overview presentation.
- This shows you the growth in the number
- of systems installed per year. 2003 we had over
- 3000 systems and 13 megawatts installed, for a
- 25 total of 52 million in incentives. So far through

```
2004, only half the year is gone, we've nearly
exceeded the total for 2002 in number of systems;
have exceeded the total in megawatts, and have
exceeded the total in incentive payments. Again,
for the grand total of 37 megawatts installed to
date.
```

This chart again shows you the level —
a huge change in the level of demand or growth in
the market in California. This is the number of
retailers and installers in each year that we have
participating in our program. It's gone down in
2004, in part because we asked everyone to reregister on our site in 2004. And you can see,
the red bars there show our rebate levels which
went up in 2001 to 4.50 a watt, and then have been
declining since then as we move into, again, a
declining mode of incentive payments; trying to
move to a period where the industry doesn't need
an incentive subsidy anymore, like Japan has done.

Again, this shows the requested funding per month, and the point in this graph is it shows the big spikes at the points where our rebate levels decline, in December and June of each year. This pattern of decline of 20 cents started in March of 2003. There's a gap, as many of you

1 know, between October and February of 2003 where

- 2 we were out of funds for the program.
- And you can see here, at the very end of
- 4 this year, January through May, we're seeing an
- 5 increase in incentive requests again. We don't
- 6 have the June results in, obviously June's not
- 7 over, but it looks like we're on track perhaps to
- 8 have another spike like we've seen in the previous
- 9 rebate level of decline periods. Just before that
- 10 we get a big spike in reservations.
- So, what does this mean in terms of
- 12 total funding? Historically we started out with
- 13 54 million of funding in the program. And for
- several years, 1998 through 2000, end of 2000, it
- 15 wasn't decreasing very fast. I think we had spent
- or reserved about 10 million. By the end of 2000
- it had 44 million left.
- 18 But in 2001, when the energy crisis hit,
- 19 there certainly was an increase in interest in
- 20 solar. The Legislature provided some additional
- 21 funding for our program. We re-allocated some
- 22 funding from other parts of our renewable energy
- 23 program. And that's where you get a bump up in
- 24 the funding here. And you see that the growing
- gap between the available funding and the -- I'm

sorry, the total funding and the available funds

left, indicates the amount that was installed in

reserve in this period. Reaching a point where we

actually ran out of funds in October of 2002, as I

5 mentioned.

Now, one reason we ran out of funds was because we didn't have authority to spend this next batch of funding, yet, in the program. It was established that we had this money coming in, but we hadn't authority to spend it until 2003.

Once we started that program up, and allocated those funds, there were funds available again. But, as you see, the rate of using those funds up has been pretty steep, to the point where we realized that we were going to be out of funding again fairly quickly, and earlier this year added a significant amount of additional funds to the program. And you see that here and see that it's available, but it's also declining.

Now, this yellow period is a project, kind of, for the rest of the year. It shows that we probably will still have funds at the end of the year, but it is just a projection. It's not clear exactly how steep this rate of use of funds will be, but we're looking at probably being okay

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1 with the money we put in through the end of this
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- 2 year.
- 3 In terms of again our price trends for
- 4 installed PV systems. We had sort of a mixed
- 5 record in terms of how the prices and the average
- 6 were changing in the early part of the program.
- 7 And, in fact, as we went up to a 4.50 rebate level
- 8 we saw an increase in the amount of the cost per
- 9 kilowatt of these systems.
- 10 But as we've moved forward from then
- 11 we've seen a drop in cost per watt; including a
- 12 big drop last year. We expect to see further
- drops, in part because we've gotten rid of the
- 14 percent requirement on our rebate structure. The
- 15 structure used to be that you got a certain
- dollars per watt level, or 50 percent of your
- 17 costs. We got rid of the 50 percent of the costs
- 18 structure, and revised our rebate levels
- 19 appropriately so that there was no longer an
- 20 incentive to put in a system to get as maximum a
- 21 rebate as possible.
- 22 This chart shows you a little bit of the
- 23 breakdown between commercial, residential retrofit
- and residential new in our program. We had a
- 25 significant, and still have a significant amount

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of commercial systems. These are probably greater than 20 kW systems.
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Here in 2001 it was even up to larger

systems, because we funded several systems up to 1

megawatt in 2001. Before we ran out of money we

had allocated to those larger systems. And then

in 2002 we no longer had funds for those larger

systems. And in 2003 our program was restructured

so that it only funded up to 30 kW while the self
generation incentive program funded systems above

30 kW.

- 12 You can see here also on this chart a 13 growing amount, or decent amount of residential 14 new construction installations or reservations in 15 our program. And this is significant because, as 16 you know, the Governor has suggested in the State 17 of the State speech that he wants to encourage 18 builders to put solar on new homes. And this is an area where any program the Governor does roll 19 20 out in that vein would interact with and need to 21 be coordinated with our program.
- 22 So bottomline is what's happening in 23 2005 and 2006 for us. As I said, we probably have 24 money to the end of 2004. In 2007 we will 25 hopefully have authorization to allocate and use

the last five years worth of the AB-995/SB-1194

- funding, which is about \$220 million, depending on
- 3 escalation of program funds.
- 4 So at that point, pending legislation
- 5 available or allowing us to use those funds, we
- 6 should have an additional 220 million. But until
- 7 then we have to either find sources of funding or
- 8 change the program to react to the fact that the
- 9 funding is limited.
- 10 Here's a couple or three scenarios that
- just nothing definitive in terms of what we expect
- 12 to happen in here, but just to show you where we
- might be under three or four scenarios.
- In this first one, the top one, we end
- up needing about \$20 million -- being \$20 million
- in the red, so we need to allocate from somewhere
- another \$20 million. This scenario assumes a more
- 18 rapid rebate decline, about twice as fast as we
- 19 currently are declining the rebate. And as a
- 20 result, we're merely sustaining, perhaps, the
- 21 industry, and getting significantly less
- 22 megawatts, spending significantly less dollars
- 23 than if we were to continue the program as it's
- 24 currently structured.
- The yellow line continues the program as

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1 it's currently structured, with a 20 cent rebate
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- 2 drop every six months; and assumes that the level
- 3 of participation in the program remains about the
- 4 same as it was, has been this year. And so we end
- 5 up needing about \$140 million by the end of 2006
- for the program to maintain the level that we
- 7 currently are at.
- 8 And the turquoise line shows you what
- 9 would be expected if, as costs in the industry
- 10 continue to come down, we might achieve and see
- 11 additional growth in the program as we have in the
- 12 last -- over the last few years. And get further
- 13 requests for reservations; install a larger amount
- of megawatts, using about \$300 million and
- 15 requiring about \$250 million in new funding over
- 16 the next two years.
- 17 So these are daunting prospects and
- 18 possible scenarios. We don't know which way to
- 19 go. We're looking for input and trying to provide
- 20 some perspective on where the situation stands in
- this workshop and presentation today.
- In terms of net metering caps, one of
- 23 the issues that has been in the news recently is
- 24 San Diego coming close to its net metering cap.
- 25 PG&E and Southern California Edison are not as

```
1 close as San Diego.
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about it.

- 2 Basically in AB-58 when it re3 established net metering for up to 1000 megawatts
  4 in California, also established a cap of net
  5 metering equivalent to one-half of 1 percent of
  6 the electricity load of each service area. And
  7 San Diego is coming close enough to that cap that
  8 there's interest in trying to see what can be done
- The cap doesn't apply to LADWP. We show
  it on this chart because just to give you an idea
  of where they would be if it did apply, but LADWP
  is exempt from AB-58.
- And it's not -- we show it for SMUD.

  SMUD appears to be very close, but we're not

  exactly clear how it's applied in SMUD at this

  point in time.
- In terms of what's been happening with
  the state solar tax credit, there's been an
  increasing participation number of tax returns
  that have participated; 3000 in 2003, for a total
  of \$5 million of credits applied to the systems
  involved.
- 24 And that just is a, you know, it's sort 25 of a pot pourri of information about where the

```
1 solar market is and what's been happening.
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- 2 There's certainly other things we can talk about,
- 3 and other presentations that we have here.
- 4 There's some contact information here if you need
- 5 it.
- And let me bring up the next
- 7 presentation, which will be -- we're going to get
- 8 a few words from Drew Bohan of Cal-EPA. And he
- 9 doesn't have an electronic presentation, but he's
- 10 going to talk and tell us about what's been
- 11 happening at Cal-EPA.
- 12 MR. BOHAN: Thanks, Tim. Good morning,
- 13 Commissioners. My name is Drew Bohan, and I'm
- 14 Assistant Secretary for Policy at Cal EPA. I
- thought I was going to be on at 1:00 this
- 16 afternoon, but I don't have a whole presentation
- anyway, so it doesn't really make a difference.
- 18 Just wanted to say thank you to CEC for
- 19 holding this forum, and I think it's obviously
- something that a lot of people have a lot of
- 21 interest in.
- 22 I'm here really just to listen and learn
- from the CEC, as well as those in the audience
- 24 who, I'm sure, will have a number of questions as
- 25 the presentations go on today.

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I started with Cal EPA a couple months
 1
 2
         ago, and most of you in the room are probably
         familiar with the Governor's statement in the
 3
         State of the State Address, that he would support
 5
         solar -- support builders in installing solar on
 6
         new homes.
                   And so my boss, Secretary Tamminen,
 8
         asked me to sort of survey the California universe
         of solar players, and sort of get a sense of who's
10
         doing what and what the various policy options
11
         might be. And so, with a few other staff members,
         I've been doing that.
12
13
                   In the meantime the Governor, as you
14
         also know, appointed a new Commissioner, and also
15
         appointed at the Resources Agency, which, of
         course, is sort of the bigger entity of which CEC
16
         is a member, appointed an energy advisor; his name
17
18
         is Joe Desmond. And he's going to be taking the
19
         lead on the big energy puzzle.
20
                   And then Shannon Eddy is sitting in the
21
         audience here. Shannon, wave. Shannon was the
22
         third of the main energy appointees; and she is
         working chiefly on renewables issues and is going
23
24
         to be working, I think, chiefly with the PUC.
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When this first got set up I thought I

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1 \hspace{1cm} may be able to provide a little more detail to
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- folks. But given that the new energy people have
- 3 come on, and that the Administration is in the
- 4 process of sort of formulating a specific policy,
- 5 there isn't really much detail to share with you.
- 6 So, I wanted again to say thank you, and
- 7 let you know that this is being looked at, but
- 8 there is nothing really -- I wish I had something
- 9 real specific I could show you with a PowerPoint,
- 10 but there just isn't anything like that yet.
- 11 Thank you.
- 12 PRESIDING MEMBER GEESMAN: Thanks, Drew.
- 13 Tim, are you going to be the master of ceremonies,
- or am I to simply read off our agenda list?
- MR. TUTT: I can be master of
- 16 ceremonies, I'm happy to do that. I believe Black
- 17 and Veatch is next. Larry Stoddard or Ryan
- 18 Pletka, or both.
- 19 MR. STODDARD: Good morning; my name is
- 20 Larry Stoddard, and I am a Senior Project Manager
- in Renewable Energy at Black & Veatch.
- 22 My colleague, Ryan Pletka, and I are
- going to chat a little bit here, first of all give
- 24 you a brief introduction to Black & Veatch, just
- 25 so you know who we are. I am going to talk a

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1 little bit about solar photovoltaics, and this is
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- 2 going to be some perceptions that I have in terms
- 3 of reliability, life, capacity, efficiency and
- 4 cost. And then Ryan's going to talk about some
- 5 projects that we have going with the Palmdale
- 6 Water District having to do with renewables.
- 7 Black & Veatch, just briefly here, is
- 8 100-year-old company, global consulting,
- 9 engineering, construction firm. We do about \$2
- 10 billion a year in annual revenues. And we
- 11 specialize in the three sectors, energy, water and
- 12 information.
- We have a virtual organization that's
- 14 worldwide, not all together working on renewable
- 15 energy, of about 40 people; of which we have six
- offices here in California. And one particularly
- that works on renewables here in California would
- 18 be our hydroelectric group that's got an office
- 19 here in Sacramento.
- 20 And we're working on a number of
- 21 California projects, including the Palmdale
- 22 project that Ryan's going to talk about.
- 23 Renewable energy projects from a few kilowatts up
- to the 120 megawatt Pinetree wind project.
- 25 I'm going to talk a little bit about

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photovoltaics, and that's part of my background.
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- I have a long history in solar, and a fairly long
- 3 history in photovoltaics. When I was thinking
- 4 about these comments I hadn't read yet -- didn't
- 5 read it until I was on the airplane coming out
- 6 here -- a report that was done called Onsite
- 7 Verification Report, Phases 1, 2 and 3, done by
- 8 Regional Economic Research incorporated out of
- 9 Vancouver for the CEC that's a very nice document
- 10 that addresses some of the concerns that I have.
- But I hear people talking about all the
- 12 megawatts of solar that we have installed. And
- the question that I have is how well are they
- working, and are they really running. And what's
- 15 the capacity of photovoltaics that we have
- actually operating, not the capacity that we think
- we installed, but the capacity we have operating.
- 18 I have, over here, a conceptual chart.
- 19 This is not based on hard data at all, but just
- 20 kind of a conceptual. And I'm going to drop down
- 21 to the final bullet here and just make this
- 22 comment. Not every system will operate 20 years
- or even 10 years. And it's completely possible
- that after 10 years you might have what we have
- 25 here, as we're saying residential, might have this

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1 percentage of the systems operating. And by the
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- 2 time you get to 20 years maybe it's down here; and
- 3 30 years, way down there.
- And we see that PV module life, the
- 5 warranties and everything are quite good. But the
- 6 Achilles Heel is inverters. And the question I
- 7 have is how are we set to deal with the homeowner
- 8 who has a PV system on his roof; ten years down
- 9 the line he finds out -- well, in fact, he may not
- 10 find out for awhile, but he's got inverter
- 11 problems because he doesn't really have a
- 12 performance monitoring system to be able to see
- 13 what he's got.
- 14 But at some point he finds out that he's
- got an inverter problem. He's got to put in a new
- inverter, and that new inverter's going to be
- 17 \$1000 to \$1500. And he walks away from the
- 18 system. And so you have one more system on a
- 19 rooftop not operating.
- 20 And the question I have is how are we
- looking to making sure that this doesn't happen.
- 22 The hot issues are very important for longevity,
- or host issues, I mean, are very important for
- longevity, and especially residential.
- 25 And the way I see it, it's kind of the

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1 goal is 20 year life with affordable available
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- 2 maintenance. And how do we do this; qualified
- 3 suppliers, installers, maintenance people. And
- 4 I'm wondering possibly it goes beyond that, but
- 5 some kind of a program.
- 6 When I think about this onsite
- 7 verification program that was done, this is
- 8 looking at systems that are two, three years old.
- 9 But what happens? Could there be a similar system
- 10 that would be out there at ten years, something
- 11 like that, to help residential owners find out how
- 12 their systems really are working. Anyway, I'm
- 13 convinced that policy has to be structured to
- 14 support long life of operation.
- Another issue that we've seen -- I'm not
- going to go through all this efficiency stairstep,
- but one of the things that we've seen, and
- 18 certainly the writers of this report on the onsite
- verification, is that people don't necessarily
- 20 know how many kilowatts their system really is.
- 21 Because if you start clear over here at standard
- 22 test conditions at 100 percent, what they are
- 23 actually getting in ac could be 20 to 40 percent
- lower than that.
- 25 And one of the findings of this report

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was that a great number of the homeowners were
disappointed as to what the power output of their
system was. And it seems to me like there's a
matter of education, there's a matter of making
sure that the systems really are operating the way
that they should.
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Certainly, help in some areas like orientation and shading isn't even on this stairstep, and shading is a significant problem. These are things, again, that I think that incentives should encourage design and installation which enhances, and I'll put in here again, long-term annual ac output.

Last comment on photovoltaic. Tim Tutt had a bar graph of average costs for photovoltaic systems; and Ryan, my partner here, plotted all the CEC data. And then did a trend curve. So a question may be asked is the price going down and the trend curve says the price is going down.

But I challenge you to, you know, I can somewhat explain how come some of these numbers are way up there; I'm not sure I can explain how come any of the values are there. But they vary all over the place. They're coming down, but it takes a little bit of imagination to consider that

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1 they're coming down.
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- 2 Ryan, I'll let you move ahead and talk
- 3 about Palmdale now.
- 4 MR. PLETKA: Thank you, Larry; I
- 5 appreciate the opportunity to speak to all of you
- 6 today. One of the things that Black & Veatch does
- 7 as a company, really one of our strengths is
- 8 energy. And we do work in all forms of power
- 9 generation, including coal, gas and then all the
- 10 different renewable energy sources.
- 11 And this work that we've done as the
- 12 engineer for Palmdale Water District I'll present
- to you as an engineer's perspective. We don't
- 14 represent the District, we've just been employed
- by them since 2001.
- And it's really good in terms of the
- 17 types of projects that we've done; they've not
- only been solar, but also a large onsite wind
- 19 turbine project and a hydro project, which we
- 20 weren't engineer for, but I have the information
- 21 for that, also.
- 22 Palmdale is located on the edge of the
- 23 Mojave Desert. It's kind of a commuter city for
- Los Angeles. They are a water district; they
- 25 provide clean water to the City of Palmdale and

- 1 the Antelope Valley.
- 2 But during the power crisis of 2000/
- 3 2001 they were really faced with not only rolling
- 4 blackouts and the possibility that their critical
- 5 deliver of water might be interrupted, but also
- 6 price increases up to 30 percent over the previous
- 7 rates.
- 8 So they really wanted to take some
- 9 solutions into their own hands that they could
- 10 maintain their reliability of their water system,
- 11 but also insulate themselves from some of the
- 12 price spikes due to fossil fuels. And then really
- 13 come up with lower rates, not only for their
- 14 electricity, but also to lower their water rates
- for their customers.
- So, we've been helping them, as I said,
- since 2001 with some of the consulting engineering
- and project management aspects of these projects.
- 19 And the District has been implementing numerous
- 20 self-generation projects.
- 21 The first one is this solar photovoltaic
- 22 project. It's a pretty typical system, I think.
- 23 Probably one of the better sited in the state
- 24 because of the solar insolation is so great in
- 25 Palmdale. It's about a 30 kilowatt ac output

8

project.

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1 system with annual 22 percent capacity factor.
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- And it did take advantage of net

  metering and also the self-generation incentive

  program administered by CPUC. The local utility

  is Southern California Edison. And this project

  was bid, permitted and operational in less than

  one year. And it was really more like a six-month
- 9 The other project the District is
  10 working on is a hydroelectric project which,
  11 really, I don't think anybody else is really going
  12 to talk about today. But there are opportunities
  13 for distributed generation that's hydro; solar's
  14 really not the only DG option, but probably more
  15 limited.

This is a 244 kilowatt project. It's
got about twice the annual capacity factor as a
solar project. And this particular project, the
District takes water from the California Aqueduct
and it goes down about a 100-foot drop into a
local reservoir. And so they're just kind of
recovering that energy that's typically wasted.

In order to make the project economical,
the District is having to build a new distribution
line from the hydro site to one of their load

centers so that they can offset the higher priced
retail rates of the load center. Were they to
connect to Edison at the point of generation
they'd only be getting about 3 cents per kilowatt
hour for their power. But by offsetting the
retail rates, which is really what distributed
generation is all about in my mind, they're
offsetting power that's about four times as
valuable.

And this project will be done about midyear next year. And there's absolutely no incentives that have been utilized except saving, maybe save the -- I think they're exempt from some of the exit fees and charges like that.

And the final project that we've been helping the District with is a single large wind project, 950 kilowatt turbine. It'll be located on the edge of the city, so it's pretty much in kind of an urban environment. I've got some pictures to show you here in a minute. It'll be sited at the water treatment plant which is the District's largest load center. And it's a fairly moderate resource in Palmdale. It's probably better than the average site in the state, but a class three wind resource is really what we think

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1 makes this project economical.
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- In terms of key incentives, this project
  also took advantage of the net metering. It will
  be, to our knowledge, the largest wind project in
  the state that's net metered. And they're also
  taking advantage of the self-generation incentive
  program which will result in about a \$1 million
- 8 rebate from Southern California Edison.
- One take-away about the wind project is
  that it's much more difficult to implement than
  solar PV. There was quite a bit of public
  opposition to the project. There were certainly
  people who were in favor of it and people opposed,
  also. Primarily for the viewshed impacts.
- And also, the Water District is a

  separate entity from the City of Palmdale; and the

  City of Palmdale actually sued the Water District

  over the project and tried to stop the

  implementation.
- 20 A little bit more about the location of 21 the wind project. This is a satellite photo from 22 the area. In the center is Lake Palmdale. 23 There's the California Aqueduct there. State 24 route 14, Avenue S, Sierra Highway. There's a 25 rail line along one side of the site. This is a

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1 commuter parking lot. There is boat and RV
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- 2 storage next door. There's the water treatment
- 3 plant. There's also a shooting range.
- And in the middle of all this is the
- 5 wind project. So even with the existing
- 6 environment, which is not necessarily the pristine
- 7 Sierra Nevadas or anything, the public was quite
- 8 opposed to the wind project.
- 9 Some simulations of the project. If you
- 10 can't see it, it's kind of here in the center next
- 11 to this water tank. This is a simulated view.
- 12 And so you can see that it's certainly in the
- viewshed of quite a few houses. This is another
- 14 photo simulation taken from the front door step of
- 15 the local newspaper.
- And finally, this is the current status
- of the project. There's actually a website out
- 18 there called palmdalecam.com where you can go and
- 19 you can get live updates on this wind project as
- it's being built.
- 21 Some of the elements here. This is the
- 22 first section of the bottom tower. This was last
- 23 Thursday or Friday. The project's currently under
- 24 construction. This is the bottom section of the
- 25 tower. Here's the two other sections over here of

1 the tower, and the blade assembly is on the ground

- 2 right now, these three blades right here. This
- 3 will actually be the -- or the hub where the
- 4 generator is stored.
- 5 So within a couple weeks we expect the
- 6 turbine to be fully erected; and we'll probably
- 7 have a dedication ceremony sometime early July.
- Now, here's some financials and some
- 9 more information on the project to kind of compare
- 10 them in summary. Again, the size of the three
- projects is quite different. The solar PV is 30
- 12 kilowatts, and the wind turbine is about 30 times
- as large, from a capacity standpoint. The hydro
- project is in between at 250 kilowatts.
- Now, the total project cost, including
- 16 all the equipment, consulting, engineering,
- permitting of the projects, the solar project is
- 18 about \$300,000; the wind project, 30 times larger
- 19 in capacity, is a little bit less than ten times
- 20 larger in cost; and the hydro project is about a
- 21 million dollars.
- Both the wind and the solar project got
- 23 money back through the self generation program, so
- that the total cost on a per-kilowatt basis, after
- installation and the rebates and everything, for

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1 the solar project is about $5500 per kilowatt; the
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- wind project's about \$1000 per kilowatt; and the
- 3 hydro project is about 4000.
- And then, again, the annual generation,
- 5 the capacity factors, interestingly enough the
- 6 solar and the wind project are about the same.
- 7 And the hydro project is about double the annual
- 8 capacity factor.
- 9 The one other critical thing is the
- 10 power value, and this is really, in this case, the
- 11 rate that's being offset. The solar PV, you have
- 12 a lot more flexibility in siting, so if you have a
- 13 number of sites, like the District does, you can
- 14 kind of choose your highest rate site and put it
- there, at least that's what you should do.
- The wind turbine, they're actually the
- 17 larger your load center; more typically that's
- 18 usually your lower cost site, so instead of
- 19 getting about 12 cents per kilowatt hour for the
- 20 power, we're getting about 7 cents. Also, the
- 21 timing of the installation didn't work out
- 22 optimally for some of the net metering programs.
- 23 And the hdyro is similar, about 12 cents
- 24 a kilowatt hour.
- 25 So all these numbers kind of wrap up in

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1 terms of the payback for the District, the solar
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- 2 project is going to be a little bit more than 20
- 3 years. For the wind project we're looking at less
- 4 than 10. And the hydro project is a little
- 5 uncertain at this point, probably 10 to 14 years
- 6 for that.
- 7 So a range of paybacks, all of which the
- 8 District is -- meet their internal goals. You
- 9 might appreciate that, as a water district, it's a
- 10 little bit difficult for a water district that's
- 11 required to deliver water to its customers to
- really evaluate the project payback, especially in
- energy projects. Because they have an obligation
- 14 to serve.
- Some of the other things that we're
- looking to do with the District -- well, first
- they need to complete the wind and the hydro
- 18 projects, but the hydro project and the wind
- 19 project are very near each other, and there's also
- other DG devices, including engine generators on
- 21 that site. And there's a variety of different
- 22 types of critical and not-so critical loads, so
- we're planning, or we hope to, tie all those loads
- 24 and generating sources together to what's called a
- 25 microgrid type arrangement. That would be

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supported by a new energy storage technology based on ultra capacitors.
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And this has been -- we've been given

notice from the CEC that this will be a project

funded through energy storage program, but

currently the contract is under negotiation; the

Water District is reviewing that at this time.

In summary, some of the lessons we've learned is that -- I actually live in Missouri. I do quite a bit of work out here in California. And comparatively speaking, California's just about the best place in the country to do distributed generation, especially renewable energy projects. The variety of incentives and net metering programs, and just the thought that the utilities have already had to go through, this isn't the first of a kind, makes it much much easier.

One thing, especially with the more complicated projects, like the wind project, really you need to have somebody who is actively coordinating every single aspect of the project with the utility. And to try to help keep the utility aligned with helping you. Because there's a number of different programs that now have been put upon the utilities for them to coordinate,

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1 such as the self generation incentive, the net
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- 2 metering program, the interconnection; also any
- 3 particular distribution system modifications.
- 4 And it's presumptuous to think that the
- 5 utility is communicating among all these different
- 6 people. So it becomes somewhat the burden of the
- 7 applicant to make sure that people are talking to
- 8 each other, basically.
- 9 And as I said, the economics of these
- 10 different resources vary quite substantially from
- 11 wind to solar. But one thing that is interesting
- with the wind resource, we're in a class three
- wind site, which is pretty moderate. And still
- 14 the payback on that is twice as good as the solar
- project, so we would think that even going down to
- lower quality wind sites you would have good
- potential economics. But that doesn't mean you're
- 18 going to have good projects, because the public,
- 19 probably you're going to have opposition to any of
- 20 these projects that are wind-related, I would
- 21 think.
- 22 With that, that's all of our comments.
- 23 If anybody has any specific questions, feel free
- 24 to call us or take questions now, also, I guess.
- 25 MR. TUTT: Our next presentation is from

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1 SMUD, from Stephen Frantz of the SMUD Zero Energy
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- 2 Home Program.
- MR. FRANTZ: Thanks, Tim. I'm actually
- 4 not from the Zero Energy Home program; I'm the
- 5 Planner for Residential and Commercial Retrofit
- 6 Programs. And I'm standing in today for my
- 7 colleague, Mike Keesee, who has sort of single
- 8 handedly built our PV residential new construction
- 9 program over the past three years. And we were
- 10 asked to sort of summarize where we're going with
- 11 that today, mainly because it seems to be the
- market that is of growing interest to state policy
- 13 centers. And it's certainly the PV market that we
- think, within SMUD, is the most promising.
- Now, Mike put a CD with some slides on
- my desk and took off to Washington, where I think
- he's sort of taking the pulse of national energy
- 18 policy. Haven't talked to him since. I've looked
- 19 through the slides; I think I understand most of
- 20 them. But if this presentation sounds a little
- 21 extemporaneous it's because it is.
- 22 Also I'm not going to even remotely
- follow the sequence on your hard copy, so if
- 24 you're trying to follow along, the best thing you
- could do is start at the end. That's sort of

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1 where we're going to start. I can't remember
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- 2 which slide.
- 3 Let me set the stage by kind of
- 4 summarizing how PV looks to a utility planner. On
- 5 the one hand you've got this incredible technology
- 6 that takes the most diffuse form of energy, a
- 7 basically infinite supply of free fuel, and
- 8 converts it into the most concentrated form of
- 9 energy our species uses. It does so with no
- 10 emissions and no moving parts. It can be scaled
- 11 to just match your level of capital outlay. And
- the community loves it. That's the pro.
- 13 The other side is that it costs three to
- four to five times more than electricity from
- other generation sources, which is not a good
- thing if you see your primary as keeping your
- 17 rates low for your customers. It doesn't appear
- to be dispatchable to the traditional utility
- 19 planner. And it's extremely intermittent.
- 20 So, that is kind of the stage that we
- 21 walked out on when we started SMUD's programs
- about a decade ago. And SMUD, being a human
- 23 institution, it had the usual propensity to
- 24 polarize things, so that people that were for PV
- 25 began to be characterized as these sort of blue-

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1 sky delusionals for whom PV was the answer, what
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- 2 was the question. And the opposite camp were sort
- 3 of these fossil-fuel Luddites who are selling out
- 4 their grandchildren.
- 5 I'm exaggerating the point to make it,
- 6 but the point I'm really trying to make, without
- 7 humor, is that all of the perspectives, all of
- 8 these various perspectives on solar are very valid
- 9 ones from inside a utility. And they all have to
- 10 be honored if you're going to achieve anything
- 11 approaching a consensus within the company as to
- 12 where you want to go with PV. And those
- dichotomies are still with us today.
- Now, the angels, from my point of view
- in that last sort of dualism I presented, did hold
- sway for about ten years, and SMUD has managed to
- get about 8 megawatts of solar installed.
- 18 Largely, I might say, due to the efforts of a man
- 19 sitting in the front row over there, three chairs
- from the right, Don Osborn.
- 21 We put a couple of 1 megawatt systems up
- in the mid '80s, and then in the '90s got serious
- 23 about trying to do a long-range strategy. First
- 24 starting with sustained orderly development, we
- 25 thought we could create a market if we could buy

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1 enough volume to bring down price and create the
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- 2 markets to absorb that volume. And let those
- 3 markets grow because the price would be declining.
- 4 It was a noble effort, and it somewhat worked, but
- 5 we just weren't big enough to really pull it off
- 6 as fast as it needed to happen.
- 7 We tried to do it by building some
- 8 utility-owned systems; and then it became clear
- 9 that we had to start to leverage our customers'
- 10 investment. And we started to think in terms of
- 11 customer-owned systems. This created another
- 12 wonderful polarity within the utility, in which
- 13 the people that didn't like PV in the first place
- said, oh, this is great, you want us to invest in
- it; now we don't even own the energy source. And
- we're going to buy back its product at retail
- 17 prices. That's wonderful, that's very good
- 18 business.
- 19 Those things still go on today, but
- 20 we've reached some kind of a set of principles --
- I was going to put this on the slides, but it
- 22 didn't occur to me to do it until last night --
- 23 the stakes we have in the ground at this point are
- four principles that have been espoused by our
- 25 board of directors as sort of guidelines we're

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1 going to use in future resource planning. I just
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- 2 want to read them to you.
- 3 One is that we're going to emphasize
- 4 local and regional environmental benefits over
- 5 global benefits in resource planning. That means
- 6 that as we move towards increasing number of
- 7 renewables, we're going to try to make them
- 8 locally sited, not just buy green tags and call it
- 9 a policy.
- The second one is we're going to lower
- 11 the cost to serve our customers by reducing per
- 12 capita usage. Peak usage is our nemesis. It is
- 13 the thing that drives our costs up; it's the thing
- that scares us every summer.
- The focal point of our resource planning
- is to start to bring that under control. And that
- is one reason why residential new construction
- 18 programs are particularly pertinent.
- The third principle is to meet or exceed
- 20 the statewide renewable portfolio standard
- 21 reaching 10 percent of retail sales by 2006, and
- 22 20 percent by 2011.
- 23 And then, finally, develop cost
- 24 effective, clean distributed generation. As part
- of this policy the District shall continue to be a

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1 leader in solar power. Now that sentence
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- 2 originally read, we will continue to be a national
- 3 leader in solar power. And after some debate the
- 4 word national was removed because they were
- 5 worried that once again we would start to try to
- 6 buy the farm. And people were worried about
- 7 expense.
- 8 Right now I would say that our policy
- 9 has been set by a budget constraint. We say about
- 10 \$3.5 million a year is going to be spent on PV.
- 11 Nobody thinks that's the right way to do a policy,
- and so we're going through strategic planning now
- to try to get some idea of where we're going in
- the long run, where our exit ramps are going to
- 15 be, and what the best business models are to get
- 16 there.
- 17 Okay. I think it might be time for a
- 18 slide. And I'm about to enter into my usual
- 19 hostile interactions with computers.
- 20 (Laughter.)
- 21 MR. FRANTZ: You know, I could actually
- 22 use an assistant right now. I want to go to --
- 23 I'm not going to try to do this, you'll just see
- 24 me become a nervous wreck -- I want to go to slide
- 25 18. Here it is, system load. Next one.

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1 Beautiful.
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- Okay, let's zero in on that one board
- 3 principle which is to keep costs down by reducing
- 4 peak usage. The top blue line is our system load.
- 5 The horizontal is mis-labeled, that should be
- 6 hours of the day obviously, not megawatts.
- 7 But, you see --
- 8 (Laughter.)
- 9 MR. FRANTZ: These are the projections
- 10  $\,$  for our PV department for what they want to do
- 11 next year.
- 12 So you see how new home load really
- drives system load on a typical July day.
- 14 Residential new construction is the single
- 15 greatest contributor to our growth in peak load.
- And if we could start to radically change the way
- a new home behaves in terms of its load curve, our
- 18 future would look a lot different in terms of what
- 19 we can afford, and what mix of resources we could
- 20 use.
- 21 Let's see now, I'm going to talk to you
- in a minute about the three new construction
- projects we've done, but I'm going to go first to
- showing you a result from, an actual field result
- from one of those projects. Let's see, I think

- it's the -- yeah, the next slide.
- Okay. You've got a typical new house,
- 3 pink. You've got PV output, the yellow slope on
- 4 the bottom. And you can see by subtracting it
- from the top pink one what it does to the house's
- 6 load over the course of a day. So that, at say
- 7 roughly 4:00, we're talking about maybe a kilowatt
- 8 and a half less demand from that house than it
- 9 would normally have.
- There's no way, and I'm not by any means
- 11 comparing energy efficiency measures to solar,
- 12 because I realize that's its own politics, but
- there's no way at this point with the energy
- 14 efficiency programs that we could put together a
- series of incremental measures that would do that
- for us so quickly and so reliably as we can do it
- with a PV system up there. There's just no way to
- 18 get that quick drop. And that's why we're pretty
- interested in PV as a feature of new homes.
- 20 Let's look at some of the projects now.
- 21 I don't know which one this came from. We've done
- 22 a project with Beazer, with Morrison and now with
- 23 Premiere Homes. I suspect this is from one of our
- Beazer homes. So let's go back to slide 6. You
- 25 know, I think I could probably manage those little

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1 buttons. Thank you so much; it's nice to be able
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- 2 to observe you.
- Okay, this is just a little selection of
- 4 the way various roof-integrated products have
- 5 looked. Starting from top left, with things that
- 6 builders decide they aren't going to use, which is
- 7 free-standing or not integrated with the roof.
- 8 The next two on top are the early
- 9 Atlanta sun slates, which was our sort of maiden
- 10 voyage with building integrated. It was an okay
- 11 product; little difficult to install; and we're
- 12 not using it any longer. The bottom two are
- 13 AstroPower products.
- 14 Every solar manufacturer that's in this
- market realizes that there are tremendous bugs to
- 16 be worked out in terms of being able to install a
- 17 system, for a standard roofer to be able to
- 18 install these systems with the same ease that they
- install a roof. And until they get there, there's
- going to be resistance among the builders.
- Our first project was with Beazer. In
- 22 December 2000 I was working with Mike Keesee on
- residential new construction, where do we go next.
- I think Keesee said let's do a zero energy home.
- 25 I said okay. So we started to find some builders

who wanted to play ball. And we worked with about eight or nine of them.

- 3 Beazer was really the first builder that
- 4 stepped up to the plate, and they built the so-
- 5 called Beazer power house, the first of its kind.
- 6 They sold 18 of them. And here's what occupants
- of Beazer power houses, this is how they affected
- 8 their energy usage with the PV. I'm going to stop
- 9 a minute and just let you absorb that for a
- 10 second.
- 11 Sure, in all cases their total kilowatt
- 12 consumption is the white column. That's what the
- 13 house used. The PV consumption is the maroon
- 14 column. And the net, subtracting the PV from the
- 15 white, is the blue.
- So I think only in two cases did the
- occupant actually end up using more electricity
- 18 than their PV system produced. Most of them were
- 19 net energy producers.
- Now, interestingly, and we'll talk about
- 21 this a little more further on, interestingly most
- of them who were net energy producers thought they
- 23 were getting a good deal. However, their interest
- 24 payments in financing the system, most of them
- 25 were in a negative cash flow position. Even

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1 though their energy consumption had been
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- 2 compensated for, they were still paying more to
- 3 own their system than they were gaining by the
- 4 energy they were saving. This didn't bother them.
- 5 That's a very interesting psychological fact.
- 6 That is not how they looked at the value
- 7 proposition. They looked at how it affected their
- 8 energy bills. They did not look at the fact that
- 9 they were shelling out \$40 to \$50 more per month
- 10 to have this.
- 11 What's that say about this market? It
- 12 probably says that you're in an early adoptive
- stage in which they don't care. Or you can say
- that once people make a purchase they become
- oblivious to its effects. It's not a slap against
- 16 SUV owners, either.
- 17 (Laughter.)
- 18 MR. FRANTZ: All right. Our next sort
- 19 of builder champion was Morrison. They used an
- 20 AstroPower product. A little easier to install.
- 21 The roofers have an easier time with it. I'm
- going to show you -- I don't know how meaningful
- 23 this next slide is, but I'm going to put it up,
- anyway.
- 25 This kind of tells you how much SMUD put

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1 up for this whole thing, and that's probably not
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- 2 as interesting as the -- the important thing about
- 3 this one is the installed cost was about 875.
- 4 That's pretty typical for new construction.
- 5 You're going to look between 8 and 9 bucks a watt.
- And we've been putting up about half of that. The
- 7 builder's been willing to put up about half of
- 8 that. And at that cost they feel they can mark up
- 9 a system enough to make some dough on it, and
- 10 still not have it be so expensive that it'll
- 11 dissuade the homeowner from buying the PV equipped
- home.
- 13 Here's some of the features that were in
- 14 that so-called zero energy home. It not only had
- 15 the PV, but we did vinyl, you know, very high
- 16 performance windows; high FUE furnaces; 14 SEER
- 17 air conditioner; tankless water heating, that
- 18 really doesn't have anything to do with
- 19 electricity use, but there was this whole
- 20 collaboration with PG&E and federal funding and so
- 21 forth that we wanted to minimize both electricity
- and gas.
- 23 And the most important thing is what was
- going on with the ac. Because once again, it's
- cooling load we're trying to knock down here. So

1 you put in a very high SEER air conditioner; you

- 2 design the duct distribution system very well; and
- 3 try to compensate for its use with the PV.
- 4 For the techies in the crowd, this is
- 5 the system. We're now calling it GE Energy
- 6 because they bought AstroPower.
- 7 And this is our final, this is the
- 8 people that most currently have begun to do zero
- 9 energy home, Premiere Gardens. They're going to
- do 50 homes. I don't know how many Morrison has
- 11 sold. I wish I had that figure for you, but I'm
- not updated on it. But Premiere has committed to
- 13 building 50, I think.
- 14 All right, so those are the projects
- that produced a load curve similar to the one you
- 16 saw earlier.
- 17 Let's scroll down here a little bit.
- 18 Okay, obviously peak shaving we see as the biggest
- 19 single advantage of this. We're looking at
- 20 whether the energy production you sacrifice by
- 21 doing a west-facing system would be more than
- 22 compensated for by the money you'd save by being
- able to knock down peak further. And to not buy
- as much electricity at peak times.
- The most important sentence in this

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1 whole slide, or the most important four words are
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- 2 at the very bottom where it says, with large
- 3 enough penetration. PV is sort of like
- 4 carpooling. If everybody did it, it could make a
- 5 huge difference. If only a few people do it, it's
- 6 pretty insignificant.
- 7 The real question with residential new
- 8 construction is how to get high volumes, and to
- 9 really make it marketable so it starts to be an
- 10 ever-growing percentage of new homes built.
- 11 Now, what does that mean for marketing?
- 12 I mean one way you can do it is through mandate.
- But let's back away from that a bit and just say,
- 14 what do we know about how these things can be
- 15 marketed. Beazer tried to do it as an option.
- 16 They built the house. They're a low-cost builder
- 17 anyway. And then they said, if you want PV it's
- 18 going to cost you this much extra. They sold 18
- 19 homes. Not very many.
- Oh, 18 out of how many that were
- 21 equipped that way? It was a development of 250
- homes.
- 23 Shea Homes did it a different way, down
- in San Diego. They didn't offer it as an option.
- 25 They put it as a standard part of the home. They

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1 put them on lots of homes, expensive ones, I might
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- 2 add. People wanted to keep up with the Joneses,
- 3 they didn't know what the cost of the PV was, they
- 4 only knew what the cost of the home was.
- 5 And did a little bit of market research
- on those customers and I wanted to read three of
- 7 the comments to you. I realize this has no
- 8 statistical value; it's a small sample. But it
- 9 might indicate something about where the future of
- 10 this market lies, or how marketing can be most
- 11 effective.
- 12 One customer: It's best to integrate
- 13 the solar electric system into the entire home
- 14 purchase, rather than having offered it as an
- option in a piecemeal way. It should all be
- 16 rolled into the overall price."
- 17 Another customer: We wanted to get the
- house because the system was already there. We
- 19 didn't have to decide about it. We're glad it's
- 20 there. We're lucky to have the PV." I doubt that
- 21 that customer knows how much their system is
- 22 producing, they're just glad to have it.
- 23 Third customer: We feel the builders
- 24 know what they are doing, so if they offer the
- solar as part of the package, there must be a

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reason."
 1
 2
                   (Laughter.)
 3
                   MR. FRANTZ: That's good stuff. That's
 4
         good stuff. Because if we're going to get serious
 5
         about the residential market, we probably don't
 6
         want its future growth to rest in the hands of the
         individual homebuyer. It's too much for them to
 8
         have to calculate and figure out to make a
         decision about. That's not the way to go. So we
10
         will see what happens with Premiere Homes in terms
         of how they market it.
11
12
                   Let's see, do I have anything more to
         tell you today? I don't think so. I think
13
14
         that'll do. You sort of get the point. We are
15
         really interested in zero energy homes, and I
         would say that's where we're going to put an
16
17
         increasing amount of whatever budget we manage to
18
         wrest from the utility planners for PV.
                   Thanks a lot.
19
20
                   (Applause.)
21
                   MR. TUTT: Next we're going to hear from
22
         Steve Heckeroth, a long-time solar industry
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MR. HECKEROTH: Actually I appreciate

23

24

California.

person; and he's coming to us from Albion,

being here very much. I've been -- in 1970 I

- 2 found myself organizing the first Earth Day at
- 3 Arizona State University where I was studying
- 4 architecture. And I learned that we were just
- 5 reaching the peak of oil production -- actually
- 6 oil extraction, we don't produce the stuff -- in
- 7 this country.
- 8 And it gave me a certain sense of
- 9 urgency that I should do something. Because we're
- 10 totally dependent on fossil fuels for all our
- 11 energy. So from that day on I treated that as a
- 12 life-threatening situation for me and my family.
- 13 And I've been working to find alternatives ever
- 14 since then.
- 15 I currently work with Solar Integrated
- 16 Technologies and with UniSolar. And I'm here at
- 17 the request of Stan Ovshinsky, the inventor of
- thin film amorphous panels and also the nickel
- 19 metal hydride battery, and about 200 other patents
- 20 that he has.
- I was very pleasantly pleased and
- 22 surprised to find that I have tremendous allies in
- 23 my search for alternatives, not the least of which
- is our Governor. He has made many pledges in his
- 25 run for governor, and these are a few of them.

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1 And the most important thing that I think that he
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- 2 is letting everybody know in bringing solar
- 3 mainstream is that economic growth and the
- 4 environment can coexist.
- 5 He suggested that by 2005 50 percent of
- 6 new housing developments would install solar PV.
- 7 And as Tim mentioned, in Japan there's 70,000 PV
- 8 roofs already in existence. And in Germany I
- 9 heard in a recent presentation that there is
- 10 already 500 megawatts installed.
- 11 So if a country like Germany that has
- 12 about less than half the solar resource that we
- 13 have can do it, we should certainly be able to do
- 14 it here.
- On the left there is a 6 kilowatt
- 16 installation in California; it's in Oakland on a
- 17 co-housing project.
- 18 The Governor also suggested that we
- derive 33 percent of our state's power from
- 20 renewables by 2020. That's a pretty grandiose
- 21 goal and I hope we can all realize the sense of
- 22 urgency to get there.
- 23 There's a company called Solar
- 24 Integrated Technologies in Los Angeles that is
- working very hard to achieve that goal. And this

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is one of their installations. It's a 230
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- 2 kilowatt building integrated installation at a
- 3 Coca-Cola bottling facility.
- 4 Why renewables? These are all very
- 5 recent books that I've gathered. And I think
- finally the sense of urgency is becoming
- 7 mainstream. The last National Geographic, I
- 8 think, has done that for us.
- 9 I also found out that the peak of
- 10 natural gas production in this country was also in
- 11 1970. And now we are relying on huge amounts from
- 12 other unstable areas in the world, and talking
- about shipping it across the world, around the
- 14 world, a very dangerous situation in the current,
- 15 susceptible to terrorism and everything. And we
- do rely so much on natural gas in this state,
- 17 particularly.
- The last little book is one that I'd
- 19 really like to give everybody. It's a guy who
- just stumbled across the situation that he saw we
- 21 were getting ourselves into a few years ago. And
- he wrote it all down in a book and he came up with
- the answer. And the answer for him was that
- 24 everybody should have a photovoltaic roof on their
- 25 house. And that could supply, according to his

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1 calculations, about 10 percent of the energy that
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- 2 we currently use. Which means that we have to
- 3 become a whole lot more efficient to live off
- 4 solar energy.
- 5 And this is just the current source of
- 6 energy based on scarcity. And taking billions of
- 7 years to create. And we're using it up in
- 8 hundreds of years. And the abundance of the sun,
- 9 which is going to burn for another 5.5 billion
- 10 years.
- 11 The chart on the right shows the peak of
- oil production, but there's a similar chart for
- 13 natural gas. The lower lines show the peak in the
- U.S., how we've become more and more dependent on
- imports. And that line is going up at 4 percent a
- year, and our production is going down at 2
- 17 percent a year. And California is like the Middle
- 18 East of solar power.
- 19 So we have choices to make. And why
- 20 should we go to distributed generation? Because
- these are some of the reasons.
- 22 Centralized power generation. I was
- 23 here in this room about two months ago. I wanted
- 24 to give this same presentation, but it was all the
- 25 utilities here. And they weren't willing to talk

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1 very much about distributed generation. Because
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- 2 we have this paradigm now where centralized can
- 3 solve our problems.
- 4 But you can see what it takes to put
- 5 even a centralized PV installation and the
- 6 problems that you run into, compared to
- 7 distributed power generation where it requires no
- 8 added land. We used to say that if you found so
- 9 many square miles of land in the desert you could
- 10 satisfy the electric needs by putting in PV. But,
- 11 you'd have to distribute that power.
- But we actually have enough roofs to
- supply most of our needs. If we put PV on all our
- 14 roofs, if we can get the cost down low enough we
- can put PV on all our roofs and satisfy our
- 16 electric needs without very much load on the
- 17 distribution lines at all. We don't have to
- 18 increase that load.
- 19 And we can also shave our peaks,
- 20 because, as was just pointed out, the peak of
- 21 solar production equals the peak of air
- 22 conditioners coming on. And also water pumping.
- So, if we can shave peaks and the power
- is also valued at the retail rate, which is not
- very good for the utilities, but it's certainly

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good for the people who want to install PV.
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- I wanted to mention something about

  BIPV, since that's what I've been focusing on for

  the last three or four years. And I did obtain,

  through the PIER program, which Joe McCabe was

  organizing at that time, a grant to develop a BIPV
- o organizing at that time, a grant to develop a bir

7 product.

- And currently I think we are depending on our aesthetics for historical reasons. We used to, the only thing available for roofing was shingles or tiles. So we had very small units.

  And so when we look at a shingled roof we think that is what is aesthetically pleasing. But now we've come up with large area materials that can cover a roof more efficiently and more quickly.

  So why can't we have some kind of a paradigm shift to a new aesthetic based on efficiency, rather than an old aesthetic based on small pieces of wood and tile.
- And then we could move very quickly to lower the cost of photovoltaics and make it truly building integrated roofing. But before we put on PV, we have to redesign our whole land use planning infrastructure. We have to plan for energy efficiency. We have to orient the

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1 buildings in the right direction. And we have to
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- 2 make them as efficient as possible, and use every
- 3 conservation measure available to us.
- In '94 was when the CEC did this
- 5 wonderful document called Energy Aware. And it
- 6 outlines all the strategies for making planning
- 7 based on energy efficiency. These documents
- 8 already exist. It's a very good, thick, well-
- 9 written document that if we had used it to do all
- our planning from '94 on, we would be in such
- 11 great shape right now.
- 12 And they followed that document two
- years later with the Energy Yardstick, Places,
- 14 Planning for Community Energy, Economic,
- 15 Environmental Sustainability. And it used energy
- as a yardstick to inform us how we should lay out
- our communities.
- Now, before we had cars, if we look at
- 19 the European models, they knew that there had to
- 20 be a greenbelt around towns because they had to
- grow the food close enough to the town in order
- 22 that we didn't have to spend so much energy
- shipping it around the world. So they had
- 24 greenbelts where the farmland was.
- 25 And the towns were designed so you could

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1 walk across them in half an hour. And that was
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- 2 the parameter that they had for community
- 3 planning.
- 4 And I think that if we took those ideas
- 5 before cars, because that's where we're headed,
- 6 back when the fuel runs out we are going to have
- 7 to come up with alternatives. And the best
- 8 alternative is one that allows us to use our
- 9 bodies to get around, and maintains our health at
- 10 the same time.
- 11 This kind of planning has gotten a lot
- 12 easier with GPS and GIS. Back when McCarq wrote,
- Designed With Nature, which is another book I'd
- 14 really recommend, where he looks at all the
- determinants, hydrology, solar access, everything
- that's available to look at before you do
- 17 planning. That kind of a overlay of determinants
- 18 is so easy with GPS and GIS now that it should be
- done in every planning department in the country.
- 20 And when we talk about coordinating
- 21 state and local agencies that's what we should be
- doing, is coordinating planning and development so
- 23 that it takes into account how much energy input
- there is into communities.
- 25 You have to know where the sun is before

1 you can use its energy. The simple sun chart

- 2 should be what is used by every architect, by
- 3 every planner in order to lay out communities and
- 4 design homes. In the summer the sun is at 73
- 5 degrees above the horizon in this latitude. In
- 6 the winter it's only 27 degrees above the horizon
- 7 in this latitude.
- 8 Just knowing those simple facts you can
- 9 design an overhang on the south side of a house to
- 10 totally exclude the sun's heat in the summertime;
- and let the sun's heat fully into the space in the
- wintertime. And that can do more to save energy
- than any amount of PV we can put on a roof.
- Solar water heating, we have to learn
- from our -- I've been in this business for long
- 16 enough that I went through at least two solar
- 17 bubbles in the past. The first one was in the
- early '70s when we had the gas crisis; and the
- 19 back-to-the-land movement happened; and people
- 20 were learning very quickly about solar design.
- 21 And the second one was the water
- 22 heating, solar water heating incentive programs,
- 23 which were an utter failure. Because they were
- front-end incentives. And that's the lesson we
- 25 have to learn from that failure. When you front-

1 end, when you put the incentives on the front end

- 2 there's no performance criteria for judging the
- 3 success of your incentive program.
- 4 I've got 200 perfectly Revere solar
- 5 collectors in my barn that I got off a building in
- 6 Palo Alto, a city building. Those solar
- 7 collectors, when they were new, were \$500 apiece.
- 8 They put them up, they got their rebate, they put
- 9 them together with rubber hoses that failed in two
- 10 years. And they leaked, and they were up on that
- 11 roof for 15 years as an example of why solar
- doesn't work. Because of a front-end incentive
- that didn't have any performance base.
- 14 And that's the same kind of incentive
- we've started with PVs. So that's why I would
- 16 really encourage a look at the German model, which
- is performance based. Those thermal collectors
- 18 are still good today; I've been reselling them to
- 19 people and giving them away to people to put in
- 20 solar water heating systems on their homes.
- I've used solar water heating for 30
- years on a system that cost me \$250 to put in. I
- got a \$750 rebate to put it in. It's been
- 24 working, satisfying all our hot water needs for
- about nine months out of the year without any

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1 pumps. It's a thermal siphon system. Without any
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- 2 energy addition.
- Now, that would have cost us at least
- 4 \$50 a month in electricity usage for those 30
- 5 years. I haven't figured that out, but it's a lot
- of money that I've saved with that \$250
- 7 investment.
- 8 Solar water heating is about three to
- 9 five times as efficient as PV. So we have to do
- 10 the things that make sense first, and then PV is
- 11 the frosting on the cake that gives the --
- 12 satisfies the needs for electricity that can be
- met no other way.
- 14 As I said, renewables incentives should
- be performance based. If we had put all the money
- 16 that we put in the front-end incentives in a
- 17 revolving loan program we would still be reaping
- 18 the rewards of that money. But, as it is, until
- 19 we get into a revolving loan, a renewable
- 20 revolving loan, we are just going to put that
- 21 money out there, one-time expense, and we don't
- 22 know how the systems are performing because we've
- 23 already paid for them.
- 24 The German model is based on performance
- 25 because they put the incentive in the tariff.

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1 They have a solar tariff that pays 53 cents per
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- 2 kilowatt hour for ground-mount systems, and 64
- 3 cents a kilowatt hour for building-integrated
- 4 systems. That means that it's paid back, the loan
- 5 payment would be paid back out of the money
- 6 generated from the performance of the system. So
- 7 it's an automatic payback if your system is
- 8 functioning, and you make sure your system is
- 9 functioning if that's the way you incentivize
- 10 renewables.
- 11 And I think that's it. Thanks very
- 12 much.
- 13 (Applause.)
- 14 MR. TUTT: Thank you, Steve. Next we
- 15 hear from at least a company that's relatively new
- 16 to the solar industry, Dave Nyberg from General
- 17 Electric.
- 18 MR. NYBERG: Good morning,
- 19 Commissioners; thank you for the opportunity to
- 20 present here. My name is Dave Nyberg. I am from
- 21 the General Electric Company. Myself and my
- 22 colleagues in the back, Chris Molello and Scott
- 23 Reynolds appreciate the opportunity to present
- 24 here and make some of our views known.
- 25 General Electric is a very large company

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made up of 11 divisions. It's interesting, I
 1
         didn't know until I started working for GE that
 2
         NBC is owned by General Electric. Kind of
 3
 4
         interesting tidbit there.
                   The division we work for is called GE
 5
 6
         Energy. And GE Energy is one of the largest
         divisions at GE that makes reliable efficient
 8
         products and services for the energy industry.
                   It's an interesting factoid that about
10
         more than 50 percent of all of the electricity
         generated every day around the world is generated
11
         using GE Energy products. And I think that's kind
12
13
         of a neat thing.
14
                   GE Energy realized that part of their
15
         energy portfolio that was missing was PV
         technology. And GE has been researching, getting
16
17
         into the PV business for about the last three
18
         years. And they've interviewed and examined and
         looked at basically every PV company and
19
20
         manufacturer in the world to try and figure out
21
         how to get into the PV business.
22
                   And the decision they made was to
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22 And the decision they made was to
23 purchase a company called AstroPower. And about
24 nine weeks ago General Electric purchased most of
25 the North American assets of AstroPower, who some

of you may be familiar with. And along with that,

- 2 the entire North American sales staff and
- 3 marketing staff. So they were already up and
- 4 running in the PV industry, so to speak, right out
- 5 of the chute.
- The reason that GE's timing is now is
- 7 because our CEO of our division, John Rice,
- 8 believes that the time is now for commercially
- 9 viable solar product. We're not in this for a
- 10 science project, he says. And we fully believe
- 11 that we're going to be in this long term and it's
- going to work very well for GE. It fits very well
- into our portfolio and we expect it to work very
- 14 well.
- From a marketplace that we're interested
- in competing in, we expect that in the long term
- 17 the PV marketplace will not rely on subsidies.
- And we're planning for that. Of course, in the
- 19 near term, and the reason we're here today is to
- 20 talk about incentive programs to tie us over to
- 21 when that can happen.
- 22 PV marketplace also, we believe, should
- 23 have minimal obstacles for somebody who wants to
- get PV onto the roof. It needs to be easy to
- install; it needs to be inexpensive; all of the

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1 key things that we already know.
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- 2 The marketplace that we'd like to compete in has sufficient demand, lots of product 3 4 volume, lots of learning experiences, lots of 5 things happening for all of us to drive the costs 6 down. And, of course, a competitive marketplace where there are big players to continue to keep 8 ourselves in the industry honest, so that the end users of the products we develop continue to get 10 good value. And that is, we believe, very 11 important.
  - process driven; and has grown to be one of the largest corporations in the world because of that. And the way we've chosen to do our presentation today, rather than talk about our experience in the builder market and some of the other things that we've done in the solar industry, and I think some of those may come out in the roundtable later, we've chosen to simply go through and address the questions that were published in attachment B.
- 23 And so this is going to be essentially
  24 the questions and an answer for each one, where we
  25 feel we can answer them. It's obvious the

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1 questions that we don't feel we can answer, and
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- 2 we'll just move right through those. So, if you
- 3 have that sheet with you, you can look at it, or
- 4 you can just follow along here.
- 5 How should the programs be coordinated.
- 6 I've abbreviated some of these questions, too, by
- 7 the way, from their actual form, so they're
- 8 slightly different. How should the state and
- 9 local programs be coordinated; how formal or
- informal should they be.
- 11 Our basic premise is that we need to
- 12 have an incentive program that's simple, long-
- 13 term, consistent and reliable that all the
- 14 stakeholders involved can plan for, the
- 15 manufacturers, the utilities, the builders, the
- 16 consumers, everybody understands what to expect.
- 17 And to pull off a program like that we'll need
- 18 some kind of coordination. Exactly what that
- 19 looks like or what it will look like, we're not
- 20 sure yet. But as we mature in our process in the
- 21 marketplace, we may be able to make some policy
- 22 recommendations in the future.
- 23 Are we achieving the program goals of
- 24 bringing about the cost reductions so that we
- don't need incentives anymore. We met with Tim

1 and the gang at the gang at the CEC, John here, a

- 2 week and a half ago, and discussed our plans.
- 3 We've actually hired some resources recently to
- 4 delve into the data and we're expecting to provide
- 5 those results to the CEC in the coming weeks.
- 6 What's the expected outlook in cost
- 7 reductions for the retail purchase of distributed
- 8 generation systems. Obviously we plan on costs
- 9 going down. The specific details of those, of
- 10 course, are proprietary and we wouldn't discuss
- 11 those here in this forum.
- 12 What can be done to accelerate cost
- 13 reducing this technology. Research is really what
- it takes; the research and experience installing;
- a marketplace where we can install lots and lots
- of systems and learn from those installations is
- important. Programs like the PIER program that
- 18 we're involved with here at the CEC and have been
- in the past in our AstroPower days obviously
- 20 helped drive the cost down with the research.
- 21 If funding is necessary while costs are
- declining, how much do we need, how long, where
- 23 are the dollars going to come from. As I
- 24 mentioned, we're in the process of developing our
- 25 recommendations and we'll be sharing those with

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1 the CEC in the next few weeks.
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- GE is in both the PV and the small wind
  industry. What happens if the incentives go away.

  Well, we expect them to go away, that's part of
  our business plan. And part of our plan is to
  continue to be successful in these businesses
- 7 worldwide, as the incentives fade out.
- 8 What should a new incentive program look
- 9 like, the million-dollar question, so to speak.
- 10 Is it performance based, is it an upfront rebate,
- is it a streamlined entitlement process, kind of a
- 12 carrot to hang out for the new builder community;
- some hybrid of these, you know, these different
- 14 kinds of programs. We're not really sure, yet,
- what form it should take. We haven't really
- 16 wrapped our arms around it and decided, as a
- 17 company, what we're going to sort of endorse as
- the official plan that we'd like to see happen.
- But what we do know, going back to the
- 20 first slide, is it needs to be a simple, long-
- 21 term, consistent, reliable program that drives
- 22 demand and cost reduction and something that
- everybody can plan for.
- 24 What lessons can we learn from other
- countries. We saw those neat slides and the

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1 wonderful results from Germany and Japan. The
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- 2 bottomline on why those programs have been
- 3 successful is that folks can plan for them; they
- 4 understand the economic impact of them; and that's
- 5 why they can be successful.
- 6 Should the state revisit existing
- 7 support policies for these types of programs, a
- 8 cap on metering and those kinds of things.
- 9 Absolutely. Whatever policy that exists it should
- 10 be supportive of the new incentive programs that
- 11 we come up with as an industry to help drive this
- 12 as we move forward.
- 13 Should the state establish a program to
- get PV in new homes. Yes. An incentive program.
- We think that's important, in the short term.
- 16 Long term, of course, we don't believe that's
- 17 necessary.
- 18 What should the near- and long-term
- 19 goals be for PV in new homes. Should the state
- 20 establish targets. Private industry is driven by
- 21 goals and targets. Every sales guy on the planet
- 22 has a target and a goal. They're very important
- for getting people motivated and excited about
- 24 making things happen. The million solar roofs,
- 25 for instance, has a target of a million solar

1 roofs, or, you know, something like that. We need

- 2 to put numbers out there, they make great sense.
- 3 But to get there we need to develop the programs
- 4 to support the people in the industry to make that
- 5 happen.
- 6 Should mandates, incentives or other
- 7 strategies be used. We are opposed to mandating
- 8 PV on new homes or in new home construction. And
- 9 we should look at all other opportunities,
- 10 different kinds of programs to help motivate the
- industry.
- 12 Opportunities, barriers to more PV in
- the new home market. A simple, long-term,
- 14 consistent program is something that we believe is
- 15 really important. From a product perspective, the
- 16 building integrated products that GE now offers
- that were developed by AstroPower are being very
- 18 well accepted by the new home builder community.
- 19 We've seen explosive growth in our flat
- 20 cement tile integrated product. We've had great
- 21 success working with SMUD on two different
- 22 projects with them where we've used that product.
- Down south it's been extremely successful at
- 24 Ladera Ranch, driving a large percentage of our
- new home building market, because it's an

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1 aesthetically pleasing product, which is
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- 2 important.
- 3 So we think that the timing is right;
- 4 the products are here; we just need to have the
- 5 right programs to help us get this rolled out.
- 6 Should we modify building codes to
- 7 require new buildings to be solar ready. New
- 8 buildings I took to mean new residential homes,
- 9 single family homes. No. We believe that the
- 10 additional time and money will actually drive the
- 11 cost of housing up. And there's another question
- 12 a little bit later that addresses that a little
- more fully.
- 14 Should PV on new homes be mandated. No.
- What are the consequences if we did
- 16 mandate PV on new homes. Well, the four main ones
- that we can think of, and there are probably more,
- the builders are not going to be very excited
- 19 about this and they're going to push back pretty
- 20 hard, as Bernadette notes.
- 21 California housing costs are already too
- 22 high, and we don't want these costs to be passed
- on directly to the homeowner. We want to find a
- 24 way that the builder can benefit from installing
- 25 the PV and make it part of their housing package.

Another consequence, PV is a very sitespecific technology. If you're building in the
foothills or anywhere where there's hills around,
or even two-story homes in a community, you can
have serious problems with shading, orientation;
and it just may not work on that house. That
actually happens.

And the last reason we think that we're not ready for a mandate is because the PV industry isn't mature enough yet. The programs to deliver large quantities of systems to new home builders with the right products, the right installers, the right marketing training, sales training, support, service, installation, I mean there's a very long list of things that AstroPower, and now GE, has done very well to become the leading player in the new home builder market, but even we realize we're not ready to roll this out on a massive scale.

We're certainly ready for growth and headed in that direction. And depending on how, you know, this works out, we'll definitely be, and plan to be part of the industry for a long time.

Under what circumstances should a PV system qualify for compliance credits. If a system's making electricity it should get credits.

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1 How those credits are used and where they're
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- applied, who's the recipient, who gets the benefit
- 3 of them, they need to be thought of in terms of
- 4 this total incentive package that we're rolling
- 5 out and making sure that the right stakeholders
- are the benefactors of these credits, and the
- 7 benefits that these credits bring.
- 8 What role can the IOUs and the munis
- 9 play in getting PV in new homes in their service
- 10 areas. The utilities, as stakeholders and
- 11 beneficiaries of the PV, need to be fully invested
- in the success of this program as it rolls out.
- 13 SMUD's a shining example of a company that's
- 14 willing to put time, money, I mean full resources,
- both people and money, into these programs, and
- have done three very successful programs. And our
- 17 plans for next year with them are to do more.
- 18 SMUD's a great example of how that can work.
- 19 What role can the builders play in
- 20 delivering PV on new homes. As the leading
- 21 supplier of PV to the new home market we have
- 22 excellent relationships that we've crafted with
- 23 most of the large home builders in the United
- 24 States, specifically the ones that build here in
- 25 California.

```
And we'd love to help organize a forum
 1
 2
         where we can bring together the builders, the
         finance people from these builders, the
 3
 4
         presidents, the marketing people, all of the key
 5
         stakeholders in the builder community to help, in
 6
         a forum -- maybe it's one like this, or maybe a
         smaller one -- where we get together and ask
 8
         builders, you know, what is really going to help
         you and drive you putting PV on every single home
10
         that you build. Because that's really what we'd
11
         like to see. The builders can help us a ton
         telling us what they'd really like to see.
12
13
                   Should the builder program be
14
         coordinated with new and existing incentive
15
         programs, if at all. Where it makes sense to do
         that, where we can have economies of scale
16
         processing applications, and there's certainly a
17
18
         lot of things that we can share with the retrofit
         market. We are definitely different than the
19
20
         retrofit market, and we believe a lot of the
21
         processes that are involved in the new home
22
         builder community can be greatly streamlined with
23
         a master purchase agreement and things like that,
24
         that we've already helped get into use. So, where
25
         they can be coordinated they should be, because we
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think it makes good sense.
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- Thank you very much for your time. I
- 3 appreciate it. During the roundtable, during the
- 4 breaks, afterwards, if you have questions you'd
- 5 like to ask myself or Chris or Scott, please feel
- 6 free to -- if you guys want to wave so they know
- 7 who you are -- please feel free to pin us down and
- 8 we'll be happy to chat.
- 9 Thank you very much.
- 10 PRESIDING MEMBER GEESMAN: Thanks, Dave.
- 11 Sheryl Carter from NRDC had a schedule conflict,
- 12 so maybe we can take her -- she's shaking her
- 13 head.
- MS. CARTER: I did not have a schedule
- 15 conflict.
- 16 PRESIDING MEMBER GEESMAN: You lied on
- 17 your blue card?
- 18 (Laughter.)
- 19 MS. CARTER: I did?
- 20 PRESIDING MEMBER GEESMAN: I'm sorry, I
- 21 shouldn't attribute that to you. Somebody wrote
- on your card, in different colored ink, special
- 23 request to speak before noon.
- MS. CARTER: Could we have a handwriting
- 25 analysis --

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(Laughter.)
 1
                   MS. CARTER: Actually I don't know who
 2
        made that request. I didn't. I don't want to
 3
 4
         stand in the way of --
 5
                   PRESIDING MEMBER GEESMAN: Okay.
 6
                  MS. CARTER: We have a hand.
                  UNIDENTIFIED SPEAKER: I think that was
 8
        me.
                  MS. CARTER: I would be happy to wait
10
        until --
                   PRESIDING MEMBER GEESMAN: Okay, great.
11
12
                   MR. TUTT: I'm sorry, hang on just a
         second; there was a special request for someone to
13
14
        speak before noon.
                  MR. SHELDON: Hello, thank you for
15
         allowing me to break into the schedule. I have
16
17
         another meeting with PIER and SMUD here in a few
18
        hours.
                  My name is Kent Sheldon. I'm with SMA
19
20
        America. I do not have a presentation. And I
        wanted to talk today about inverter efficiencies
22
        and how those are used with the CEC emerging
23
        renewable program rebate.
24
                   There's recently been a lot of
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discussions about this one point. Myself, SMA,

number.

and Ballard had a meeting with some CEC Staff
members last week to discuss the same issue.

An inverter is basically a device that
takes dc power from solar arrays and converts that
to ac power. In doing so that consumes some of
the electricity. And, hence, you have an input
power versus output power, or an efficiency

The CEC rebate uses that number to determine one of the determining factors in the amount of rebate that a customer gets, based upon the total cost of the system. Basically you take the rebate amount and multiply it times the efficiency number, and that gives you the level of rebate the customer is going to get.

Right now the CEC has no method or requirement for determining what that number is, other than just the word of the manufacturer to provide a number and an Excel plot to the CEC to establish the efficiency of their product on the CEC list of eligible inverters.

Just a few percent difference in that number can result in a very large amount of rebate money. For instance, on a 100 kilowatt PV system that number can be as -- a 2 percent difference in

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1 efficiency number can result in a $10,000 rebate
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- 2 difference. And, of course, if that difference is
- 3 larger then the dollar refund will increase, as
- 4 well.
- 5 What this is leading to right now is
- 6 there's a lot of new inverters on the CEC list of
- 7 eligible inverters. And that difference in
- 8 efficiency numbers of the actual efficiency of the
- 9 product versus what the manufacturer is stating,
- 10 is leading to a competitive disadvantage for some
- 11 manufacturers over others.
- 12 Recently I tested a product in my lab
- 13 with calibrated test equipment for the UL
- 14 requirements and found that it was about 7 percent
- 15 less efficient than they stated on the CEC list.
- Which results essentially in that inverter being
- free by the amount of rebate that the customer
- would receive by using that product over another
- 19 product.
- I have submitted a letter to the CEC
- 21 suggesting a simple test procedure that can be
- 22 implemented through a third-party testing agency.
- 23 And I think that the procedure would be amicable
- for all manufacturers. It's really not trying to
- 25 single out one manufacturer or technology over

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1 another. And, in fact, gives a little bit of
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- leeway to the technology that is being tested so
- 3 that it can be tested in a manner applicable for
- 4 the technology.
- 5 I'm hoping that the Commission will look
- 6 at that and possibly adopt that into a requirement
- for inverters being listed on the CEC program.
- 8 Basically the procedure is a very simple
- 9 process. It would require about one hour in a
- 10 testing lab. It could be done at the same time as
- 11 the product is going through compliance testing
- for UL. And really would not, in the long run,
- 13 cost any more to the total product.
- 14 And SMA is also willing to offer
- demonstrations on inverter efficiency measurement
- 16 at our facility in Grass Valley for the Commission
- or anybody else who's interested. And we're also
- offering to host having a UL representative come
- 19 into our facility and qualify product to various -
- for the efficiency value.
- So, with that, thank you very much.
- MR. TUTT: Thank you. Next, we have a
- 23 presentation from Tom Blair from the City of San
- 24 Diego.
- MR. BLAIR: Good morning, Commissioners,

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and thank you for this opportunity to present some
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- 2 information from America's finest city where we're
- 3 well into implementing solar for our systems.
- We've been dabbling in distributed generation for
- 5 a number of years, and have a little bit of every
- 6 type of system that you could be thinking of under
- 7 the distributed generation category.
- 8 And we've learned a few things over the
- 9 years. To kind of set the stage, the City of San
- 10 Diego is in the southwest corner of the state. We
- 11 have a consumption from the utility of
- 12 approximately 200 million kilowatt hours a year.
- 13 We have generation systems capable of generating
- 14 168 million kilowatt hours per year. We don't use
- 15 all of that onsite. Some of it is sold back to
- 16 the utility under purchase agreements. Some of it
- is not operational all the time. And we have
- found that you do have to keep on top of the
- 19 systems to make sure that they are, in fact,
- 20 producing what you expect them to be.
- 21 The topics that I'd like to discuss a
- 22 little bit is just to give you a summary of our
- 23 distributed activity; talk about our net meter
- 24 projects; some aggregation of load that we would
- 25 like to do in the future; the tariff barriers that

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1 we've experienced; and talk about the San Diego
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- 2 region's net metering cap.
- 3 As far as the City's distributed
- 4 generation we have the large Miramar landfill gas
- 5 system which generates about 12 megawatts of
- 6 power. And part of that is used onsite; part of
- 7 it's used at our north water reclamation center.
- 8 And the excess is sold to SDG&E.
- 9 At our Point Loma Wastewater Treatment
- 10 Plant we have both a gas utilization facility,
- which is a qualifying facility; produces about 4.6
- megawatts. We have gas available there to
- increase the size of that to about 8.6 megawatts
- in the future. We also have a hydroelectric on
- the ocean water outfall from the wastewater plant
- that is capable of producing 1.3 megawatts.
- 17 In photovoltaic systems, we have four
- installed to this point. Our Richaven Green
- 19 Building is a 54 kW; our Metropolitan Op Center
- 20 has 30; Miramar Office is 65 kW; and police
- 21 headquarters has a 30 kW system.
- 22 What we would like to do in looking at
- 23 new systems and generation, the City has large
- 24 areas of land which are all closed landfills that
- 25 cannot be used for building construction that

1 could be used as sites for photovoltaic systems or

- 2 other distributed generation. But there's
- 3 currently not sufficient load at those sites from
- 4 City use to be offset by any generation. So it
- 5 becomes a very noneconomic process to put larger
- 6 systems on the available space.
- 7 We also have parking lots throughout the
- 8 City that could be covered with carports. We do
- 9 have several carport systems in our inventory of
- 10 photovoltaics already.
- 11 We also have aqueducts from all of the
- 12 lakes in the eastern part of the County that feed
- into the City. And, in fact, there's one purchase
- 14 before the PUC at this point that would purchase
- about 4.6 megawatts from a hydroelectric plant
- 16 between two of the lakes in the area.
- 17 And we're also looking at solar to
- 18 provide pumping power at about 90 of our pumping
- 19 stations throughout the City.
- 20 Our problem in all these locations is we
- 21 don't have a consistent load. It is very sporadic
- depending on what the actual water flow is. You
- can go from a zero pump usage to four pumps in a
- 24 very short time, and that changes your actual load
- 25 profiles significantly.

1	So, what we'd like to be able to do, is
2	because we do have these large number of potential
3	sites for distributed generation with no load, we
4	would ask that there be some aggregation allowed
5	for other load that we do have within the City.
6	And it's what I call a virtual aggregation. The
7	utility calls it retail wheeling. So somewhere in
8	between is something that we could probably come
9	to agreement on.
10	But, I think there is, throughout the
11	state there probably are a number of cities that
12	have old closed landfills with systems that they
13	aren't using at this point, because there is no
14	load at the site. So, it's a thing that you might
15	consider in the future.
16	Tariff barriers. We have our most
17	recent project is at our police headquarters where
18	we've installed a 500 kW cogeneration system. The
19	building started out with a 1.2 megawatt load
20	usage peak, and after we installed the 500 kW
21	cogen and we've installed 30 kW photovoltaic at
22	the same site, we're down to a 700 kW peak.
23	We also did a number of other
24	improvements. We did a lot of efficiency

improvements in the building, including replacing

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old T12 light bulbs, and a fan system in the

parking garage that was a constant volume; we've
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- 2 parning garage that was a constant volume, we ve
- 3 changed to variable volume based on CO2.
- 4 So, throughout all of the improvements
- 5 we brought the basic load for the building down.
- 6 And now we almost meet -- we meet the weekend load
- 7 with the installed cogeneration system. And we
- 8 draw about 200 kW during the day on normal
- 9 operating days.
- 10 Under those hybrid systems, because we
- 11 started out, we activated the photovoltaic first,
- we went to a net metering tariff on the building
- initially. Then after we started the cogen
- 14 system, because you can only have one tariff per
- 15 meter, we had to shift to the ALTOU DER, which
- 16 then charges standby fees and nuclear
- 17 decommissioning PPP charges on our own self
- 18 generation at the site.
- 19 We're waiting to see what will happen
- 20 with the photovoltaic component on that. We
- 21 haven't received the bill yet, but I expect it's
- on the way. So the tariff adjustments, you know,
- 23 the net metering advantage that you would have if
- 24 the system were out just on any building that
- 25 didn't have a cogen are significantly different

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than what you receive when you have other
cogeneration at the site.
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- 3 This is a similar problem that you have
- 4 at locations where you have a campus of buildings
- 5 and they're all on one master meter for the site.
- And yet each building has significant load on its
- 7 own that could be net metered from a photovoltaic
- 8 system on the roof. So those are tariff
- 9 considerations that should be considered.
- 10 Also in looking at the basic tariff, I
- 11 know earlier the speakers talked about they're
- 12 worried about the peak load cost in consumption
- 13 because it's unpredictable. Since these systems
- do all work to bring down the peak, there may be,
- 15 you know, additional -- you're really offsetting
- of the higher cost kWh than just the wholesale kWh
- when you are putting in these systems.
- 18 Generation metering. We also, under the
- 19 rule 21 workshop that I've been participating with
- 20 over the years, we do have meters installed in
- 21 each of the generators because they're more than
- $30~{\rm kW}$  systems. And there has been some extra cost
- 23 to the installations because of that metering
- 24 requirement. There are other meters that would be
- 25 nonutility meters. And since the component for

the photovoltaics under the net metering tariff

isn't used to actually compute the tariffs, there

really is no need to have a utility grid meter on

the generator outputs as long as the data is there

and you have the telemetry.

6 Looking at rates over the years we've

noted that the demand charge components now are much lower than what they were before the start of deregulation. If you look at your '97 ALTOU rates and customer rates, they were somewhere around \$20 on a peak charge. If you look at the same rate today, it's about a \$5 charge. So that also has a significant impact on the payback on any of these systems that you're installing and should be considered as part of the whole market design when you're looking at the tariff structure.

Net metering cap. For SDG&E we have about a 19 megawatt cap for the region. We have a City goal of installing 50 megawatts of new renewable energy within the next ten years. So, as you can see, we're already in a problem. And, of course, it remains to be seen whether we'll make that 50 megawatt installation yet. But we are working hard to come up with new and creative ways. We will be going out with requests for

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1 proposal to get large solar systems and try and
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- 2 match distributed generation where we have load.
- 3 That's not just for city building, our goal.
- 4 Our goal is actually for the region, for the City
- 5 of San Diego, city limits.
- 6 And looking at the rates over the last
- 7 couple of years we expect that we could reach our
- 8 cap as early as two years from now. It will
- 9 depend on continuing employment of solar systems;
- 10 but the ramp has been significant.
- 11 That concludes my presentation.
- 12 PRESIDING MEMBER GEESMAN: I have a
- 13 question for you. In terms of -- I mean you
- 14 obviously operate in a pretty transparent fishbowl
- 15 environment. Just curious as to the response of
- 16 either your city council members or members of the
- public as to the level of priority that the City
- has attached to pursuing technologies that, you
- 19 know, we hear quite frequently are expensive and
- 20 not cost effective.
- 21 MR. BLAIR: The city council has been
- very supportive; and all the members support solar
- 23 installations. And have, in fact, required for
- 24 all new city construction that at least 10 percent
- of the load be provided through self generation.

1 So we look at all of our new city projects for

- 2 that.
- 3 They've also adopted the lead criteria
- 4 to look at using green building sustainable design
- 5 for all new buildings and remodels. And with the
- 6 50 megawatt goal we're really looking at
- 7 significant deployment throughout the City. So I
- 8 don't think I could get a more supportive.
- 9 And we do in all of our solar systems,
- 10 we have about a 24-year payback if you look at the
- 11 actual numbers on the systems. But we expect to
- own the buildings longer than that, so they do
- actually pay eventually.
- 14 PRESIDING MEMBER GEESMAN: Thank you,
- Tom. And thank you for the aggressive leadership
- 16 the City has shown in this area.
- 17 MR. TUTT: Thank you, Tom. The next on
- 18 my list is Jan MacFarland. I don't see her in the
- 19 audience. So, -- hi, Jan.
- MS. MacFARLAND: Good morning,
- 21 Commissioners and staff and audience.
- 22 California's regulatory framework for solar is
- 23 something that really works; and it's something
- that doesn't often happen in government, based on
- 25 my experience in government in the last number of

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1 years.
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20

22

23

2	The combination of private customer
3	investment, ratepayer incentives, tax credits, CRS
4	exemptions and net metering really has delivered a
5	lot of solar projects to interested homeowners.
6	It's been very successful. Solar is what the
7	customers want, as well.
8	Unfortunately, the demand for solar and
9	PV incentives has really exceeded the available
10	funding. And here at the CEC we've managed to
11	burn through more than five years of money in less
12	than two years. And I want to thank you
13	personally for all the work that you've done to
14	keep the programs going, even though there wasn't
15	adequate funding over the past year. I know
16	that's not been very easy, and we are very
17	appreciative.
18	The other thing that the Commission did
19	which was very important is they gave us access to

The other thing that the Commission did which was very important is they gave us access to the data so we could examine what was really going on in the program, and recommend some changes in the program in terms of declining rebates and those kinds of things.

So, we were able to propose declining
rebates that will essentially go down to zero out

1 over a decade. Those proposed rebates were also

- 2 based on the continuation of the net metering and
- 3 the REC ownership, which is very important to us.
- 4 In examining the data we also learned
- 5 that the programs are actually working and
- 6 resulting in decreases in overall program costs.
- 7 Some are between 10 and 13 percent, between '02
- 8 and '03. We don't know quite why that is. We
- 9 think it might be the increased competition of
- more than 500 companies and the 4000 jobs.
- But I think the point here in terms of
- 12 data and access to information is that we need to
- have that to make reasoned analysis and
- 14 adjustments of the program over time. And you
- 15 have given that to us and we very much appreciate
- 16 it.
- 17 Because we're in this boom-and-bust
- 18 cycle and we're out of funding here at the CEC,
- 19 after this year, and in the PG&E and San Diego
- 20 service territories we just learned this year,
- 21 we're really in a boom-and-bust cycle. And so
- 22 CalSEIA has taken a lot of time to develop a
- 23 program that would give the industry certainty in
- 24 terms of financial incentives as well as
- 25 regulatory certainty.

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So we're proposing declining rebates
 1
         over time, both at the CEC, which has been
 2
         adopted; it hasn't been adopted at the PUC. We
 3
 4
         filed a number of motions to get access to the
 5
         data. We've asked for the rebates to decline from
 6
         4.50 to 4 for better funding utilization, and
         haven't been able to get things accomplished
 8
         there. We think eventually that will happen, but
         it's very important that we get the data and we
10
         can make some more program suggestions of how to
         proceed.
11
                   In addition to the CEC and the PUC
12
13
         program, because of the Governor's leadership
14
         we've been looking at the new construction
         program. And what we think makes the most sense
15
         is to adopt a zero energy building approach which
16
         uses maximum efficiency, thermal and PV
17
18
         applications. We think that's the most cost
19
         effective approach. We think that it has real
20
         value to the homeowners or the home buyers, as
21
         well as the building community.
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                   We want to make sure that we have a good
         working relationship with the builders because
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24
         they're our customers. And they have the chance
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         to identify what products that they want. And we
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1 make sure that we deliver not only the products,
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- 2 but the proper amount of training for their
- 3 contractors that we suspect that they will want to
- 4 use.
- 5 In terms of how we do think that if we
- 6 did combine forces with the top builders and the
- 7 PV manufacturers and came up with a good, a
- 8 reasonable incentive package over time, that we
- 9 could probably get to 50 percent of all homes by
- 10 the end of the decade. But that would be really
- dependent on how we started in the first couple of
- 12 years. But we do think there's incredible
- 13 potential there.
- 14 In addition to new construction we
- worked on a solar thermal proposal. We think it's
- 16 ridiculous that we're using precious natural gas
- 17 resources to heat water, in the desert and the
- valley regions, especially. Affordable housing
- 19 and state-owned buildings is also something we're
- interested in.
- 21 We are very interested in locking in
- 22 financial certainty over time. We want to make a
- transition to performance-based incentives. We
- 24 think that's very important. Because of that we
- 25 proposed a pilot at the CEC to make sure that we

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1 come up with a workable program that not only, you
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- 2 know, is based on performance, but there's a lot
- 3 of feedback mechanisms in terms of measuring what
- 4 the system's output is and who's going to do that,
- 5 and how does the payment stream work. So we want
- 6 to make sure we have a program that works before
- 7 we make that transition. But we're ready to do
- 8 that.
- 9 So, overall our plan is declining
- 10 rebates; getting off of the ratepayer incentives
- over time; REC ownership; net metering is key.
- 12 Our goal is for PV to be competitive at the retail
- 13 rate in the end of this ten-year program, which
- would be in the 10 cent to 12 cent a kilowatt
- 15 hour. And that thermal solar technologies have
- wide applications.
- We must enable to do this to have
- 18 transparent market, access to the data and
- 19 reasoned analysis for program adjustment.
- 20 If you look at the success of the German
- 21 and the Japanese programs, I think the overall
- long-term policy commitment is the most important.
- 23 Perhaps if you look at Germany they have clear
- 24 access to the program data, which is also a very
- 25 important thing.

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1 I'll be filing formal comments on all
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- 2 your specific questions and participating in your
- 3 roundtable this afternoon.
- 4 One other thing I did want to bring up
- 5 is the House version of the tax bill that came out
- 6 last Friday did not include the efficiency or the
- 7 solar measures. And we're going to work very hard
- 8 to make sure both efficiency and solar measures
- 9 are in there. And perhaps we could all work
- 10 together on that.
- 11 Thank you.
- 12 MR. TUTT: Thank you. Commissioners,
- 13 it's 12:15, and I just want to do a process check.
- I estimate we have about another half an hour to
- 15 45 minutes presentations. We could take a break
- for lunch now and do some after lunch, or continue
- on and then break after the presentations.
- 18 PRESIDING MEMBER GEESMAN: Why don't we
- 19 break after the presentations.
- 20 MR. TUTT: Okay. So, then the next
- 21 person to do a presentation is Bernadette Del
- 22 Chiaro. And let's see if I can pull yours up,
- 23 Bernadette.
- MS. Del CHIARO: Thank you, Tim; thank
- 25 you, Commissioners, for allowing me to speak

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today. I'm going to keep my presentation very
 1
         very short, not only in mind of our growling
 2
         stomachs, but also in part because I didn't
 3
 4
         actually have that much time to put into this
 5
         presentation. And I will submit more detailed
 6
         followup comments and hope this is just the
         beginning of a conversation about how to
 8
         accelerate renewable DG.
                   My name is Bernadette Del Chiaro; I'm
10
         the Clean Energy Advocate with Environment
11
         California Research and Policy Center. We're the
         new home of CalPERG's environmental program.
12
13
         We've been around for 30 years in California; and
14
         represent about 70,000 members around the state.
15
                   And we have a history of working on
         renewable energy, both in the State Legislature,
16
17
         and also with the Administrations. Specifically
18
         we're sponsors of the Brulte bill, which, of
         course, established the tax credit to begin with.
19
20
                   And we also have been involved in a
21
         number of other programs that had mandated clean
22
         technologies in California. And I want to just
         first start off by saying it's always a pleasure
23
24
         to come to this particular agency where we have,
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25

as the State of California, proudly led the nation

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1 in terms of establishing standards and mandates on \hspace{1cm}
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- 2 energy efficiency and other clean energy programs.
- 3 Some others that come to mind are, of
- 4 course, that are analogous to one of the programs
- 5 we're working on right now are programs such as,
- of course, the zero emission vehicle. Where, in
- 7 fact, California has mandated that auto
- 8 manufacturers meet an environmental goal. And
- 9 that that is even more sort of far reaching than
- 10 what we're proposing today. And that that was a
- 11 technology forcing.
- 12 Today with solar PV, of course, the
- 13 technology is there. And what we just need to do
- is get it in the hands of the homeowner.
- So, with that I will just go into my
- very brief presentation.
- 17 PRESIDING MEMBER GEESMAN: Let me
- 18 interrupt you --
- MS. Del CHIARO: Sure.
- 20 PRESIDING MEMBER GEESMAN: -- just to
- 21 correct the record. I think Jim Brulte was
- 22 probably still in high school when your
- organization actually implemented the first solar
- 24 tax credit, which was sponsored by Assemblymember
- 25 Gary Hart --

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MS. Del CHIARO: Okay.
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 2
                   PRESIDING MEMBER GEESMAN: -- in 1977,
 3
         if I recall.
                   MS. Del CHIARO: Good to know.
 4
                                                   Thanks
 5
         for the education.
 6
                   Here we go. So, very brief overview.
         Sort of tried to take some of the questions and
 8
         just summarize them, specifically just what should
         our goals be. Again, in summary, some basic
10
         principles that we think that the Commission
         should follow, and that the State of California,
11
12
         in general, should follow. Some very specific
13
         how-to's, going into, again, a little bit of the
14
         benefits of solar, even though we've talked a lot,
15
         other presenters have talked a lot about those
         today. So I kept those short.
16
17
                   What I see as pitfalls or missed
18
         opportunities. Where we are today. The critical
         sort of cross-roads in our decision making. And
19
20
         then some brief conclusions.
21
                   Basically right now, you know, obviously
22
         we would strongly support the Commission in
23
         preserving existing goals. What are goals are
24
         today of commercializing renewable technologies,
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especially emerging technologies, by creating

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economies of scale. And obviously helping to
1
        promote and develop competitive markets and bring
2
        down the cost. Those are obviously the over-
3
4
        arching goals right now with the emerging
5
        renewables program. And we would love to see that
6
        continue.
                  And in addition to that, we would
8
        suggest that sort of building upon one of the
        previous IRP reports, I believe, established a 1
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percent, if I'm not incorrect, by 2006 DG goal. We would actually suggest that the Commission establish a bigger goal; 3 percent is a back-ofthe-envelope goal that I'd propose today. But basically the idea being that the Energy Commission, I would suggest, establish some kind of vision of where we should be with renewable DG by a certain date. And then set a plan for getting there, and have that plan be, you know, real. And the other recommendations that Jan and others have made today, something that industry and the public, alike, can count on.

And then obviously we can continue to accelerate the reduction in costs in order to bring about this DG future by jump-starting new markets. Again, I think the policy that we're

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1 supporting right now in the State Legislature,
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- which I'm sure all of you are familiar with, is
- 3 Senator Murray's bill 1652, attempts to do that
- 4 within one, you know, industry in construction, in
- 5 California's new construction of single family
- 6 homes.
- 7 But there's other ways of doing that, as
- 8 well. Obviously we would also support in
- 9 conjunction with that not just mandates, but also
- incentives to help bring down the costs. So we
- 11 think that the public would be supportive of
- increasing the public goods fund and creating a
- new solar fund. And I'll talk a little bit more
- 14 about that.
- 15 And then continuing to remove any other
- 16 barriers that are out there for getting DG onto
- people's homes and businesses and government
- 18 buildings.
- 19 Some basic -- five basic principles.
- Nothing here is rocket science, but the government
- 21 should play a lead role in creating this plan and
- 22 prioritizing, promoting and removing barriers for
- 23 renewable DG. It is a critical role that
- 24 government has played and should continue to play.
- 25 That utilities should also play a

```
critical role, and that that role should be
 1
 2
         supportive and not stand in the way of emerging,
         bringing about DG. And that developers, likewise,
 3
 4
         should also play a lead role, obviously in the
 5
         industry that is building the buildings that
 6
         should have DG installed as part of them, during
         construction ideally is the most cost effective
 8
         way. The developers should play a lead role by
         ramping up construction, installation of DG over
10
         time.
                   And then ultimately another basic
11
         principle that's been talked about already today,
12
13
         but that obviously the goal of protecting the
14
         consumer has to be paramount. And then ultimately
15
         finally renewable DG needs to complement energy
         efficiency and other renewable energy goals, such
16
17
         as the RPS.
18
                   PRESIDING MEMBER GEESMAN: I wonder if I
         could have you focus for a minute on (b) and (c),
19
20
         the relative role in renewable DG that you see
21
         developers playing in contrast to utilities?
22
                   MS. Del CHIARO: Okay.
                   PRESIDING MEMBER GEESMAN: If you'd
23
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MS. Del CHIARO: Sure. I think, if I

elaborate on that a bit?

24

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understand your question, the way I see it is
 1
         utilities should not stand in the way --
 2
                   PRESIDING MEMBER GEESMAN: Right,
 3
 4
         they're supportive, but the developers should play
 5
         the lead.
 6
                   MS. Del CHIARO: Developers should play
         a lead role in physically installing the DG. And
 8
         whether that be in accepting a standard that's
         across the board, across the State of California,
10
         that gets us to a clean DG future, or in some
11
         other role that may be just as effective.
12
                   But they should play the role of
13
         actually doing, you know, installing it on
14
         people's homes, on businesses. It's a very broad
15
         concept.
                   PRESIDING MEMBER GEESMAN: The state
16
         regulates utilities, though, and I'm not certain
17
18
         that, although we certainly regulate developers,
         the jurisdictional leverage is not quite as clear.
19
20
                   MS. Del CHIARO: Yeah, I don't think --
         this is the California State Government in
21
22
         general, is what I'm talking about. I'm not sure
         if the CEC is -- if it's the appropriate role for
23
24
         the CEC to mandate this on builders. This gets
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into -- some of the other people have touched upon

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1 title 24, which sort of dovetails with my point in
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- 2 (e) here, which is we don't think that -- do we
- 3 think title 24 needs to be continued to be
- 4 tightened, and improved; and that solar is
- 5 somewhat of a -- it's a separate concept.
- In other words, we don't think that the
- 7 energy budget for a new home, for instance, should
- 8 be lowered in order to accommodate for PV, or that
- 9 PV should get a credit. Energy efficiency needs
- 10 to come first, both the consumer and for
- 11 California's energy system in general.
- So, some basic how-to's, some simple
- how-to's. The first one is, of course, what
- 14 Senator Murray's bill does is it sets a minimum
- 15 standard for solar DG and new development.
- 16 Specifically what this bill does, and there's a
- 17 lot of misunderstandings about it, but it will set
- 18 a very small goal starting in 2006, so enough into
- 19 the distance to give industry to ramp up. And
- then just ramp it up slowly over time.
- 21 Right now there's literally a blank line
- in the bill and it has still yet to be worked out
- 23 exactly what that percentage is. We had 25
- 24 percent coming out of the -- or going into the
- 25 Senate. And right now it's blank. But somewhere

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along the lines of 15, 20 percent would be, I
 1
         think, a reasonable goal. That, just, you know,
 2
         back-of-the-envelope 15 to 20 percent is about 40
 3
 4
         megawatts would be installed in California in 2006
 5
         if we were to see this program implemented.
 6
                   And then to go along with that mandate,
         to get the biggest bang for our buck, the biggest
 8
         bang of ratepayer dollar, we recommend that we
         also then increase the buy-down to make sure that
10
         that solar system that the consumer buys is cost
         effective; and to help, you know, alleviate some
11
         of the burdens on the builders for installing
12
13
         solar.
14
                   Ouick back to the --
15
                   PRESIDING MEMBER GEESMAN: Do you --
16
                   MS. Del CHIARO: Yeah?
                   PRESIDING MEMBER GEESMAN: Do you see
17
18
         that as a rebate up front as opposed to an ongoing
         performance subsidy?
19
20
                   MS. Del CHIARO: I have not looked into,
21
         and I don't have comments prepared for that, but I
22
         think a performance-based rebate makes a lot of
23
         sense, as long as there are, again, consumer
24
         protections in there. But I think that makes a
```

lot of sense in a lot of ways.

1	But, again, back-of-the-envelope, just
2	so that we have a sense of what this means to, you
3	know, I have a sense of what this means to my
4	members advocating for it, 50 cents a month would
5	give us about \$1.5 billion for a new solar fund if
6	we were to do this over the next ten years.
7	Again, from my experience, interaction
8	with our members and with the public on a daily
9	basis, I think people would be more than willing
10	to spend this kind of money to really truly bring
11	about a solar energy future in California.
12	You know, obviously continuing either
13	the state tax breaks or for the State of
14	California to support such tax breaks at the
15	federal level, whichever one, would be a good
16	thing to keep that going.
17	All the other things, that metering
18	should be lifted; we should have worker training
19	programs which not only will bring more jobs to
20	California but will insure that the solar systems
21	are installed properly; and again, the consumer
22	protections are there.
23	And then I think, you know, giving
24	renewable energy credits to solar DG or other
25	renewable DG and incorporating that into the RPS

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1 makes a lot of sense.
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And then, again not to state the obvious
and waste all of our time, but there's a couple of
benefits that I thought warranted a quick
highlight here. Obviously again as others have
spoken about already today, building solar during
construction is the most cost effective way of
installing solar, as opposed to retrofitting onto
existing buildings.

And again, I think we have the responsibility to ratepayers to manage those dollars as efficiently as we can. And so I think by matching the rebate that we give for the retrofit market and keeping that going, that's obviously important for the overall energy picture. But then also creating programs that are real and that will truly get solar homes out there built in the coming years is important for us to do, as the State of California. And by doing that, by requiring it as a standard feature on new homes is a very cost effective way of doing it.

I should mention, I'm not sure if -- I'm

I should mention, I'm not sure if -- I'm sure the Commission, you guys are familiar with this, but the point of rolling the cost of the PV system into low-interest loans negates any kind of

complicated sort of state structure for loans 1 2 systems. And it just enables the homeowner, again 3 getting at what the man from SMUD was talking 4 about, it sort of cuts out that difficult decision 5 making process; enables the homeowner just to have 6 one bill that they pay for their mortgage. And many home loan lenders, I should 8 mention also, use what's called an energy addendum that Fannie Mae and Freddie Mac developed that 10 allows anybody who's on sort of the cusp of credit 11 for, you know, of being allowed to have a certain 12 size mortgage, whatever additional costs, energy 13 efficiency or solar equipment adds to the cost of 14 the home, they're given that credit, so they're 15 not knocked out of them buying that house. And this was also mentioned earlier, but 16 I think it's a key part of creating solar as a 17 18 standard feature, is that the planners and the architects of the large developments that are 19 20 going up around the state are able to design solar 21 homes and orient the homes appropriately, place 22 them among the trees appropriately. 23 And again maximize buy-down funds is

some very specific air pollution reduction

something I already touched upon. To give us just

24

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benefits, back-of-the-envelope again, using CARB's
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- 2 1999 -- no actually -- yeah, 1999 CO2 emissions
- 3 data for new natural gas combined cycle power
- 4 plant, and again, back-of-the-envelope, 1 megawatt
- of solar operating about 18 percent capacity
- factor on average, reduces the amount of air
- pollution equivalent to around 70 cars per year.
- 8 So if we did this 15 to 20 percent
- 9 minimum standard, actually saw that kind of
- 10 penetration in California starting in 2006, that
- 11 would be about 2800 cars equivalent removed from
- the road every year in terms of air pollution,
- which is no small number.
- 14 Obviously the reducing energy demand is
- 15 key. Planners here within the CEC can better
- 16 account for decreased peak load if we do this in a
- 17 very well planned out, well thought out way which
- is what a standard or minimum standard allows us
- 19 to do.
- 20 And then, of course, the jobs that we
- 21 will create in California is a clear benefit. Our
- 22 research shows about seven times more jobs than a
- 23 natural gas power plant.
- 24 Two things on some points that have been
- 25 brought up. Creating solar-ready homes, as

1 opposed to solar, actual solar homes. I think

- 2 it's just a missed opportunity, potentially adds
- 3 cost to the house without giving the homeowner the
- 4 benefit of the PV generated system.
- 5 And then the second is substituting
- 6 solar; I already talked about for energy
- 7 efficiency hurts the homeowner and the consumer
- 8 and is not a good idea. Although I agree that
- 9 building more efficient homes and adding solar to
- 10 that is obviously a good idea.
- 11 So, just in closing, California needs to
- 12 continue to lead the nation. We need to do both
- things, continue with mandates. We obviously
- 14 already have a government building mandate, which
- could be better implemented, but we still have the
- 16 mandate on the books and are making progress on
- 17 that.
- 18 We have along similar lines a renewable
- 19 portfolio standard which is, in essence, a minimum
- 20 standard or a mandate on the utilities. We have
- 21 net metering, which is another sort of a mandate,
- the utilities buy back the energy generated from
- 23 renewable DG.
- 24 And then we should continue our
- 25 incentives for via the rebates and the tax breaks.

```
And expand these. So expand the mandate with a
 1
 2
         new building minimum standard. Allow RECs to go
         be part of the RPS. Expand net metering. And
 3
         then include consumer protections, I need to put
 5
         in there. And, again, expand our incentives.
 6
                   And just a couple -- one quick thing on
         incentives. We have spent, since we originally
 8
         sponsored Senator Murray's bill last spring, we
         have spent a lot of time in conversation with
10
         builders. And some of the largest builders in the
         country that are actively building thousands of
11
12
         homes here in California.
13
                   Some of whom have already experimented
14
         with solar, as well, to get their sense of could
15
         we do this without a mandate. Is there an
16
         incentive that is big enough to get a significant
17
         percentage of the new homes in California built
18
         with solar.
                   And to this point I still remain open to
19
20
         if there is an incentive that could work. But at
21
         this point, from having these one-on-one
22
         conversations with the actual guys out there in
```

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community, we could support.

23

24

25

the field building the homes, there doesn't seem

to be one that, at least from the environmental

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Some of the ones that have been put
 1
         forward are ideas such as, you know, basically
         streamlining CEQA, and not having any
 3
         environmental review of new housing projects would
 5
         be something that the builders would, you know,
 6
         grab onto and then build lots of solar homes. We
         obviously can't support that. Don't think that's
 8
         good policy for California.
                   There are other ideas that I'd be
         interested if Tom from San Diego is still here, if
10
         he could touch upon, at some point, about the City
11
         of San Diego. I don't think he mentioned this in
12
13
         his overview, but have done an accelerated, sort
14
         of go-to-the-front-of-the-line in the local
15
         planning review process for solar development and
         solar homes.
16
17
                   And based on a conversation I had about
18
         a month ago with somebody at the city hall that
         has really resulted in a whole lot of new interest
19
20
         from the builders perspective in solar.
21
                   So I bring up all this only in that I
22
         think that ultimately, given where the industry is
         on new homes, that the best way we're going to
23
24
         actually see solar homes built in the new future
         in a meaningful way is to actually have a minimum
25
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1 standard. And have that standard just be
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- 2 something that's small enough and ramped up that
- 3 it's reasonable. And both industries, both the
- 4 manufacturers and the builders, can meet.
- 5 PRESIDING MEMBER GEESMAN: I want to
- 6 come back then, --
- 7 MS. Del CHIARO: Okay.
- 8 PRESIDING MEMBER GEESMAN: -- to this
- 9 question of why should we focus on the builders?
- 10 Why don't we just mandate it on the utility?
- 11 MS. Del CHIARO: Well, because I think,
- 12 as distributed generation, at least solar in
- particular, and SMUD, I think, touched upon this,
- 14 but that it's best owned by the homeowner.
- 15 PRESIDING MEMBER GEESMAN: And why is
- 16 that best?
- MS. Del CHIARO: Simply because you own
- 18 the roof, and you own the building.
- 19 PRESIDING MEMBER GEESMAN: But why is
- 20 that best?
- MS. Del CHIARO: Well, I'd turn that
- 22 question over to SMUD, who dabbled with the
- 23 experience of a utility owning the systems on a
- 24 private owner's home.
- MR. FRANTZ: How would you mandate it?

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How would that actually work --
 1
                   PRESIDING MEMBER GEESMAN: I don't think
 2
         we would on municipally owned utilities, the
 3
 4
         Public Utilities Commission is in the habit of
 5
         mandating things on the three investor-owned
 6
         utilities quite frequently.
 7
                   MR. FRANTZ: You own the line extension
 8
         that goes up to the front door, the utilities are
         owning that, so.
10
                   PRESIDING MEMBER GEESMAN: Yeah, I
11
         mean --
12
                   MR. FRANTZ: We install it, they --
                   PRESIDING MEMBER GEESMAN: -- arguably
13
14
         the utility could qualify for accelerated
         depreciation and other federal tax benefits that
15
         might be available. Arguably you'd have a source
16
         of maintenance. Arguably you'd have a method of
17
18
         sizing systems that optimized systemwide benefits.
                   I'm not suggesting that we necessarily
19
20
         do this, but I think in the interests of
21
         intellectual inquiry --
                   MS. Del CHIARO: Um-hum.
22
                   PRESIDING MEMBER GEESMAN: -- it's
23
24
         something that probably ought to be considered
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before we set about increasing the cost of new

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1 housing for Californians by too substantial a
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- degree.
- MS. Del CHIARO: Yeah. I agree. Be
- 4 interested in hearing what PG&E and other
- 5 utilities think about that and how they would
- 6 embrace that idea.
- 7 Two quick thought that just come to mind
- 8 off the top of my head is one, with the current
- 9 process of having individual homeowners and
- 10 business owners actually pay for the system, we're
- 11 maximizing public/private dollars. And that, you
- 12 know, ultimately helps make the otherwise
- 13 expensive technology pretty cost effective.
- Because, again, you're looking at your rates as
- 15 a -- your retail rates as opposed to wholesale.
- 16 So that's one reason, I think.
- So, my last point, just that everybody
- needs to do their part. And I think we've seen,
- 19 you know, government and ratepayers and the public
- and people starting to get their feet wet on
- 21 renewable DG. And I think we're at a point now
- 22 where everybody needs to throw their hat in the
- 23 ring and do their part.
- 24 And that all of this should be, again,
- and I don't, you know, need to really remind the

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1 people in this room, but there are urgent social,
```

- 2 economic and environmental needs for reducing
- 3 California's use of fossil fuels and nuclear
- 4 power.
- 5 And one fact that, to me, is compelling
- 6 is the fact that we add at least the State of
- 7 Vermont population to our state every single year.
- 8 And, of course, the greatest growth in our energy
- 9 comes during peak time when solar works best.
- 10 So, making solar building policies, both
- 11 through mandates and incentives, can insure that
- 12 we actually have a sustainable future here in
- 13 California.
- And then in closing, here's a partial
- 15 list of supporters for a minimum standard in
- 16 California. It includes not just the
- 17 environmental community, but also so solar power
- 18 companies, some mortgage lending companies and one
- 19 of the leading builders of solar homes here in
- 20 California, Clarum Homes, as well.
- 21 MR. FRANTZ: Let me ask one more follow-
- 22 up question on this --
- PRESIDING MEMBER GEESMAN: Yes, please.
- MR. FRANTZ: I think that was a very
- 25 useful interchange. I want to understand your

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1 suggestion -- just wanted to make sure I
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- 2 understood your proposition here. Are you saying
- 3 mandating the utilities, themselves, install PV on
- 4 new homes?
- 5 PRESIDING MEMBER GEESMAN: Not
- 6 necessarily. Just mandating, giving each utility
- 7 a quota.
- 8 MR. FRANTZ: A quota of how many have to
- 9 be --
- 10 PRESIDING MEMBER GEESMAN: Right.
- MR. FRANTZ: As a condition of hookup or
- 12 something like that.
- 13 PRESIDING MEMBER GEESMAN: Right.
- MR. FRANTZ: Well, you could sort of
- move it towards a wholesale rather than a retail
- 16 business, --
- 17 PRESIDING MEMBER GEESMAN: That's
- 18 correct.
- 19 MR. FRANTZ: -- or at least a part of
- 20 it.
- 21 PRESIDING MEMBER GEESMAN: That's
- 22 correct.
- MR. FRANTZ: Yeah. Well, you know, as
- John Kenneth Galbraith said, free markets were
- 25 first a matter of secular faith, and have now

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become a religion. If you want to attack that,
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- 2 you've got my support, I assure you.
- 3 (Laughter.)
- 4 PRESIDING MEMBER GEESMAN: No, I'm
- 5 motivated by trying to figure out as many
- 6 different ways of achieving some of the
- 7 penetration numbers that the Governor has
- 8 indicated that he would like to see state
- 9 government achieve.
- 10 MR. TUTT: Next we are going to hear
- 11 from Bob Raymer from the California Building
- 12 Industry Association.
- MR. RAYMER: Thank you, Tim, and
- 14 Commissioners. I'm Bob Raymer, Technical Director
- for the California Building Industry Association.
- And to take any question now that we are opposed
- 17 to mandates, but we're certainly open to just
- about everything else on the table.
- 19 CBIA has worked closely with the Energy
- 20 Commission for over two decades now on its energy
- 21 efficiency standards. For the first decade you
- couldn't say we were the best of friends; we
- 23 fought like dogs and cats.
- 24 PRESIDING MEMBER GEESMAN: That was my
- 25 decade.

1	MR. RAYMER: However, by around 1994/95
2	we became a warmer and friendlier industry, and
3	quite frankly, the staff, along with a number of
4	the Commissioners, thought that there was a number
5	of ways we could develop a productive working
6	relationship. And that has been established and
7	it has stayed there ever since.
8	For the last three updates of your
9	energy efficiency standards, something that would
10	normally break out in full war, we support it;
11	we'll be supporting the energy efficiency
12	standards on July 21st in front of the Building
13	Standards Commission. We supported the AB-970
14	emergency update. And we supported the 1998
15	update.
16	So, with that, it's certainly no idle
17	boast that we've come a ways in working with
18	government in the regulation.
19	I'd also like to point out that the
20	regulation of energy in new residential
21	construction is the single most regulated part of
22	new construction. It exceeds that of structural
23	fire protection, soils, masonry, concrete, fire
24	safety, disabled access all combined.
25	Having said that, though, the energy

```
efficiency regs have succeeded in what they
 1
         intended to do. There was a lot of, let's say,
 2
         trial and error in the '80s, but certainly by the
 3
 4
         end of the '90s, and to the standards that are
 5
         taking effect probably a year and a half from now,
 6
         we've done a lot of fine tuning. They certainly
         are much tighter than what you see at the federal
 8
         level. We're about 30 to 40 percent more tighter.
                   However, that does create a bit of a
10
         problem in the fact that the Energy Commission
         Staff and the Commission has been so successful in
11
         coming up with a set of efficiency regs that work
12
13
         so well, that presents a bit of a problem for the
14
         cost effectiveness for an individual homebuyer
         when the issue of PV comes up. I'll speak to more
15
         of that towards the end.
16
17
                   Right now we'd be looking at a 2.5
18
         kilowatt system, financing about $150 a month to
         save about $50 to $60 a month. And for the new
19
20
         homebuyer, if they're, of course, asked to deal
21
         with that directly they don't think much of it up
22
         front.
                   Having said that, I wanted to spend my
23
24
         comments today speaking to incentives, and not
         just the cash incentives, but other things that
25
```

1 are out there that should be at least reviewed and

- 2 investigated to see about helping us work with the
- 3 manufacturers and others in getting this market
- 4 increased.
- 5 To accomplish that one or more of the
- 6 following concepts should be incorporated into
- 7 local voluntary pilot programs that are intended
- 8 to promote increased insulation of residential
- 9 photovoltaic energy systems.
- 10 I would like to start out by saying a
- good place to start looking would be the 60-plus
- 12 jurisdictions. And by the way, after we come back
- 13 after lunch, I'll have copies of this for
- 14 everyone. But right now I only brought enough for
- the Commissioners and a few others.
- We've established the Building Industry
- 17 Institute. It's been focusing primarily on energy
- 18 efficiency items for the last five to six years.
- 19 One of the items that the utilities and the CEC
- 20 helped us promulgate was the community energy
- 21 efficiency program. This is where we've gone to
- 22 individual cities and counties throughout
- 23 California and we've worked with building
- departments, the board of supervisors or the city
- 25 council in developing a list of incentives that

```
1 the jurisdiction can offer, but may not work well
```

- on a statewide basis. Such as decreased fees,
- 3 increased plan check time, et cetera, et cetera.
- 4 Things that might be attractive to a builder if,
- 5 indeed, they were to go beyond the minimum energy
- 6 efficiency standards of the state's energy
- 7 efficiency regulations.
- 8 We've been able to accomplish that in
- 9 five dozen-plus jurisdictions. As opposed to what
- was able to be accomplished in the '80s and early
- 190s when a different attempt was tried at the
- 12 state level where one program was intended to fit
- 13 all. Virtually every jurisdiction in the state
- had a problem with that approach.
- We tailored our program starting at the
- 16 bottom line where the rubber hits the road, what
- 17 can the local building department do because
- 18 they're the ones enforcing all of this. And what
- 19 can they do, what is available within that city or
- 20 county that is able to help reduce or make
- 21 increased energy efficiency more attractive to the
- builder. And, indeed, we've got 60 jurisdictions
- that have done that.
- 24 You know, obviously the most successful
- 25 incentive today is the cash incentive. Tax

```
1 credits or the buy-down program have been
```

- 2 enormously successful in moving the market.
- 3 However, as was mentioned earlier today, when the
- 4 subsidy disappears and in the Shea example from
- 5 San Diego, that, in the first phased project I
- 6 think there's like 100 units that was offered in
- 7 the first phase. It was a standard feature,
- 8 photovoltaics was a standard feature. It was put
- 9 in there.
- 10 The cost of the system minus the subsidy
- 11 was effectively into the mortgage, and that was
- 12 the end of it. Everyone liked what happened. As
- soon as the subsidy was taken away for phase two,
- 14 the consumer demand dropped right through the
- 15 floor. When you were asked do you want to pay the
- 16 \$18,000 to \$20,000 for the system, the answer was
- 17 no. I think they had one taker for phase two, as
- 18  $\,\,$  opposed to 100 in phase one when it was a standard
- 19 feature.
- 20 Having said that, though, the cash
- 21 incentives and the tax credits have been
- 22 enormously successful. It's just that they're
- 23 somewhat unreliable simply because they run out.
- They've helped us put in about 1000 to 1100 units
- in new construction over the last two years. That

was certainly a far cry from where we were four to five years ago.

I would now like to venture into sort of
the nonfinancial aspects, and suggest that we look
at local planning and land use procedures. It
might be desirable to seek statutory change that
will allow some administrative incentives at the
local level when PV incentives are installed on
new homes within the jurisdiction.

And these can include such incentives as CEQA process reform, and I'm not ever suggesting that we get rid of CEQA or we get rid of CEQA review for projects. That's never going to happen; we're not suggesting it. What I am suggesting is that there's a lot of redundancy that's going on right now in the CEQA review process. More importantly, there's a whole lot of redundant challenges once that CEQA review process is completed at the local level.

This can stand as an obstacle to the moving forward of a project for years. It's not uncommon to see large scale projects spend eight to nine years in a local planning and land use procedure. Most of this is involved with the environmental review and environmental impact.

Certainly a lot of the redundant, the 1 2 same issues that are challenged time and time again on the same project, if there's some way to 3 4 somehow encapsulate these into singular procedures 5 and allowing the project to move forward in a 6 quicker fashion once these are resolved, certainly it's to everyone's benefit. 8 But that's also a huge financial incentive for the developer. Because right now 10 sitting on a project for an extra two to three 11 years has obviously financial consequences. 12 Expediting local land use and permitting

approvals. Forgetting about CEQA, there's a host of

13

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other things that have to occur, as well, all the way down to plan check and inspection. It's plan check and inspection where we've been able to get the largest amount of benefit for seed programs. Unlike up in Rocklin where they already have plan check down to about ten days, they can't really cut it down any more as far as an incentive for builders. But in southern California we got jurisdictions that are taking five and six weeks to do initial plan checks. They were doing redundant plan checks. And then inspections, they

```
1 were giving sort of a prioritized service if you
```

- join the seed program.
- 3 Obviously that can occur, as well. If
- 4 all of a sudden, after you've broken ground,
- 5 you're ready to move forward, after the utilities
- 6 have been installed, if you can cut two to three
- 7 weeks out of a process that is money. That's
- 8 financing that doesn't have to sit there, just
- 9 burning a hole in the developer's overall cash
- 10 flow. And it's very advantageous.
- 11 Lot density increases, this would be
- 12 desirable in those circumstances where the local
- jurisdiction has placed a density limit on the
- 14 given development that is less than that desired
- by the landowner and developer. This doesn't
- happen all that often. Obviously high density
- housing is environmentally friendly, particularly
- 18 close to transportation corridors. The fact of
- 19 the matter is some jurisdictions do place
- 20 unreasonable and somewhat unfounded restrictions.
- 21 And if somehow that is able to be increased even
- 22 slightly you've just completely paid for the
- 23 photovoltaic arrays on every house.
- 24 Local fee reductions. Across the state
- 25 and local cities and counties are commonly

```
charging tens of thousands of dollars in local
 1
         fees related to such infrastructure items as
 2
         schools, parks, waters, sewers and
 3
 4
         transportations. The Department of Housing, about
 5
         three years ago, put together a report and I've
 6
         given you the executive summary. It's called pay
         to play.
 8
                   And this sort of capsulates what's
         happened in California, in San Diego, in Silicon
10
         Valley and in major portions of the L.A. area, it
11
         is not uncommon anymore to see a jurisdiction
12
         charging in excess of $100,000 in various fees to
13
         make up the cost of things that Prop 13 has kind
14
         wrought upon us.
15
                   The statewide average as this report
         indicates is somewhere around $25,000 to $35,000
16
         depending on whether it's multifamily or single
17
18
         family housing. But that also includes the
         averaging in of those jurisdictions that don't
19
20
         have production housing going in that really
21
         aren't charging any fees at all.
22
                   So once you move away those
23
         jurisdictions that are charging zero, all of a
```

sudden it's very very common, even here in

Sacramento, to see jurisdictions charging in

24

```
excess of 50 grand per house before ground is ever broken, just on the local fees.
```

If somehow the local jurisdiction could 3 4 be encouraged to look at those fees and to maybe 5 calculate them more accurately. Because right now 6 it seems that sometimes a dart board is used to come about with some of these figures. Many times 8 a jurisdiction will look at what the next jurisdiction is doing and say, well, we need to 10 charge that or we'll add \$500 to that because we 11 have greater needs than they do.

12

13

14

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16

17

18

- There's very little scientific basis right now used to calculate most of these fees, other than arriving at some ballpark figure and slapping it together and charging the builder. If perhaps they could be more labored in their ability to calculate what they accurately need, that could help and be used to offset the cost of the PV system.
- Energy efficiency mortgages. That's
  already been mentioned by several representatives
  today. But the problem here is though we're very
  supportive of this and the lending institutions
  tell us they're very supportive of this.
- 25 Unfortunately it's greatest benefit is in further

```
energy efficiency items. As far as photovoltaics
go, that's a different story. The lending
institutions are not thrilled at all about the
example of paying $150 a month to save $50 a
month. That's why they haven't embraced using the
energy efficiency mortgages for this, for
photovoltaics.
```

But still, such types maybe state, use of PERS money, who knows, in terms of upfront grants to be paid back over a period of time.

That could be incorporated. Who knows. There's any number of things to look at in terms of mortgage assistance.

Inclusionary zoning, more and more local jurisdictions are requiring for builders to meet affordable housing mandate by taking an arbitrary number, say 5 or 10 percent of all units in an existing or a proposed phased project will be low and moderate income housing. And the 10 percent of those units, the low and moderate income housing units, will be offered at a certain rate. And they can't be offered at a rate higher than that.

Now, what the builder does to make up
for that is simply increase the cost of the

```
remaining nine units out of the ten. And in some
cases, depending where you're at, if you're in
Silicon Valley, that could be increasing the cost
of your home anywhere from $50,000 to $100,000,
depending on where you're building. That's a huge
problem.
Also we've got a number of studies to
```

show that this is not providing the amount of low and moderate income housing that the state desires, and that the local jurisdiction desires.

It's sort of a failed attempt at resolving this.

However, certainly there's better things the money could be spent on. Obviously, this may be one of them.

In terms of liability protection, I'd like to state this really isn't an incentive, more something that absolutely has to happen. It was mentioned before that the inverter doesn't have the same life cycle as the panels and other things. This is a big problem. If you've got an inverter that's lasting anywhere from five to eight years, as opposed to 15 to 20 years for the panels on the roof, this creates what we call a construction defect problem.

You've got a ten-year manufacturer's

```
1 warranty and a ten-year warranty on the house here
```

- 2 in California. This is obviously going to run
- 3 afoul of that. And the consumers aren't going to
- 4 like it at all. And obviously, just as we have a
- 5 lot of sun, California also boasts a huge array of
- 6 trial lawyers throughout the state. This is the
- 7 single biggest issue that the building industry
- 8 has had to confront over the last five years,
- 9 construction defect litigation.
- 10 It all but drove multifamily
- 11 condominiums out of the state for about an eight-
- 12 year period. We're just now becoming more vibrant
- in that area again. And we need to address it and
- 14 we need to focus on these problems on the front
- end, and address them now. Otherwise, it could be
- a bit of a disaster for the PV market, rather than
- the benefit down the road that we see.
- The last item before I get into a few
- 19 general comments is the energy efficiency
- 20 compliance credit. I'd like to point out that I'm
- 21 only bringing this up because it's been plugged
- into Senate Bill 1653 or 52 by Senator Murray. It
- 23 has been suggested by some in the Legislature that
- 24 the Energy Commission should modify the
- 25 residential energy efficiency standards to allow

- 1 for some amount of partial energy efficiency
- 2 compliance credit that could be used when a PV
- 3 system is installed.
- 4 Off the front end we think, at least for
- 5 the short term, this is a bad idea. The energy
- 6 efficiency standards have been proven, even by us,
- 7 and we use very stringent requirements when it
- 8 comes to cost effectiveness, the energy efficiency
- 9 standards that you adopt are cost effective to the
- 10 homebuyer.
- 11 Right now we wouldn't want to see any
- 12 type of watering down of that. I could perceive,
- once the PV market has sort of settled down and
- 14 matured, that it could somehow be incorporated
- into the overall building standards of the Energy
- 16 Commission's efficiency regulations. But I think
- it's way too soon, and I think it could end up
- 18 being a disaster if we tried to do it now. We're
- 19 very opposed to that, and I know that a number of
- 20 environmental groups and others are opposed, as
- 21 well.
- 22 Lastly, --
- 23 PRESIDING MEMBER GEESMAN: I think that
- 24 would probably arouse quite a bit of hostility
- from my colleagues.

```
MR. RAYMER: I hear you, and we're not
 1
 2
         proposing it. The fact is it's in the bill right
         now, so we thought we'd speak to it. At least,
 3
 4
         you know from the short term it's a bad idea.
 5
                   Okay. Having said that, some general
 6
         observations. As I mentioned, at the front end,
         as soon as the financial subsidies disappear, so
 8
         does the consumer demand. The construction
         industry experts have indicated that short term
10
         the labor force doesn't yet exist for any type of
         a significant mandate.
11
12
                   Right now we're doing about .75 to 1
13
         percent of our residential homes this year with
14
         photovoltaics. If there's to be a 5 or 10 percent
15
         mandate effectively overnight, by 2006, you're
         going to need a qualified workforce to do that.
16
         Today's roofers, today's electricians aren't
17
18
         trained. This is a disaster awaiting. We've seen
         this happen before. And it also sets up a
19
20
         problem, the last thing you don't want to do is
21
         create a delay in the flow of construction and a
22
         delay in that opening of the house.
                   With new construction today you've got
23
24
         people waiting to move into that house as soon as
25
         you get your final occupancy permit. You're not
```

```
basically showing 500 empty homes to potential
 1
         homebuyers. People are going to models; they're
 2
         basically picking which model they want; they're
 3
         shown the lot; and then they're told come back in
 5
         about four to five months, okay.
 6
                   The problem here is when they come back
         in four to five months and the house is delayed
 8
         for another three weeks, I'm seeing visions of
         people with pitchforks and torches going around
10
         the foreman's trailer saying, what is going on
         here. And the fact that they have an inability to
11
12
         have easy access and free access to a qualified
         labor force to do these installations in a
13
         competent fashion, that could be a huge problem
14
15
         that we could run into.
16
                   I've already spoken to the inverter
```

problem. We need to address that. To the extent that the manufacturers can somehow develop a warranty and replacement proposal, certainly these are options that are open to us.

17

18

19

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25

Application issues with local government, and this is in terms of the mandate problem, the Senate bill that's out there right now doesn't seem to address a host of local logistic problems that are going to be coming up.

```
Number one, it's an unfunded state
 1
 2
         mandate. You're going to be depending on city and
         county building departments to enforce this.
 3
 4
         There's a question if it's a percentage issue,
 5
         where, when, who's in charge, performance
 6
         requirements. All of these are issues that are
         dealt with in the building standards that the
 8
         building departments will enforce through every
         other component of the house.
10
                   There's a host of issues that need to be
         resolved here. For example, if I've got a five-
11
         phased project, I'm going to have 500 units, 100
12
13
         units in each phase, and I'm going to be building
14
         out over the next anywhere from four to eight
15
         years, depending on how quickly they sell.
16
                   Do I go ahead and -- I've got a 10
         percent mandate; do I put them all in the first
17
18
         phase and have none in the rest? Is it evenly
         scattered out? When and where do I put these in?
19
20
         These are issues that will have to be addressed.
21
         Is the builder in charge; is the local
22
         jurisdiction in charge; and who's in charge. That
         needs to be spelled out so that later on you're
23
24
         not going to have a bit of a local war going on
25
         between the developer and the local jurisdiction.
```

1	And certainly the performance
2	requirement, what standard the inverter and the
3	system as a whole meets is going to be very
4	important for the homebuyer.
5	As has always been mentioned, the
6	incentives, we're looking at long term, not three
7	or four months. We're looking at things that will
8	last for a couple of years so they can be
9	competently developed into the production cycle of
10	today's production home builder, if you want
11	massive application.
12	They have to be able to depend on the
13	package of incentives, whatever they be, that
14	they're going to be around for a couple years.
15	Otherwise, pull the rug out, all of a sudden you
16	have a bit of a you have a very obvious
17	problem.
18	And once again, back to our BI program,
19	in conclusion, the benefit of the carrot approach
20	as we did with our BIC program is that one or more
21	pilot programs, in the case of PVs, is that the
22	participants, the local jurisdiction, the
23	manufacturers and the builders all want to be
24	doing this. And when you have a group of people
25	who all want to meet a common goal they're going

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1 to work together to take care of problems that pop
```

- 2 up. They'll work out the bugs over time. And in
- 3 working out those bugs will be able to come back
- 4 and develop maybe something on a statewide basis
- for a long-term goal.
- But right now we need to take this
- 7 fledgling industry and get it applied in ways that
- 8 it's going to take a lot of people with a strong
- 9 desire to get the job done right.
- 10 So, with that, that's the conclusion of
- 11 my comments. I'll certainly be back for the
- 12 afternoon session.
- 13 PRESIDING MEMBER GEESMAN: Thanks, Bob.
- 14 (Applause.)
- MR. TUTT: Next if we could hear from
- 16 Mark Robinson from NEXTEK.
- 17 MR. ROBINSON: Thank you. My
- presentation is three to five minutes long. I'm
- 19 Mark Robinson from NEXTEK Power Systems. Grid
- 20 interconnection usually refers to an inverter
- 21 which sends un-used power back into the grid.
- 22 Grid interconnection, which is a method of energy
- 23 storage, is required for rebates and support from
- the CEC because we don't want to rebate offgrid
- 25 systems.

1	I'd like to suggest that we broaden the
2	definition of grid interconnection a bit. All
3	forms of energy storage are expensive or
4	inefficient, so the most efficient method to
5	maintain a locally generated energy system may be
6	to use it all where and when it's generated.
7	To do this, though, we don't necessarily
8	need to invert to ac. Commercial buildings
9	contain a great deal of dc compatible loads, like
10	lighting, for example. Other loads include
11	telcom, servers, things like that.
12	Here's how a system like this works.
13	Functionally during the day we're seeing here that
14	almost all of the lighting load is being provided
15	by the PV with a little bit being provided by the
16	grid, which is converted to dc.
17	Of course, when clouds come over it
18	pulls more from the grid and less from the PV. At
19	night, of course, it's all grid.
20	So with this kind of system what we're
21	doing is we've got a hybrid system that's a dc
22	system in the building.
23	An interesting side effect is during a
24	power failure where most inverters are required to
25	shut down, this system can continue to provide

```
1 power to the load.
```

- 2 So what I'd like to suggest is that we
- 3 broaden the definition of grid interconnected to
- 4 include systems that must be connected to the
- 5 grid, indeed, but do not necessarily feed back
- 6 into the grid.
- 7 Thank you.
- 8 (Applause.)
- 9 MR. TUTT: And finally our last
- 10 presenter officially I think today before we break
- 11 for lunch is Mike Bergey to talk about small wind.
- MR. BERGEY: Thanks, Tim. I did provide
- 13 some notice that I wanted to speak, but apparently
- 14 it didn't make the list. I do have a number of
- slides and am mindful that my time has already
- 16 expired. And so I will go through those very
- 17 quickly. Most of the slides relate to really
- 18 naked boosterism for the technology I've worked on
- 19 for 25 years. I think you can all safely assume
- 20 that I'm an advocate and thing we ought to be
- 21 doing more of it. So I'll just go through those
- 22 very quickly.
- But there are some things. Of course,
- 24 people want alternatives, we know that. They like
- 25 renewables, you know that. Modern wind turbines,

```
two things about that. They're high tech and
 1
 2
         American companies are the worldwide leaders in
         technology and market share. That's not true of
 3
         all renewables.
 5
                   They do compete well at this point
 6
         against the solar alternatives. Of course, in
         terms of places you can use wind power we're more
 8
         limited. But we do have a very good shot at
         affordability in the future. We do see lots of
10
         room to bring costs down.
                   The major market is rural residential,
11
12
         right now about an acre of property, typically 5
         to 15 kW wind turbines, in the range of $45,000 to
13
14
         $60,000, no batteries, connected to the grid.
15
                   My company is the leading supplier of
         those products worldwide. And we have the only
16
         direct grid intertie system in the CEC program.
17
18
                   Typical customers have an acre of
19
         property, more sizeable utility bill, live in a
20
         good wind area and have a state subsidy program.
21
         I apologize for the aerial shot from the State of
22
         New York, but I didn't have any aerials from
         California.
23
```

Who's it going to be tomorrow? Well,

don't hold your breath. You just may see building

24

```
integrated wind turbines, smaller lots, weaker
 1
         wind resources. And I do think that wind does
 2
         have the possibility of getting, within our
 3
 4
         lifetimes, in fact within a few years, we hope,
 5
         the Holy Grail, monthly payments that are equal to
 6
         the utility bill savings. The point that we'd all
         like to reach.
 8
                   The U.S. market potential is very large,
         A.D. Little, Department of Energy, the American
10
         Wind Energy Association have all taken a look at
11
         this, and there are a lot of homes on an acre or
         more of property, even more on half-acres, and a
12
13
         lot of usable wind resources. So the potential is
14
         quite reasonable.
15
                   The American Wind Energy Association
         also has done a roadmap and they've set a goal,
16
         although an overly ambitious one I'm willing to
17
18
         admit, of 5 percent of residential electricity by
         2020. But that's a useful touchstone document.
19
20
                   Of course, small wind is well behind the
21
         other, if you will, mainstream renewable
22
         technologies and fuel cells. We just haven't had
         the investment that other technologies have had.
23
```

And the reason why you don't see more

wind turbines around, small wind turbines, is that

24

```
the equipment costs too much; we don't produce
 1
         enough of them, and we haven't had the sort of
 2
         focused subsidies. We have the very best subsidy
 3
 4
         support program right here in California. So
 5
         you've certainly done your part, but others have
 6
         not.
                   And then the permits. The ubiquitous
 8
         35-foot height restrictions that we're having to
         battle. And California's been the worst for that.
10
                   What's the industry doing about the
11
         cost? We're using technology to lower costs and
         we're increasing production rates to drive down
12
13
         costs. Our vision is wind as a new age home
14
         appliance, a ceiling fan on steroids.
15
                   Now, let's go to California. These are
         typical installed costs. And my presentations
16
         were outside, and I've got more copies if
17
18
         necessary. Typical costs are in the $45,000 to
         $60,000 range. The reason for the range there are
19
20
         different tower options, and some of the prettier
21
         towers, of course, cost more to install.
22
                   The question has been asked, is there
         enough small wind potential in California to
23
```

justify messing around with the technology. Just

to take another cut at that, there's about 24

24

1 million acres in California, about 24 percent of

- 2 total land mass that has a class 2 wind resource
- 3 or better. 1.8 million acres of that are
- 4 particularly prime for small wind. And if you add
- 5 together the top 200 zip codes and do a property
- 6 sort and start looking at penetrations, you can
- 7 identify approximately 400 megawatts of potential
- 8 capacity in just part of the market.
- 9 The prime wind areas are Solano --
- 10 market areas are Solano County, Antelope Valley
- 11 and Hesperia area. And as you point out, in each
- of those there is a regional correlation between
- peak loads and wind resource. So they are peak
- 14 shaving.
- The most active market areas, Hesperia
- about 45 ten-kilowatt wind turbines within a ten-
- mile radius. And that's because of relaxed
- 18 permitting in San Bernardino County. And we've
- just hit the market tipping point. We've broken
- 20 through on the barbecue circuit. And so now
- 21 neighbors are selling to neighbors.
- 22 And you can see some of the stuff here.
- 23 It's gotten to the point where you send five packs
- of wind turbines out with 120-foot guide lattice
- 25 towers, reducing shipping costs from about \$1600 a

```
1 system to $450 per system.
```

- But unlike solar, small wind sales did

  not take off in 2001, due to the permitting. You

  can see the photovoltaic growth curve and the wind

  growth curve is starting to come back up, but we

  really got in 2001 and 2002, really got knocked in

  the shins by permitting.
- Here's an example. Antelope Valley,

  wonderful area for -- this is northern and eastern

  Los Angeles County. Eighty quotes over 12 months;

  six permits over 12 months. We've got a nine
  month rebate -- had a nine-month rebate validity.

  Now it's six months. So, we've had some real

  issues.
- The CEC is helping with that. This is
  through the consumer education program, this is a
  permitting handbook that was done by the Wind
  Association which has been helpful. We also
  passed a state law that helps.
- Here's what we recommend in taking wind
  to the next level here in the state. We'd like to
  see you leverage more off of new and enhanced
  rebate programs in some other states. And do that
  by revisiting the rebate levels and the terms to
  restore the market stimulus.

We also see a need to extend and upgrade 1 2 AB-1207 permitting legislation which expires in about a year. And we'd like to see some 3 addressing of the wind property tax issue. Solar 5 is exempt, wind is not. 6 Let me run through very quickly a few of the responses that we had on the questions, the 8 primary questions that were asked. Of course we'd like to see some methods to promote permitting and 10 addressing the property tax. But we also think small wind can play a particular role in the 11 12 concentration on the inland southern California 13 growth areas for new homes. 14 We think the model ERP is very good; 15 certainly agree with all the kind comments that Jan MacFarland made. We're very appreciative of 16 17 the program and the leadership in this building.

the program and the leadership in this building.

Wind did take a bigger reduction in 2003 in the biannual or semiannual declines hit wind twice as hard due to their lower cost basis. So we've definitely seen a reduction of stimulus in the market. We proposed a short-term increase in the wind rebates that would quadruple sales and lower prices we project about 17 percent over two years at a marginal cost to the ERP program of \$4-

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1 to $5 million.
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- And if the funds are exhausted, as
  they're now on a trajectory to do, we think that
  the manufacturers will survive but many of the
  dealers will not. And therefore, the local
  support infrastructure will at least weaken, if
  not dissolve.
- In terms of following the rebate or the reduction model, I think it's been the case in Germany anyway that a performance-based subsidy had to be married to a good financing program in order to keep the stimulus going. So it would have to be that sort of thing. But we wonder why really what reason there is to change horses in midstream. The current program seems to work.
- There are lessons from -- sorry, I did
  this very late last night; had to leave for the
  airport very early; so I meant to say it is
  unfortunate the U.S. Government --
- 20 (Laughter.)
- MR. BERGEY: -- but I didn't make it.
- 22 That didn't get edited out. My apologies for
- 23 that. But the lesson is that if you or a
- 24 government goes after a strategic market and
- 25 captures the lion's share of that, it does create

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the manufacturing competitive advantage, and
concentrates the jobs in your domain. So there
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- 3 strategic reasons to go after these advanced
- 4 energy technologies.
- 5 In terms of net metering I probably
- 6 disagree with many of my solar colleagues. Our
- 7 view is that net metering is really just a second
- 8 or third tier incentive. Shouldn't be given a
- 9 priority over rebates, tax credits and tax
- 10 exemptions in terms of what it does to payback
- 11 period, and therefore stimulus, it's just not that
- important.
- And the utilities have a number of good
- 14 reasons in administrative cost savings to give you
- 15 net metering anyway if they're not required to.
- 16 CRS exemption we also think is a
- wonderful thing, but we're not sure it needs to be
- 18 permanent. Maybe if it just covered the probable
- 19 payback period, since most homeowners don't really
- look at the life cycle energy costs of the system.
- 21 They really care about the payback. And so after
- 22 it's paid for they might be willing to give some
- 23 money back.
- 24 And we like -- customers like tax
- credits, and so we'd like to see those extended.

Our most -- what we feel is most likely to happen,

- 2 we expect to get an energy bill by the end of this
- 3 month through the Congress, or tax provisions.
- What's most likely been there for photovoltaic and
- 5 small wind is a 15 percent credit cap to \$2000.
- 6 So it's not like the federal government won't be a
- 7 huge player in stimulating the market.
- 8 Of course we would like to see the
- 9 Governor say both solar and wind, but we think in
- 10 general just allowing more consumer choice is a
- 11 good thing. And so any programs that would be for
- one, we'd like to see cover multiple technologies.
- 13 And we think that mandated financing
- availability structured with a modest buy-down so
- that you can balance the monthly cash utility
- savings against the mortgage increment could work
- more effectively than mandates.
- 18 And we also think that it's worth taking
- 19 a look, even though it would hurt my business, it
- 20 would hurt the solar installers' business, the
- 21 European model has been quite successful in
- 22 putting -- in getting homeowners involved with
- 23 renewables by allowing a bunch of them to go
- 24 together and cooperatively own a larger renewable
- 25 system that's sited where it's convenient to site

1	it. But the utilities are required to credit
2	their proportional share of the production from
3	that large wind turbine, for example, against
4	their homeowner's utility bill. And then, of
5	course, don't forget the existing homes.
6	Thanks, I don't know how long that took
7	but I did try to go through it as quickly as I
8	could. I appreciate your
9	PRESIDING MEMBER GEESMAN: Thank you,
10	Mike.
11	(Applause.)
12	PRESIDING MEMBER GEESMAN: Why don't we
13	come back at 2:15.
14	MR. TUTT: That sounds good to me.
15	PRESIDING MEMBER GEESMAN: Great.
16	(Whereupon, at 1:15 p.m., the workshop
17	was adjourned, to reconvene at 2:15
18	p.m., this same day.)
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1	AFTERNOON SESSION
2	2:20 p.m.
3	PRESIDING MEMBER GEESMAN: What we're
4	going to do before we start the roundtable,
5	though, is to offer anybody that has given me a
6	blue card the opportunity to address the group
7	separate from the roundtable. And the first
8	person to do that is Don Osborn.
9	MR. OSBORN: Well, good afternoon; thank
10	you very much. I appreciate the chance to go
11	right away as I do have to depart shortly.
12	I'm Don Osborn; I'm the CEO of Spectrum
13	Energy, a solar provider here in California. I'm
14	also the Director of the American Solar Energy
15	Society Policy Committee. And I'm the former
16	Superintendent for Renewable Resources at SMUD.
17	started up the SMUD solar program and ran that
18	until my departure about two years ago.
19	I'll keep my remarks very short, and
20	just want to emphasize one major point. We have
21	an exciting, potentially revolutionary suite of
22	opportunities coming up here in California for
23	solar and renewables development with the
24	initiatives being discussed and being pushed by
25	the Governor's Office.

However, we've got good news and bad
news. The good news is the California renewables
program has been world class. It has definitely
made California one of the top three important
markets in PV in the world. And I know that the
results have far exceeded any expectations; in
fact, that's part of our problem.

The bad news is our success is leading to a train wreck; and, in fact, that train wreck is already upon us. I think the cars are just in the process of crumpling up one behind the other; maybe that wave hasn't quite caught us. But, nonetheless, it's there.

The most single important aspect of any sustainable energy development of public policy is the sustainability of that public policy. As the gentleman from GE Energy pointed out repeatedly in his slides, to be effective the policy, these incentives, must be sustainable through the entire period contemplated by both the policy makers and the industry which is responding.

And, in fact, most importantly that sustainability must be credible to the investors behind the manufacturers and the system providers.

Otherwise, the investment in new production, the

investment in improvement of delivery systems and 1 development of new products to respond to that 2 market will not be made unless that incentive base 3 is credible for the life of the proposed 5 incentive. 6 The self generation incentive program through the PUC, the sister program of the CEC's, 8 has already caused serious damage with the gap in funding which currently exists. We submitted, for 10 example, a couple of commercial reservations a few weeks ago. We're number 62 and 64 on a waiting 11 12 list. We have commercial customers ready, able 13 and willing to invest in large commercial PV 14 systems who are being told, well, we really can't consummate this deal. We don't know if we'll even 15 be able to do so this year. 16 17 Far more important than the level of any 18 rebates or buydowns, far more important than the 19

Far more important than the level of any rebates or buydowns, far more important than the details of any program, whether it's a production-based or an upfront buydown, is the credibility of that program. And for any new programs to succeed, they must be built upon the success of the existing programs.

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The CEC has done an outstanding job in addressing the funds issue by ramping down the

- 2 money and to find new money to plough into it.
- 3 The PUC has not, unfortunately, been that nimble.
- The CEC, as the state agency with the
- 5 broader overview of these issues, I would ask to
- do whatever is in your power to help your sister
- 7 agencies cope with the problems which exist prior
- 8 to implementing any new programs. For those new
- 9 programs to be successful we must resolve this
- 10 problem.
- In the presentation that I've given you
- 12 I developed this more fully and relate this to the
- 13 experiences that we've had in terms of sustainable
- orderly development. California is at a turning
- point right now. If we can find some way to
- quickly resolve the problems that we currently
- 17 have with the self generation incentive program,
- and avoid similar problems with the CEC emerging
- 19 renewables program, then we will be continuing the
- 20 success of the California renewable experiment to
- 21 the benefit of all citizens in the state. And
- 22 will provide a firm foundation to build successful
- programs, such as the new housing initiative.
- So, with that I think I'll end my
- 25 remarks and just thank you for your attention.

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PRESIDING MEMBER GEESMAN: Thank you.
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         Sheryl Carter.
                   MS. CARTER: Good afternoon,
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         Commissioners. I just want to take a moment
 5
         before we start the roundtable discussion to make
 6
         some broader, over-arching comments. I'm Sheryl
         Carter with the Natural Resources Defense Council,
 8
         or NRDC.
                   We really are at a cross-roads right now
10
         in California in terms of energy policy. We have
11
         the beginnings of a very promising energy policy
         for the state that emerged first through an
12
13
         unprecedented collaborative process between the
14
         Energy Commission, the PUC and the California
15
         Power Authority that put at the top of the list of
         resources to meet California's energy needs cost
16
         effective energy efficiency and renewables;
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         including in that renewable DG.
                   I think that it's important that when we
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         talk about this topic we think about it in the
21
         broader policy, or broader context of California
22
         state energy policy.
                   We definitely -- we heard a lot of
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comments this morning about the need for a long-

term sustainable focus for this industry, for

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these resources. We think that targets are
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         important, but targets really only work if you
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         have a plan to get us there. I know that a number
 3
         of key folks in the industry are working on such a
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 5
         plan right now. I think that as we look at the
 6
         targets to set, we specifically look at how we're
         going to get there and make sure that we have that
 8
         in place.
                   Coordination is critical. We need to
10
         continue the incredible coordination that was
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continue the incredible coordination that was begun and that resulted in the energy action plan between the state agencies with this issue, as well as the other policy issues in the state.

Coordination is needed in this area between the programs, but also in determining any new programs that need to be started.

We're talking about new programs here today. Just adding a new program onto what we already have without thinking about the whole context of the long-term plan and how we're going to get there, I don't think is going to do us much good.

We definitely support performance-based incentives. We support them in terms of any resource that we look at for our energy needs, in

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terms of operating power plants, in terms of
 1
         energy efficiency, in terms of demand response,
 2
         renewable energy programs, and I think that it's
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 4
         critical we heard a number of comments today that
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         we strongly support moving us in the direction of
 6
         performance-based incentives in this industry.
                   Another thing that I wanted to address.
         Oftentimes it's frustrating to see energy
 8
         efficiency pitted against renewable energy, when,
10
         in fact, they're necessary for each other. As I
         mentioned at the beginning of my comments, our
11
         energy action plan for the state puts energy
12
13
         efficiency and renewables at the top of the list
14
         before anything else.
15
                   A number of folks have recognized this
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A number of folks have recognized this today, and I think in developing our policies we need to really think carefully about it. PVs will be successful only to the extent that we maximize energy efficiency in homes.

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And also I believe that there are some opportunities to leverage the programs, the energy efficiency programs, and the PV programs, with new homes in a way that we haven't really looked at yet. And hopefully we can talk about some of those ways today.

In terms of the questions that were 1 2 asked in the notice, we agree with most of the parties today that PVs should never qualify for 3 compliance credits in meeting building energy 5 efficiency standards under title 24, because I 6 think that does damage to the PV industry and the renewables DG industry in general in the long 8 term. And I was happy to hear most people agree with that today. 10 We think that it's possible to have a package of an energy efficiency home that 11 12 significantly exceed's title 24 standards, and 13 includes PVs and renewable distributed generation 14 in the home; and to have an incentive for those 15 developments, leveraging both the PV funds that 16 are available as well as the energy efficiency 17 funds that are available without needing to talk 18 about cross-subsidizing between the two, but leveraging them and making sure that the cost 19 20 effectiveness calculations take into account the 21 whole package instead of looking at them as 22 separate pieces of the building puzzle. Because that will, I think, I'd like to 23 24 explore that more, make PVs look a lot more cost 25 effective and a lot more do-able to the homeowner

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1 in the long run. So I'm hoping that we can look
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- 2 at some of these packages.
- 3 Another issue that was brought up really
- 4 only briefly today was solar water heaters and we
- 5 believe that there's some opportunities here
- 6 leading to bulk purchases, lowering the costs,
- 7 addressing our natural gas issues, which is
- 8 another energy issue that we need to deal with in
- 9 this state. As well as addressing the challenge
- of multifamily home developments.
- 11 So, we look forward to the discussion,
- 12 thank you.
- 13 PRESIDING MEMBER GEESMAN: Thank you.
- 14 Now I'm simply going to read off the remaining
- 15 blue cards I have and determine if anybody wants
- 16 to address us all before the roundtable or not.
- 17 Vince Schwent. Is Vince still here? Jane
- 18 Turnbull.
- 19 MS. TURNBULL: Commissioners, I'm Jane
- 20 Turnbull. I'm here on behalf of the League of
- 21 Women Voters of California.
- 22 I have many similar things to say that
- our previous speaker spoke to, but perhaps we come
- 24 at it from a slightly different perspective. We
- 25 also are very enthusiastic about the collaboration

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1 between the PUC and the CEC and what has happened
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- 2 in terms of development of an energy action plan
- 3 that looks comprehensively at the issues
- 4 statewide, and looks into the future.
- 5 We also look at this particular issue
- 6 today as really a part of a continuum of issues.
- 7 You know, it really relates to the overall
- 8 renewables program; it also relates to the
- 9 distributed generation program. And I don't think
- it ought to be set apart and treated as an entity
- 11 by itself, but is part of that continuum.
- 12 We also want to point out that the
- overall goals of what we're about today really
- 14 look at reducing our reliance on fossil fuels and
- 15 reducing the negative environmental and political
- impacts of fossil fuels.
- We also want to point out that we are
- interested in maintaining the reliability and
- 19 safety of our energy system overall. The need for
- 20 consistency in what comes out of today's
- 21 deliberations is extremely important. I think the
- 22 example of the hybrid system that was brought up
- 23 this morning, the San Diego system, was very
- 24 important because it does indicate that PV and
- 25 distributed generation really have to be looked at

1 at the same time. And there has to be consistency

- 2 in the way that they are going to be dealt with.
- 3 Therefore, we feel very strongly that
- 4 performance standards are the only way to go. And
- 5 they have to be based on the actual attributes of
- 6 the individual technologies.
- 7 Therefore, the attributes are going to
- 8 have to be monetized. And among the attributes
- 9 that we think need to be monetized are the actual
- 10 avoided energy costs, the avoided capacity costs,
- the avoided transmission and distribution costs,
- 12 the cost of standby charges, the cost of
- interconnection, the value of voltage stability
- and the value of environmental benefits, including
- 15 greenhouse gas benefits.
- And I raise the greenhouse gas benefits
- 17 because of a particular experience that I had over
- the last several months looking at a system, a
- 19 biogas system, to define actually how many or what
- 20 the greenhouse gas benefits would be by putting in
- 21 an energy system in the context of a statewide
- 22 dairy.
- In fact, the greenhouse gas emissions
- 24 were mitigated by a factor of an order of
- 25 magnitude. Therefore, you know, the opportunity

1 overall to mitigate both CO2 and methane and also

- 2 the nitrous oxides are really very great. And
- 3 they deserve a monetary consideration, as well.
- We're very supportive of net metering,
- 5 but we also think that the actual costs and
- 6 benefits related to the development of power have
- 7 to be encompassed in that.
- 8 We think renewable energy credits make a
- 9 lot of sense, but the potential for raising havoc
- 10 early on could be pretty great. So we would
- 11 suggest that those be looked at in the context of
- 12 different pilot efforts.
- 13 We see that distributed generation is an
- inventory industry and it needs the opportunity to
- 15 evolve. It also needs encouragement to evolve,
- but not at the expense of a dependable electricity
- 17 system or at the expense of a few of our citizens
- in the state and at the benefit of others.
- 19 Thank you.
- 20 PRESIDING MEMBER GEESMAN: Jane, when
- you said that you're in favor of net metering,
- does that mean that you're in favor of expanding
- 23 net metering where we've run into the cap, or
- 24 about to run into the cap? Or is it something
- 25 that you feel should continue to be limited?

1	MS. TURNBULL: I don't sense any reason
2	for any limitations, both in terms of the cap or
3	in terms of the limits right now in terms of, you
4	know, the capacity of the individual systems.
5	PRESIDING MEMBER GEESMAN: Okay, thank
6	you. Joe McCabe.
7	MR. McCABE: Thank you for the
8	opportunity to speak today. First I want to thank
9	the Energy Commission for my ability to help PV be
10	more market oriented with building-integrated
11	photovoltaics, as well as my other renewable
12	project activities in PIER renewables. I feel
13	like the luckiest guy, and I'm most fortunate to
14	have worked here for the last three and a half
15	years. Today I represent Energy Ideas.
16	I hope to bring some vision to your
17	quest in continuing the great successes from the
18	emerging account as well as other opportunities
19	for PV to supply solutions for investor-owned
20	utilities in California.
21	I need to disclose that I am a stock
22	owner of Sempra, PG&E and Edison. One share each
23	(Laughter.)

MR. McCABE: I think of it as a lifetime

subscription to the annual reports and the ability

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1 to attend the stockholders meetings.
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- Sempra seems geared towards LNG. And

  SCE is attempting to spend more than \$900 million

  of ratepayer money on steam generator replacements

  at San Onofre. PG&E is also seeking preapproval

  for investments in excess of \$700 million for new

  steam generators at Diablo Canyon. Both utilities

  hope to change out the steam generators in the

  2008/2009 timeframe.
- 10 All these IOUs seem to be increasing
  11 threats of terrorist activities and are increasing
  12 geopolitical stresses shipping LNG around the
  13 globe. As Bruce Vincent of SMUD says, California
  14 continues to be one drought or one natural gas
  15 shortage away from its next energy crisis.

16 Hopefully my discussions will help 17 recognize the value of photovoltaics as a 18 distributed resource which can help to solve some of the energy issues California is facing. Amory 19 20 Lovins can help you with the DG value. My chapter 21 in advances in solar, along with Kristy Herig and 22 Tom Hoff, discusses solar's value accruing to customers, businesses, utilities and government 23 24 agencies with values that are not mutually 25 exclusive but complementary.

1	I have a section in here about why BIPV
2	instead of ground-mounted systems, but Steve
3	Heckeroth discussed that a little bit. If you
4	want, refer to his slides.
5	So I've got about eight bullets here
6	that are awareness opportunities to increase BIPV
7	solar electricity in California. I happen to be a
8	city planning commissioner in a town that has
9	experienced a lot of pressure for growth. And
10	I've noticed that and here's the suggestion,
11	Cal/EPA can work with mitigated negative
12	declarations to require solar on new homes in such
13	communities where developers do not perform full
14	EIRs.
15	Allow IOUs to obtain renewable portfolio
16	standard credits for grid-connected PV. Sempra's
17	Robert Resley, VP of strategy and resource
18	planning, specifically asked for this in a CEC
19	meeting on zero energy homes.
20	PV will not be a large megawatt player
21	in the RPS by 2010, and only will be a player by
22	2017 if the state continues its commitment to PV
23	as a DG resource.
24	PIER renewables has successes from

research and development projects that are giant

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leaps forward and true aesthetically pleasing
 1
         BIPV. Batten Seam by UniSolar, Gecko by GE Energy
 2
         Solar Technologies, Sloped Residential by
 3
 4
         PowerLight, and RWE Schott Solar's European
 5
         systems brought to California. More information
 6
         on these are available at smud.org/pier.
                   Another project is Endecon's AC Watts
 8
         Package Systems evaluations. It's timely to have
         this research for potential performance-based
10
         incentives.
                   Imagine working in areas of California
11
         that have grid capacity issues, not power flow but
12
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that have grid capacity issues, not power flow but grid capacity problems. For example, the San Bernardino and Riverside area is building new homes at a rate of 43,000 per year. This area has grid capacity constraints, but has an excellent solar resource. Zero peaking communities are possible in the Central Valley.

Solar thermal flat plate collectors are three to five times more effective at converting solar into useable energy for homes than solar electric systems. A new sun earth facility can produce solar thermal collectors at a rate of 50,000 per year located in Riverside. Integrated collector storage works very well in Central

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1 Valley locations with minimal system complexities.
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- What is the price of PV? We heard a lot
- 3 today. The graphing shows a shotgun pattern,
- 4 which can be as low as \$5 a watt and up. Moving
- 5 averages are probably around \$8 a watt,
- fluctuating with Y2K, San Diego blackouts and
- 7 module price frenzies.
- 8 California Construction Authority
- 9 installs PV for an average of \$4.64 a watt PTC,
- 10 accounting for no incentives. This is not apples-
- 11 and-apples comparison for typical building-applied
- 12 PV. No-leak warranties, no overhead or profits,
- 13 no project manager fees. The lowest cost PV is
- 14 close to the contractor's shop, a low slope and
- 15 easy roof surface.
- 16 Team Solar has simple designs and low-
- 17 cost installation for SMUD. Transaction and labor
- costs can be 50 percent of costs. The other 50
- 19 percent is hardware.
- 20 Ten million is available in the
- 21 renewable energy program that can be used for
- 22 performance-based incentives. Vince Schwent gave
- 23 excellent input on this opportunity at the last
- 24 workshop. I would suggest that kilowatt hour bids
- 25 be performed similar to the way the renewable

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1 energy program administers new and existing
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- 2 accounts.
- 3 Leadership at the CEC where the
- 4 efficiency, renewable energy program and PIER work
- 5 together to drive the lowest energy using
- 6 buildings to have energy-generating surfaces in
- 7 places that grid is optimized and strengthened.
- 8 Climate-based efficiency HVAC, solar
- 9 electric and solar thermal systems, installed
- 10 during new construction. Three RD&D sections have
- 11 great foundations on this subject, buildings,
- 12 renewables and the energy systems integration for
- interconnection issues.
- 14 Feed-in tariffs allow solar generated
- 15 electricity to reap a very large monetary value,
- which has increased Germany's PV industry to 300
- 17 megawatts per year. This has evolved from various
- 18 combinations of low interest rates and feed-in
- 19 tariffs.
- 20 Interestingly, performance-based
- 21 incentives eliminates many issues with PV's market
- 22 acceptance. Japan has the industrial will,
- 23 Germany has the environmental awareness,
- 24 California had/has an energy crisis.
- I will be happy to discuss these topics

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with anyone interested. Hope this helps your
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- 2 workshop efforts. Thank you.
- 3 PRESIDING MEMBER GEESMAN: Thank you,
- 4 Joe. J. Seidel. And Ken Nittler.
- 5 MR. NITTLER: Hello, Commissioners. My
- 6 name's Ken Nittler; I'm with Enercomp. Most of my
- 7 background actually has to do with the energy
- 8 efficiency standards, the building energy
- 9 efficiency standards. Although deep in my past I
- 10 spent the mid 1980s designing and installing
- 11 monitoring systems for tax farms, I mean wind
- 12 farms.
- I want to -- the recent speakers have
- 14 been talking way up here and I want to talk about
- a few real specific things related to your
- question number six and in your attachment B.
- 17 And I want to start off by disagreeing a
- 18 little bit with some of the earlier speakers that
- 19 I believe that including PV systems in the
- 20 building energy efficiency standards is, in fact,
- 21 a good idea. I do have some qualifications,
- though.
- In no particular order, just a couple
- 24 things I think most people here probably
- 25 understand. But I happen to also have a PV system

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that was gratefully paid for with a $450 per watt incentive, or in part. And from that practical experience, coupled with working on implementing the building standards, I think I just have a few things I want to share with you.

First of all is that the evidence
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suggests that PV systems significantly under perform compared to their ratings. Now, I also worked in other areas, especially related to rating window products. And as I go on in my career I find more and more cases where the rating systems that we hinge our decision making on sometimes don't quite tell the whole picture.

And the story I have on that is I just finished installing my 2400 watt worth of panels in a system that the CEC provides a rebate for 2000 watts, and I had the installer say to me, wow, I have never seen a system of this size put out 1600 watts.

So, here's the system getting incented at 2000 watts, and it's putting out 1600 on a beautiful, clear, relatively cool fall day. So,

I'm reminded that last week The Bee had an article on hybrid vehicles where they're saying that, you know, consumers are turning out to be kind of

1 bummed when they buy this hybrid and it says it's

- 2 supposed to get whatever it is, 55 miles per
- 3 gallon, and they're getting 20 percent less.
- 4 And I think whatever happens here the
- 5 Commission should use its influence to assist the
- 6 PV industry in getting more realistic ratings.
- 7 Because ultimately consumers will be dissatisfied
- 8 until they get an accurate picture of what they're
- 9 buying.
- 10 Another issue that is perhaps more
- 11 unique to PV systems than some other types of
- 12 systems has to do really with maintenance. PV
- systems are incredibly susceptible to problems
- 14 related to things like dirt and shading. Haven't
- 15 heard too many speakers today talk about say
- shading from landscaping, what that does over
- 17 time.
- 18 There's some issues of long-term energy
- 19 performance, some people were testifying to that,
- 20 that I think are pretty unique to the way PV
- 21 systems work. I mean things like penetration for
- 22 plumbing. An innocent plumber who comes in after
- this beautiful expensive PV system is installed
- and sticks some sort of plumbing vent and could
- 25 block one cell of a panel and knock out 80 percent

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of that array's performance. So there's some real issues related to installation that aren't similar
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- 3 to other products.
- 4 I think both of those discussions really
- 5 are reasons that when it comes times to put a
- 6 dollar value on it, as the previous testimony
- 7 talked about, we really have to discount the
- 8 output of these systems to be realistic in a very
- 9 big way.
- 10 One of the other things I've found as a
- 11 PV owner that was mentioned by some previous
- 12 testifiers has to do with the feedback that you,
- as a user or an owner of a PV system, gets. And
- the answer is you get almost none.
- 15 Even somebody like myself, who's pretty
- well engaged in paying attention, about a year
- 17 after installation my inverter went out. And it
- happened to go out completely dead during
- 19 Christmastime when it's cloudy and output is very
- low anyway. And I'm not generally outside near
- 21 the inverter where you hear a fan, you know,
- 22 that's like the only sound you hear from the
- 23 system.
- So even somebody like myself, who's
- 25 paying attention, it took a month to figure out

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that the system was dead. And then it took
additional time to get that inverter replaced.
I think that as a condition for credits,
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or as a condition for recognition in incentive

programs, I think as a condition for recognition

perhaps in building standards, that the PV

industry has to be asked to produce and provide

more meaningful displays in monitoring equipment

that homeowners can tell how their systems are

doing.

I don't have explicit suggestions on
that one, but something more than what's being
provided out there would be good public policy, in
my opinion.

I'm especially worried as homes turn over. If we're talking about moving a program out into production homes, maybe Bob Raymer can tell me what the average length of stay is, but for years I've heard people quote seven years in a house.

The first-time owner pays for the system and is probably paying attention to some extent.

But as you move into second and succeeding homeowners their interest in keeping these systems running will probably diminish. And I think there

should also be significant requirements related to
homeowner documentation.

And even trying to think out of the box, 3 4 presumably most of these houses, at least in the 5 near term, are going to get incentives. So 6 somebody should be keeping a database of everybody who got an incentive. And every year the 8 Commission, the utilities, the PV manufacturers, whatever, should make some kind of attempt to 10 reach people at these addresses and make sure that 11 they've done proper maintenance for the last year, 12 or recommend what maintenance they should be 13 doing.

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Because it would be a real crime to pay the kind of prices we're talking about for this generation capacity and have it disappear as time goes on, five, six, seven, ten, 20 years from now.

Now, I'm recommending that, in fact, the framework of working within the building energy efficiency standards is a good place for PV. I'm not proposing it as the only solution of how you might assist moving PV systems out into the production world. And I'm certainly recommending that great care should be taken when you establish what kind of credits, or what kind of calculations

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1 are recognized.
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- 2 There are comments that you need to do
- 3 energy efficiency first. And I agree with that up
- 4 to a point. I think our experience of the last
- 5 20-plus years of the building energy efficiency
- 6 standards is that tradeoffs have worked. Builders
- 7 and homeowners don't go off and do crazy things.
- 8 They do what's cost effective.
- 9 And I think it would be rare that you'd
- find people would completely trade off energy
- 11 efficiency measures against generation capacity
- 12 because of that cost/benefit issue.
- So what you could do is something in our
- 14 building standards --
- 15 PRESIDING MEMBER GEESMAN: Let me ask
- 16 you there, Ken, --
- 17 MR. NITTLER: Yeah.
- 18 PRESIDING MEMBER GEESMAN: -- it's not
- 19 the ultimate homeowner that's making that decision
- 20 in a new construction context. So, how is the
- 21 builder or the architect or designer likely to
- 22 draw that tradeoff?
- MR. NITTLER: Well, I'm speaking in
- 24 terms of residential where it's mostly the two
- 25 parties that I believe are most important, are the

```
builder and the homeowner. I think, as was
 1
         mentioned, probably a lot of these systems that
         are installed are going to be at the homeowner
 3
 4
         saying, yes, I want to buy this system.
 5
                   So, you'd have --
 6
                   PRESIDING MEMBER GEESMAN: Yeah, but --
                   MR. NITTLER: -- the homeowner buy it --
                   PRESIDING MEMBER GEESMAN: -- if I'm
 8
         buying from one of Bob Raymer's tracts, he doesn't
10
         know who I am until I show up to one of his model
         homes after the subdivision is already built.
11
12
                   MR. NITTLER: Right, but the builder,
13
         because he has to comply with the standards and
14
         has to do some sort of calculation or follow
         prescriptive methodologies, is going to have to
15
         make value judgments.
16
17
                   PRESIDING MEMBER GEESMAN: Right.
18
                   MR. NITTLER: I mean I think there has
         to be something in this for the builder, as well.
19
20
         And the answer there to me is in addition to
21
         possible incentives or tax credits, whatever, it
22
         could be credited under the building standards.
23
                   There are also many instances where
24
         thinking beyond the production builder, or even
25
         the upscale production builders, they're building
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homes with 30 percent glass that have sometimes
 1
         less than desirable orientations. Where
 2
         especially under the 2005 standards we've taken
 3
         this huge leap to doing time-dependent valuation.
 4
 5
                   Probably, as far as I know, the first
 6
         system in the world that looks at something close
         to the real cost of peak demand in a building
 8
         standard, is going to find cases, especially in
         the desert, in the hotter Valley climates, where
10
         the builder is not going to be able to find
         features to trade off.
11
12
                   And having something like PV recognized
13
         where they could say, okay, I want to build this
14
         house; my customer wants to buy this house; my
15
         customer is willing to pay for PV and maintain it.
         I think we need to provide a way for them to get
16
         credit for that in our building standard.
17
                   PRESIDING MEMBER GEESMAN: But if I
18
         understand you correctly you're focused more on
19
20
         the custom built house than the production house.
21
                   MR. NITTLER: I believe my comments are
22
         equally applicable. The comment I just made, yes,
         is specific to probably larger custom homes, or
23
24
         higher end production homes. I mean there are
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25

production homes that go for a million bucks now

1 out there. So this isn't unheard of that this

2 sort of amenities in terms of window area and so

3 forth are desirable.

In the regular more traditional, call

it, production market, I mean builders, like all

of us in our businesses are pretty much forced to

buy and install and design kind of the least cost

product that our customer is happy with. And

that's the way our economy works basically.

And I think by building something into our building standards that gives them a way to get some credit in addition to these additional incentives, that that can provide a reason why builders would want to pay attention, that you wouldn't have quite as strong a motivation without that.

A couple angles here that the building standards, we've already thought about things like how do you handle subdivisions versus one-of homes. We have things in the standards that handle multiple orientations, for example. We have features in the standards that require a third-party verification.

24 And I think one strong possibility here 25 is to integrate this with building standards would

```
be that you do need some sort of third-party
inspection of these systems to verify that they're
being installed correctly and sized appropriately
and all those kind of things.

But we have some of those mechanisms in
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our standards already. I'm not saying they're exactly applicable, but they could be a nice starting point for something that could work even better.

With regards to the orientation, there's a real problem, of course, that not every home in every subdivision is going to be appropriate for PV. Depending on where the roof lines face and location related to additional or homes, adjacent homes that have two stories, and whatnot.

that can automatically or very easily do

performance calculations on these PV systems. And

I'm happy to tell you we've already got the basis

of that. There's some 150,000, 160,000 dwelling

units built in California in a year; 110,000

single family, something like that.

And 95 percent of them go through a computer performance calc. It's not a big leap to get a performance calc that includes PV from

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1 there. Another good reason to think about
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- 2 integrating with the building standards.
- 3 Kind of back, one last point and then a
- 4 close. Back to something that affects the
- 5 homeowner economics that I haven't heard too much
- 6 about. It has to do with time-of-use rates on
- 7 their actual energy.
- 8 Because I think one of the big keys
- 9 here, in terms of payback to homeowners, is that
- 10 they be able to take advantage of time-of-use
- 11 rates. And I know this isn't exactly the CEC's
- 12 purview, but the way it's set up now it's
- something like in PG&E's territory, anyway, on a
- 14 net meter thing you can get like 28 cents onpeak
- and 8 cents or something offpeak.
- The dilemma is if you need space
- 17 conditioning, for example, you're in a Valley
- 18 climate where there's cooling, if your air
- 19 conditioner comes on for even an hour during one
- of those onpeak times the energy use of that air
- 21 conditioner is likely going to swamp the energy
- 22 production of your PV system. And so you end up
- 23 not really being able to take advantage of time-
- of-use rates where you get the higher energy
- 25 mostly during the onpeak hours.

```
I think it's a case where somehow we
 1
 2
         need to work to devise, invent a better way to
         send that signal through the system that says that
 3
 4
         energy costs more onpeak, but still provide a way
 5
         for distributed generation to cash in, if you
 6
         will, on that.
                   I think that's pretty much everything I
 8
         want to say. Sort of in close, I really think
         that linking this on some level done carefully to
10
         title 24 is, in fact, a good idea. Some of the
11
         benefits, we have a calculation framework that's
12
         run on hundreds of thousands of homes every year.
13
         Dropping PV into that will be reasonable.
14
                   We have an implementation framework
15
         where we have third-party inspection. We know how
         to deal with subdivisions and multiple
16
17
         orientations and things like that. We have this
18
         incredible bump in that in 2005 we have the time-
         dependent valuation scheme that is going to reward
19
20
         onpeak energy savings by a factor of five over the
21
         current system. It's just huge what it's going to
22
         do to compliance and what benefit it can do for
         distributed generation.
23
24
                   That's it. Thank you.
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PRESIDING MEMBER GEESMAN: Thank you.

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1 That exhausts my blue cards, Tim. Why don't we go
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- 2 to the roundtable.
- 3 MR. TUTT: Any people who gave
- 4 presentations or people who are interested in the
- 5 discussion just please fill up seats at the table
- 6 here and we will get on with talking about the
- 7 questions of the workshop in a roundtable format.
- 8 (Pause.)
- 9 MR. TUTT: There are some tags for some
- of the people that we knew were going to be
- 11 speaking today.
- 12 Okay, Commissioner Geesman, feel free to
- 13 break in at any time. I'd suggest that we start
- 14 by just talking, since our time is limited
- probably this afternoon, briefly about these
- 16 questions. I'll start off and just either go
- 17 around the table or feel free to break in if you
- have a comment or question on these things.
- 19 The first question we asked was how
- 20 about coordination in terms of incentives of the
- 21 state and local programs. And we heard some
- 22 discussion today about how there's a waiting list,
- 23 at least in part of the PUC program. We heard
- 24 some discussion today about how the CEC ran out of
- 25 money a couple of years ago in its programs. And

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discussion about how these gaps are problematic to
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- 2 the industry.
- And in addition, another coordination
- 4 issue is the different in incentive structures
- 5 among the programs; in particular, the differing
- 6 rebate levels between say our program and the PUC
- 7 program, which are the two largest programs. And
- 8 the percentage cost requirement in the PUC
- 9 program.
- 10 So, I'd like people to address those
- 11 coordination issues if they could briefly in their
- 12 comments, and whether if there's anything we can
- do about them, or how we should address them.
- 14 Any --
- MR. BLAIR: I'll start.
- MR. TUTT: Okay, Tom.
- MR. BLAIR: When we try to evaluate a
- building for energy projects we'll look at the
- 19 whole building. And then try and design in the
- 20 energy efficiency, the self generation, all the
- 21 components that would be used and could be useful
- in lowering the demand for that building.
- In the recent police headquarters it was
- 24 a multiple, I think we had nine energy measures
- 25 that we completed in the building under four

```
different programs. So we had separate
 1
         applications for SPC; we had separate application
 2
 3
         for photovoltaic; we had separate application for
 4
         self generation incentive.
 5
                   And then the City does still have its
 6
         expedited permitting for energy efficiency
         projects and self generation. So, it kind of all
 8
         had to come together to do the total project. And
         I think nowhere is there a common coordination
10
         where you can go evaluate a whole building. And I
         think things are missed that could be really
11
12
         important energy measures by the fact that we're
13
         doing it in each separate component rather than
14
         looking at the whole building.
15
                   MR. RAYMER: This is commercial
16
         applications?
17
                   MR. BLAIR: This is, it could apply to
18
         any. We take every tariff that the utility has.
                   MR. TUTT: Anybody else on that issue?
19
20
                   MS. TURNBULL: I think to some extent I
21
         addressed it in my -- I believe I addressed it in
22
         my remarks, but I think if you're accurately
         monetizing the real attributes of the component
23
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parts, then you'll have a consistent process that

will allow you to, you know, sort of one-stop shop

24

and not have to go to multiple places.

MR. HECKEROTH: I think a really good

example of interdisciplinary working together is

where when the Air Resources Board mandated a fuel

additive that caused groundwater pollution they

didn't check with the Water Board before they did

that.

And by having more communication among the various different state agencies and local agencies, things like that can be avoided.

And also just using the incredible resources that have been developed by all these agencies over a long period of time like EnergyAware from the Energy Commission, and the Energy Yardstick, which I don't know if these might be the only copies in existence, I haven't seen them for a long time.

But, to coordinate this -- when I was on the planning commission in Mendocino County I had Nancy Hansen, who wrote these documents, come out and talk to our planning commission. And it was incredible what it did for our county in terms of bringing the work that the state has done to the county level. And empowering the county to move forward with what it did after she came out and

- 1 made a presentation.
- 2 We developed the GIS and GPS capability
- 3 so that we could map all the roads in the county
- 4 for the first time. And we could start looking at
- 5 the various determinants that can be mapped by
- 6 GIS. And once you have those overlays then it's
- 7 very easy to do the kind of things that need to be
- 8 done to have proper orientation of developments
- 9 and things like that.
- 10 MS. MacFARLAND: One of the issues that
- is inconsistently applied across the various
- jurisdictions is Solar Rights Act. And we do have
- a bill, AB-2473, that will apply to all
- jurisdictions. And it seems like that may be able
- 15 to finally address.
- We have some counties like Marin County,
- they move you to the front of the line. Or like
- 18 San Diego County. But then we have counties like
- 19 Fresno that make it rather difficult to install
- 20 solar. And so we're trying to get a more uniform
- 21 application and encouragement of solar across the
- 22 board. And we're doing pretty well with even the
- 23 county and the city associations. They've been
- 24 pretty helpful.
- MR. RAYMER: Yeah, the problem that

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Jan's referring to in Fresno, the city was
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- 2 requiring commercial requirements for access to
- 3 large scale facilities on residential rooftops.
- 4 And I think that was what, a 36-inch wide corridor
- 5 so that you could stand there and operate and
- 6 maintain the system. And that was for heavy
- 7 industrial access to large-scale cooling towers
- 8 and the other.
- 9 I have no idea why they did that.
- There's nothing that really stops them from going
- 11 beyond code.
- 12 MS. MacFARLAND: And I think they don't
- 13 allow any tiled roof to have solar, as well.
- MR. TUTT: No solar on tiled roofs is
- 15 becoming a problem in another jurisdiction
- 16 recently, too. San Bernardino or something like
- 17 that.
- 18 MS. MacFARLAND: Yeah, San Bernardino is
- 19 another one. Martinez. There are a number. We
- get, you know, five calls a week.
- 21 MR. RAYMER: Is that a penetration
- issue, or is that a buyer safety issue? What is
- 23 it?
- MS. MacFARLAND: It just depends.
- 25 Sometimes it's just a city person that doesn't

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1 like it. Other times -- the issue in Fresno was
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- because someone fell off the roof during a fog.
- 3 So, I don't know that there's any one specific
- 4 reason.
- 5 MR. HECKEROTH: It seems to me that the
- state could step in in some of these, there's
- 7 local agencies and then there's homeowners
- 8 associations that can even control solar access.
- 9 And that just shouldn't be any more in this day
- 10 and age.
- MS. MacFARLAND: The law that we have,
- we have two laws. One applies expressly to
- 13 homeowners associations and we can deal with that.
- 14 And then the other law that was passed last year
- 15 applies to city and counties' access to incentive
- 16 money. There is no clear law that applies to
- 17 local counties and cities; and that's what we're
- 18 trying to change.
- 19 And I think there's going to be some
- 20 more exceptions, but right now it's public health
- 21 and safety. And I suspect there might be a few
- 22 other things like coastal zone or, you know, with
- other things. But it seems to be working.
- MR. HECKEROTH: Yeah, I was going to
- 25 mention the coastal zone, because I live on the

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coast and I've run up against a lot of projects
 1
         where solar photovoltaics were not allowed in the
         coastal zone. Wind generators are not allowed in
 3
         the coastal zone. And so that eliminates a whole
 5
         area from what we're trying to do here.
                   MR. TUTT: I'd like to -- I think those
 6
         are all interesting barriers and issues, but maybe
 8
         to focus the conversation here a little bit.
         Moving on to part of question two here, the
10
         presentation that I gave today talking about
11
         what's going to happen during 2005 and 2006, and
         funding for this program and the emerging program
12
         at the PUC -- here, and the self generation
13
14
         incentive program.
15
                   How do we resolve these funding issues
         on this long-term sustainable basis that everyone
16
17
         is asking for? I know that CalSEIA has a plan for
18
         a long-term sustainable kind of path, but where
         does the funding come from, how do we go about
19
20
         that?
21
                   MS. MacFARLAND: We are working on that
22
         very hard, and I'm not really ready to -- there
         are a number of parties that we're working with.
23
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But there are clearly, you know, some options.

Raising the PGC is an option. Extension of the

24

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1 tax credits is another option. That's not one
```

- that we're pursuing actually. We assume that tax
- 3 credits go away.
- And there's some bonding options. But
- 5 it is rather limited if you're looking for long-
- 6 term funding for these programs in terms of where
- 7 you can find it. And we're very open to other
- 8 suggestions, but --
- 9 MR. RAYMER: Part of what we discussed
- 10 before in our conversations with the solar
- industry was the establishments of certain
- 12 agreements and commitments that if a product is
- 13 available in certain quantities and certain price
- 14 range, that on a regional basis large production
- 15 builders may want to make themselves available to
- 16 that. And, as such, make long-term commitments
- for that. The government can do a lot to help
- 18 that occur.
- 19 And that's where you can get your
- 20 massive scale, if you will, of the volume that
- 21 you're looking for.
- I think while they may not be ready to
- 23 talk about specifics, that's probably going to be
- 24 the direction to head. Because once again all the
- 25 players are sort of happily participating in this.

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1 And to the extent that government can provide some
```

- 2 level of comfort and continuity that half way
- 3 through the process the rug isn't going to be
- 4 pulled out, that's all that we ask.
- 5 In essence, let us know, going into
- 6 this, what the rules and availability of programs
- 7 and incentives are so that we can work a framework
- 8 around that. Rather than say, let's rush to get
- 9 this done because the first in line are going to
- 10 get it and the last in line, tough luck, that kind
- of thing.
- 12 MS. MacFARLAND: Yeah, I mean our view
- is that if we don't get ten years of certainty
- this year, it's going to be very hard to sustain
- 15 the industry in the future. And we'll go the way
- 16 the wind industry did, and perhaps the thermal
- industry did in the '80s. And have to fall apart
- 18 before we came back together again. And hopefully
- 19 that won't happen and we'll be able to lock in
- some certainty this year.
- 21 MR. NITZKIN: And one reference -- my
- 22 name is Aaron Nitzkin; I'm sorry, I don't have a
- 23 sign. I work for Sharp Electronics.
- 24 And one reference to the Japanese market
- 25 that is quite important here is exactly this

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1 issue. In Japan the government made a long-term \,
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- 2 strategic commitment to this; the manufacturers
- 3 made a long-term strategic commitment. Their goal
- 4 was to install 5 gigawatts of PV capacity by 2010.
- 5 In order to do that we had to have a
- 6 declining rebate, but also a consistent year-by-
- 7 year availability, certainty and availability of
- 8 rebates.
- 9 When you have the long-term funding
- 10 commitment, the manufacturers are then willing to
- step up to the plate, make bigger financial
- 12 investments and capital outlays to develop the new
- generation of products needed to get the cost
- down, ease of installation up, aesthetics greater.
- 15 And by doing that Japan is now by far number one
- and will continue to grow.
- So I think we need to keep in mind that
- $18\,$  we need all these pieces together to insure the
- 19 long-term growth.
- 20 MS. AGUILLON: I'm sorry, I'm Cecilia
- 21 with Kyocera, another Japanese company. And
- 22 actually, my founder was the architect of the
- Japan program.
- 24 And if you look at the graph of Japan
- 25 what you will see is that the budget, the funding

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for this program went from like 100 billion yen,
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- 2 and then in 2002 -- 2001, 2003 just went like 200
- 3 billion. All of a sudden, just huge. Because the
- 4 government wanted it now, they wanted a self-
- 5 sustained market as soon as possible.
- 6 They wanted to get off the public
- 7 subsidy in ten years; that was their goal. They
- 8 were going to make it happen.
- 9 In 2003 it went right back down to about
- 10 130 billion. And it's coming down again, and it's
- going to be pretty much gone. They're going to be
- 12 putting money now in fuel cells because they feel
- 13 that PV's done. We have like what, five of the
- top seven PV manufacturers are Japanese. That's
- 15 what it created. It created a self-sustained
- industry, and then in California has created 500
- 17 companies, not jobs, companies, that employ two to
- 18 about 50 people.
- 19 And if we want economic development that
- 20 comes with it, we need to see that commitment.
- 21 And it can only come from the government
- 22 unfortunately. We have to see that there is, we
- want to invest in manufacturing, we want to invest
- in improving the efficiency, reducing the cost.
- 25 But if we don't see a market in two, three years,

```
like today, you know, Jan said you will have
 1
         money, will you see 2006 money. What's going to
 2
         happen next year? We don't know. Why should we
 3
 4
         be investing in that?
 5
                   PRESIDING MEMBER GEESMAN: Well, let me
 6
         jump in here and say a couple of things. One,
         it's extraordinarily hard for state government to
 8
         make a long-term or sustainable commitment. If
         you're looking for a ten-year commitment take me
10
         back to 1994 and tell me what long-term
         sustainable commitments were made then.
11
12
                   I was around this Commission in the mid
13
         1970s where we thought we had a sustainable energy
14
         program. And by about the mid 1980s it had
         largely eviscerated. I think that you need to
15
         work on a strategy that is pretty much idiot-proof
16
         in terms of the people that will occupy these
17
18
         seats in the future, or the people that actually
         get elected to office in the future.
19
20
                   I would suggest you take advantage right
21
         now of what I think is a very focused level of
22
         attention in the executive branch where the
         Governor has made very clear his desire to
23
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accelerate and expand the state's renewables

program. But he's not going to be here forever.

24

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And he, I think, is confronted with the fact that

our existing program is financially unsustainable.
```

- 3 You know, we can make it to about the
- 4 end of the year at a current installation rate of
- 5 about 5000 units a year. And, you know, the next
- 6 six months are going to involve us breaking off
- 7 pieces of office furniture to feed the furnace.
- 8 Because that's what we do when we reallocate
- 9 money.
- Now, if the Governor wants us to get to
- an installation rate of 60 or 70 or 75,000 units
- 12 per year, perhaps not next year, but at some
- 13 foreseeable point in the future, seems to me we're
- 14 going to have to come up with some different
- funding sources, some different program
- 16 mechanisms. I think we're going to have to
- 17 reevaluate whether spending all of the money in
- one big check upfront makes any sense.
- 19 I think all of these questions need to
- 20 be on the table and to be seriously thought
- 21 through. We don't have a lot of time to do that.
- I mean it's probably not the way programs should
- 23 be designed, but, in fact, it's the way they often
- 24 are. And people are going to be forced to rush.
- 25 And probably one of the real forcing

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1 functions of that rush is Bernadette's
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- 2 legislation. The Legislature is going to go home
- 3 at the end of the summer. My guess is we're going
- 4 to have to address a lot of these questions before
- 5 that happens.
- 6 COMMISSIONER PFANNENSTIEL: John, just
- 7 for a second. I would like to observe that we do
- 8 have most of the right people in this room to
- 9 start figuring it out. I mean I don't think it's
- 10 going to be easy; in fact, it clearly is going to
- 11 be easy. But we have assembled here
- 12 representatives from virtually all of the groups
- that need to be around the table, and they're
- 14 literally around the table.
- But I think that part of the question,
- though, is, as you pointed out, the near-term
- 17 funding. And part of it is the slightly longer
- 18 term cost reduction.
- 19 I was really encouraged looking at the
- 20 slides from Japan and Germany to see that
- 21 economies of scale really do work; and at some
- 22 point the costs are coming down.
- Now, we need to hold off and to build
- 24 that critical mass up to that point, but I think
- that, you know, it isn't a forever problem, I

```
1 guess is what I'm trying to say. If we can keep
```

- 2 it alive we probably can keep it sustaining.
- 3 So, I'm sorry, Bernadette, you had a
- 4 comment?
- 5 MS. MacFARLAND: I think if we did
- 6 achieve ten years, a decade of funding, which,
- 7 believe me, I understand how hard that is and may
- 8 not happen, we can get solar off of the dependence
- 9 on incentives. And that it ultimately is a wise
- 10 ratepayer investment, and that's something we're
- going to have to be working really hard to prove.
- 12 And if we look at what's happened in
- Japan and Germany, if we've learned anything, it's
- the long-term planning commitment that's really
- 15 helped under, you know, serve as the foundation
- 16 for that sustainable industry. So, I agree with
- 17 you.
- 18 MR. HECKEROTH: Could we look for just a
- 19 minute at a revolving loan program. Instead of
- 20 running the money through once, then we could run
- 21 it through many times. If we had put the millions
- of dollars that we've put into the incentive
- 23 program into a low-interest loan program we would
- 24 now be getting reimbursed for those first loans,
- and be able to reuse that money for new projects.

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1 And those would, again, pay back their
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- loan and be able to be used again. This once-
- 3 through stuff has to stop. It's like solar
- 4 welfare.
- 5 MS. MacFARLAND: One of the things in
- 6 our performance pilot we want to look at is try a
- 7 couple of low-interest loan concepts.
- 8 MR. RAYMER: Is that the green bank
- 9 concept?
- MS. MacFARLAND: Well, it could be.
- MR. RAYMER: Maybe use of PERS money
- 12 or --
- MS. MacFARLAND: Right now the green
- 14 building bank is an efficiency bank, as Sheryl
- 15 will tell you. But, there's no reason why it
- 16 couldn't be expanded to include solar.
- 17 MS. JONES: I guess one of the questions
- is if you're doing a pilot program and you don't
- 19 have a revolving loan fund set up, how do you
- 20 access funds and how do you demonstrate it.
- MS. MacFARLAND: Right.
- MS. JONES: That's one of the questions
- that we're grappling with.
- MR. HECKEROTH: I think we can work with
- 25 existing financial institutions. They make

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mortgages. I'm finding that there's a lot of -- I
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 2
         got calls back from 12 financial institutions for
         a larger PV array that I was trying to put in.
 3
         And they were all anxious to get involved.
 5
                   MS. Del CHIARO: Well that bring up --
 6
         it seems to me that a revolving loan or a
         different type of lending bank may make sense for
 8
         the very large installations, but when it comes to
         an individual homeowner, which is again one of the
10
         markets we really need to penetrate more deeply,
11
         you know, we already have a low-interest loan
12
         program set up that we can take advantage of by
13
         rolling it into the cost of the home, itself,
14
         which is, again, the whole idea of setting the
15
         minimum standard.
                   I just wanted to comment on some of the
16
         previous statements of, you know, I think as much
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18
         as the Legislature is another arm of the
         government that we need to involve in this to make
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20
         all of this happen, I think there hopefully is
21
         interest in this session in solving even these
22
         near-term problems, as well as playing a role in
         creating, you know, long-term larger markets,
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24
         long-term sustainability that we should tap into.
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And that there is, again I said in my

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overview, I think there is tremendous amount of
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 2
         support from the public for investing specifically
         in solar power. And I just want to make sure it
 3
 4
         gets said at least once in this meeting today
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         that, you know, again, we would be more in support
 6
         of increasing the fund for solar, increasing the
         public goods fund dollars in the total pot than
 8
         drawing upon, you know, the existing renewable
         energy or the new renewable energy funds, just to
10
         put that out there.
                   MR. ROBINSON: When you talk about
11
         reducing the subsidies and to make PV self
12
13
         sufficient, I don't quite understand how we go
14
         about doing that. PV is a very tough value
15
         proposition. Without reducing the cost of the
         panels significantly, or increasing our electric
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MS. Del CHIARO: If I can just jump in real quick, but that's exactly what building it during construction does. It's a significantly right off the bat reduces the cost of the PV system automatically. And that again gets back to our precious dollars and precious ratepayer funds are then stretched a lot further when we do it

rates, how do we do that? How do we accomplish

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that?

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1 that way. It's just common sense.
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- 2 But that's the first, the most common
- 3 sense low-hanging fruit way that we do that.
- 4 MS. AGUILLON: Yeah, actually the way
- 5 you do it is in Japan it was about \$20 a watt
- 6 about ten years ago. And now it's about 7. It's
- 7 cost effective because the rate is about 21 cents
- 8 a kilowatt hour in Japan.
- 9 So, here, today it's about 21 cents a
- 10 kilowatt hour today PV. We're going to bring it
- 11 down to 12. To do that we need to replicate what
- Japan did by increasing the demand, economies of
- scale will bring the prices down. There is more
- 14 competition. We have a huge competitor in the
- 15 room, GE. But, you know what, they're going to
- make my company bring prices down.
- 17 Sharp is about to unveil their 300
- 18 megawatt plant. We're about to double our
- 19 capacity. All of these are doing that. That's
- 20 bringing prices down. Not today. Maybe in about
- 21 four or five months.
- 22 And the point is, when you have -- when
- 23 we see a program that we know every year the -- is
- going to go down by 7 percent, 5 percent, whatever
- 25 the commission or PUC, government decides, then

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1 your installers, also they compete. They have to
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- 2 be creative to bring prices down. Because we know
- 3 that the public dough is going to go away.
- I met with people from the IBEW, even
- 5 the unions are telling me they're working on
- 6 bringing their installation costs down because of
- 7 the same reasons. So it is possible.
- 8 MS. MacFARLAND: We went from 50 down to
- 9 \$3 a watt, and if we get down to 2, at the sell
- 10 level, we should be able to do the 12 cents. And
- 11 there are a number of ways that we haven't had a
- 12 chance yet to do, but bulking insurance costs,
- workers comp, those kinds of things that we can
- 14 help with the installers, lowering their costs as
- 15 well.
- So, we've got a lot of work to do to
- meet that 10 to 12 cents. But it's not a lot of
- 18 R&D. Although when you set the incentives
- 19 directionally correct and that's what your goal
- is, I think you're going to have a lot more R&D
- 21 and a lot more interest in driving a town that
- 22 way, too.
- MR. NYBERG: Yeah, as far as a source of
- 24 funds, one of the things I want to make sure that
- gets explored more deeply Bob touched on earlier

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today, and that is reducing the cycle time for
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         entitlements. And if you simply looked at a
 2
         source of funding to the builders for putting
 3
         these houses in, if a builder is going to sit on a
 5
         lot for eight years, what's the average they sit
 6
         on it, maybe four years, three years before they
         can start to build in California?
 8
                   If it's $100,000 a lot and he sits on it
         for a year it costs him five grand to sit on the
10
         lot. The opportunity cost of not selling that
         $400,000 house for a year or two years or three
11
         years, depending on how long he has to sit on it,
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13
         the money is there in the system. And if we can
14
         simply figure out a way, and I know it's not easy
15
         and people look the other way and they go, it's
         never going to happen, it's really hard, but if we
16
         can figure out how to streamline the review
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18
         process and streamline the entitlements to these
         builders and tie that into a commitment from them
19
20
         to build super energy efficient homes, zero energy
21
         homes, whatever we want to call them, and
22
         including PV, we can get the builders to fund the
23
         project.
24
                   Because they're going to be reaping
25
         rewards far past the cost of the system. And if
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we can tell a building in a community with 100 homes that he can pay for all the PV and all the energy efficiency features in these homes, and he can get his project done a year earlier and out to market, he's going to be able to do all those things we want him to do, and he's going to have money left over in his pocket that is his incentive to help do those.

So, I think that one of the things we should think about is not where can we go find a bucket of money to serve these programs, but how, in our existing system, can we take some of the things that companies like Sharp and Kyocera and GE do, and private industry, to streamline our processes, make them more efficient, make them more cost effective through something as simple as just getting entitlements approved.

And I don't mean it's simple to get it done, but they can't start building until they get approved, and it's a really -- seems like a simple thing, I know it's not. But I just want to make sure that we all understand, the money could be there, and I think the support from the building industry would be there.

25 If you could go to your builders and say

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1 you can get out two years earlier, two and a half
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- 2 years, or even six months, you know. We have to
- 3 play with the numbers and figure out what the
- 4 value is to them, but there definitely is value
- 5 there.
- 6 MR. RAYMER: To be clear, no one's
- 7 suggesting that we get rid of environmental
- 8 review. The point is find those inefficiencies
- 9 and then do what we can to correct them.
- 10 MR. NYBERG: Absolutely, yeah. In no
- 11 way do we mean to bypass any of it, just figure
- 12 out how to do it either in parallel or more
- 13 efficiently, exactly.
- MR. BLAIR: And the City of San Diego
- does have a program where we put infill housing
- 16 that has energy efficiency and self generation to
- 17 the head of the line. And we actually have
- created a new department within our inspection
- 19 services and plan check. And they handle only
- those permits.
- So, now one complication that happened
- 22 to us was because of the Cedar fires that we had,
- 23 there were so many homes that were burned. That
- same group got pulled into doing the permits for
- 25 them. And so we've been kind of overwhelmed, but

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1 the process is there.
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- 2 And they've been streamlining it; it
- 3 hasn't worked as well as we thought. And we found
- 4 the kinks. A lot of it involves things that are
- 5 not under the control of the City, itself. It's
- 6 the other reviewing agencies that you have to go
- 7 out and get their permits. And we can't control
- 8 their time.
- 9 But what we are doing, as the City, is
- 10 expediting every component that we have within the
- 11 City's control. And that includes the physical
- 12 inspections of the property as the homes are
- 13 built.
- 14 MR. RAYMER: That's very positive
- 15 because infill housing, in many respects, is more
- 16 problematic across the state than new
- 17 construction. So, that's very positive.
- MR. BLAIR: One thin we found, we
- 19 initially set the limit of units that were needed
- 20 to qualify as ten units. And we found that was
- 21 just too high. There weren't people building that
- 22 many at one time. So we've lowered that to four
- and we've had better response at that level.
- MR. HECKEROTH: The incentive also has
- 25 to provide an incentive. I remember I was in

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Tim's office three years ago saying eliminate the

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50 percent and the prices will go down. And
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         because it was going up to 4.50 and all of a
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 4
         sudden all the projects were costing $9.
 5
                   And it was so obvious. But it took
 6
         awhile to understand that eliminating the 50
         percent was going to eliminate paperwork; and it
 8
         was also going to provide an incentive for
         lowering the cost of installations. A simple
10
         thing like that. And then beyond that to
11
         eventually lower the rebate amount.
12
                   But beyond that we have to start looking
13
         at performance as the ultimate measure. And we
14
         have to start including the externalities in all
15
         these conventional sources of electricity. And if
         we can't do that, then we're not going not make
16
17
         it.
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that can start analyzing the externalities
involved in fossil fuel and nuclear?

MS. MacFARLAND: In my CEERT capacity in
the way distant past we spent, I don't know, ten
years with the Energy Commission and the PUC
trying to come up with some externalities. I
think we came up with a cent. And the kind of

But is there some agency in the state

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1 externalities that you're talking about is much
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- 2 more comprehensive.
- 3 MR. HECKEROTH: It's like \$1.2 trillion
- 4 a year on electricity.
- 5 MS. MacFARLAND: Right. And you
- 6 probably throw in the war there, too, and --
- 7 MR. HECKEROTH: No, that 's --
- 8 MS. MacFARLAND: Okay, okay.
- 9 MR. HECKEROTH: That's not including
- 10 the --
- MS. MacFARLAND: Okay. But, it's rather
- 12 hard. We think that certainly REC ownership is a
- very important concept, along with that metering.
- I strongly believe in externalities, but I know
- 15 how hard they are to develop in a public process.
- 16 But I'm not saying that you can't do
- 17 that. It's just having been through it, we came
- 18 up with a cent a kilowatt hour. And I'm not
- 19 saying that that's nothing, but it's not the kind
- of incentive you're thinking of.
- 21 MR. TUTT: I'm interested --
- 22 PRESIDING MEMBER GEESMAN: Well, I would
- 23 suggest that a good, near-term benchmark of that.
- 24 Because I tend to share Jan's skepticism, although
- 25 it's been a long time since I was trained as a

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1 lawyer, I just think that you put it through the
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- 2 public meat grinder process and you're not going
- 3 to achieve a consensual level that policymakers
- 4 are willing to subscribe to.
- 5 A near-term test of that will be a much
- 6 simpler issue, and that is what is the hedging
- 7 value against natural gas price volatility. The
- 8 Public Utilities Commission, I think, is going to
- 9 determine that in their market price referent
- 10 decision for RPS. And we'll see what they're able
- 11 to do. Arguably that should be a simpler thing to
- 12 calculate than the dollar value for CO2 reduction.
- 13 MS. Del CHIARO: I apologize, I have to
- 14 step out. Time flies when you're having fun. I
- didn't realize it was 3:30 already.
- But, I just wanted to add, since we
- approached incentives, on one level, just again
- 18 sort of caution us, if the goal is to increase the
- 19 market in a substantial way to drive down the
- 20 costs, some of these incentives may be helpful.
- 21 But I don't think they'll be the lion's share of
- 22 kind of creating the kind of markets we're talking
- 23 about. Every single district has different
- 24 requirements in time, you know, time limitations
- on, you know, the permitting process.

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And, again, my conversations directly
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         with the builders, a variety of them across the
         state, it's not very -- it doesn't seem as though
 3
 4
         that will be enough of an incentive to really
 5
         start building enough solar homes to make a
         difference in our market.
                   So, something that we should just want
 8
         to be careful about.
                   Thank you, and I look forward to
         continued conversation.
10
                   PRESIDING MEMBER GEESMAN: Thank you,
11
         Bernadette.
12
                   MR. TUTT: I'm interested that the City
13
14
         of San Diego's effort in that regard, though, and
15
         how could that model be replicated in other cities
         across the state. There's not really a state
16
         agency that would require you to do that, or that
17
18
         would require any city potentially to do similar
         things, is that right, Tom?
19
20
                   MR. BLAIR: That's correct, it was an
21
         initiative that actually came from a number of the
22
         developers within the City who were working infill
23
         projects. And they were so frustrated by the year
24
         delay in approval of the permits that, you know,
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25

they started coming to the Council and saying, we

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1 need to fix this.
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- 2 And came up with the model that actually
- 3 works. And then showed it at a few of the smaller
- 4 projects. And it still isn't working the way we'd
- 5 like, but it's much improved. And I think has the
- 6 potential that we could see significant growth in
- 7 that area.
- 8 PRESIDING MEMBER GEESMAN: If I heard
- 9 you correctly, though, you need to get the school
- 10 district and the water district and the park
- 11 district and the other --
- MR. BLAIR: Transportation --
- PRESIDING MEMBER GEESMAN: -- entities
- on the same timeframe.
- MR. BLAIR: Right, and some of it's
- 16 coastal review, some of it's -- you know, it's all
- of the different review agencies depending on
- 18 where the project is.
- 19 MS. MacFARLAND: I mean isn't that
- 20 really OPR and the State Clearinghouse? I mean
- 21 isn't that -- I mean early noticing or something
- 22 like --
- MR. RAYMER: HCD's looked into this
- 24 about a dozen times over the last 20 years, and
- 25 they keep running into the myriad of differences

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1 between local jurisdictions. But the fact of the
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- 2 matter is an infill project, a simple fourplex at
- 3 a corner lot, why are they doing extensive traffic
- 4 congestion projections, you know, down the road.
- I mean, if they've already had an EIR
- done, why do they have to come in and do the
- 7 secondary and all these other little things to
- 8 make different offices within the jurisdiction
- 9 happy that they've complied with this or that.
- 10 There's got to be a way to consolidate a
- 11 lot of this review so that the redundancies are
- 12 taken out of it.
- 13 PRESIDING MEMBER GEESMAN: And it's high
- on Secretary McPeak's priority list.
- MR. RAYMER: Absolutely, she's made it
- 16 very clear --
- 17 PRESIDING MEMBER GEESMAN: I've talked
- 18 to her several times on this.
- MR. RAYMER: -- that she --
- 20 MS. MacFARLAND: That doesn't take away
- 21 from the environmental protection, I agree with
- 22 you. I do, yeah.
- MR. RAYMER: Both of you were indicating
- 24 earlier that the amount of the tax credits, if you
- will, the 50 percent buydown, although it's less

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1 than 50 percent now, should that be far less so
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- 2 that it can be spread out more? Is that one
- 3 opportunity to have some type of continuity for
- 4 the long haul?
- 5 MS. MacFARLAND: Well, I was told by one
- of my Senate advisors to not go there. That it
- 7 was just too hard to do.
- 8 MR. RAYMER: Got'cha.
- 9 MS. MacFARLAND: So, in our incentives
- 10 that we proposed at the Energy Commission and at
- 11 the PUC, we assume there will be no state or
- 12 federal tax credits. If those tax credits
- 13 happened, then like, for example, if this federal
- 14 tax credit, if we're able to turn it around on the
- 15 efficiency and the PV on the PV side it would take
- 16 care of about a quarter of the cost of the
- 17 program.
- 18 So it could be significant. And I think
- 19 if we combine the efficiency side of that, too, it
- 20 would be a lot more, actually. Because we're
- 21 actually proposing more for efficiency than PV in
- 22 our zero home thing.
- 23 MR. TUTT: I think in part you were
- 24 talking about the buydown --
- MR. RAYMER: I'm talking about the

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1 buydown, but I also was concerned when I heard
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- 2 today about the House bill, taking certain things
- 3 out of it. I'm familiar with the Snow-Feinstein
- 4 bill which apparently, as of last Friday, still
- 5 had efficiency in it.
- 6 MS. MacFARLAND: My understanding it
- 7 wasn't, and I asked David Goldstein, because I saw
- 8 him on Saturday and he sent me about 50 pages
- 9 yesterday --
- 10 MR. RAYMER: Then that's -- you're
- 11 right. Because David was trying to get a letter
- of support on some --
- MS. MacFARLAND: Yeah, right.
- MR. RAYMER: -- few things from us on
- Wednesday.
- MS. TURNBULL: I'd just like to comment
- 17 that in terms of a tax credit at the state level,
- 18 the League would not support that. We think the
- 19 budget is in such bad shape now that we would
- 20 definitely not support that.
- 21 MR. TUTT: And the federal budget's in
- 22 better shape?
- MS. TURNBULL: No, we --
- 24 (Laughter.)
- MS. TURNBULL: I'm not speaking about

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the federal budget, but the state budget --
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                   MS. MacFARLAND: As I understand,
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         doesn't 30 percent of the state tax credit go back
 3
 4
         to the --
 5
                   MR. TUTT: Some of it is contributed to
 6
         the --
                   MS. MacFARLAND: So, it's a rather
 8
         inefficient tax credit, if you're going to have
         one. And I was told no, so I listen --
10
                   MR. TUTT: In terms of the buydown,
         though, we did -- I did present a scenario where
11
12
         we reduced the rebates more dramatically and, in
13
         fact, we took a dramatic drop in rebates last
14
         December trying to spread the money further.
15
                   So it is something that's -- it's a part
         of our conceptual tools here. It does, if we go
16
         too far too fast, and we don't know exactly when
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18
         that is, existing homeowners would probably say
         this just isn't worth it to me.
19
20
                   MS. MacFARLAND: Well, if we keep
21
         driving the costs of the installed systems down,
22
         as well, which is what our commitment is based on,
         I think that --
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drop in cost of installed systems over the last

MR. TUTT: Why, in that one chart, the

24

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four years decreased so much more in Germany and
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- 2 Japan than here? Is it just economies of scale?
- 3 Any reason for that?
- 4 MS. AGUILLON: Are you talking about the
- 5 installed price?
- 6 MR. TUTT: Yes.
- 7 MS. AGUILLON: Really, I mean it was
- 8 decreasing in stages, along with everything else.
- 9 So last year it was about \$8 a watt; this year
- 10 about \$7. Because of this year -- in 2003 it's
- 11 about 200 megawatts installed, so that brought the
- 12 prices down a lot.
- MR. TUTT: \$8 and \$7 a watt installed
- price is fairly consistent with what the installed
- 15 price is here.
- MS. AGUILLON: Right, but the electric
- 17 rate is 21 cents.
- MR. NITZKIN: Keeping in mind as
- 19 production capacity doubles generally speaking
- 20 costs go down about 18 percent. So, you can --
- 21 that has been relatively consistent for a number
- of years now. So that is something that we can
- 23 almost plan on for this market very accurately.
- MS. MacFARLAND: I was told yesterday
- 25 that the German market last year did 117

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1 \hspace{1cm} megawatts, and they're doing 300 megawatts this
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- 2 year is what they think they're doing. So we are
- 3 talking about volumes.
- 4 And the whole EU is getting more
- 5 organized on that, too. A lot of our members,
- 6 that's where they are right now, because there is
- 7 the longer commitment to --
- 8 MR. BLAIR: The tariff structure, I
- 9 think, also impacts that because we are -- because
- 10 there's so much DWR power around the demand
- 11 charges have gone down so far that if you're not
- offsetting the premium peak prices that we were
- 13 five years ago.
- MS. MacFARLAND: Bill Marcus has pointed
- out to me that in reality both efficiency and PV,
- there's no economic value to the ratepayers until
- those contracts start to expire, which is 2007,
- 18 2008. So we really don't have a market now.
- 19 MR. BLAIR: And one other question or
- 20 concept that I've been kicking around is looking
- 21 back years ago when the utilities could act
- 22 basically as the bank and you had a demand side
- 23 management program, and then they would add a
- 24 component to your cost per kWh and you paid them
- 25 back through that.

1

And I had done several projects on it

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2
         that were a couple hundred thousand dollars, and
         paid for themselves in four years. I don't know
 3
 4
         whether that's a mechanism that can be replicated.
 5
         I know it's not available now in any form.
 6
                   MR. TUTT: It's sort of like a utility
         billing for the cost of the system?
 8
                   MR. BLAIR: Right. They upfront the
         capital for the efficiency savings. And they were
10
         looking at, at that point in time, it was if you
         give us x efficiency we'll loan you the money.
11
12
         And then you pay it back over time.
                   MR. ALLEN: I would just offer that
13
14
         we've seen prices lower than $5 a watt at the
15
         fairgrounds for megawatts. I was just going to
         ask Bob, at what price point would you be happy?
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17
         Because we can talk about lowering the prices,
18
         lowering the prices, but is $5 a watt installed --
         you talked about a bulk buy kind of concept, co-op
19
20
         buying.
21
                   MR. RAYMER: I think we're talking about
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- MS. MacFARLAND: Well, I think -- no, we
- 24 were talking about \$5, I think, --

\$4.50 or \$5.

22

MR. RAYMER: I mean you can get that

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price with a bulk purchase right now.
 1
                   MS. MacFARLAND: But it was more 75
 2
         cents of that was in the first two years was
 3
 4
         training. So, because we felt that the builders
 5
         were going to want the manufacturers to train
 6
         their contractors.
                   So, it's roughly the same.
 8
                   MR. ALLEN: My point is that if you
         create this dependence on rebates where you're
 9
10
         very close to not needing them, that you're going
11
         to inhibit the market from growing anyway.
                   MR. RAYMER: Except right now large
12
13
         scale application is dependent on the rebates.
14
                   I'm not necessarily wanting to change
15
         the subject, but there's sort of two large
         entities in the room, PG&E and Edison, that, you
16
         know, not that I want to pull them out of their
17
18
         chairs, but it would be really interesting to hear
19
         how huge public utilities, if they have an
20
         interest in this, if they've got an opinion in
21
         terms of long-term applications, it seems like
22
         from a peak load perspective isn't there a huge
         benefit here to a utility? At least for some
23
         short-term avoided costs?
24
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MS. MacFARLAND: Well, if you look at

1 their reply comments at the PUC from yesterday, it

- 2 doesn't look like they feel that way.
- 3 (Laughter.)
- 4 MR. RAYMER: And I understand, and I
- 5 guess I know what the answer's going to be, but
- 6 I'm just dense. It just seems, you know,
- 7 everybody's always telling me what I should be
- 8 doing, because, you know, it's good for you, Bob,
- 9 you won't mind this extra \$20,000.
- 10 And, in fact, putting it into the
- 11 financing over 30 years, it will knock out the
- 12 people on the bubble. But since the bubble is
- rising so quickly what difference does that make.
- 14 Nobody can afford a home anyway.
- But the fact of the matter is there are
- 16 a number of entities, including the utilities, who
- may be a partner in all this that I'm hoping
- sooner or later come to the table.
- Because it seems to me they've got some
- 20 really positive, long-term interest in seeing this
- 21 thrive.
- MS. MacFARLAND: The solar industry
- 23 would definitely like to see a partnership. I
- 24 guess where I have two issues with the utilities.
- 25 Because we don't have access, a transparent

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1 market, and we don't have access to the data,
```

- 2 answering questions like net metering and okay,
- 3 let's agree that we're going to pay the utility
- for use of the grid when the system isn't working
- 5 on a zero energy home, for example.
- 6 How do we figure out what those costs
- 7 are without having reasoned analysis and to look
- 8 at those costs? We get fairly hostile comments in
- about PV in the Public Utilities process. And,
- 10 you know, clearly we have to all figure out how to
- work together.
- 12 I guess my biggest concern about if the
- decision was to turn solar, for example, over to
- the utilities, is that we are committed to
- 15 reducing our costs over time. And the standard
- 16 recovery mechanism of utilities being for every
- dollar they spend that they get rate recovery, I
- don't think that would be a directionally correct
- 19 way to help us get solar to be cheaper.
- 20 But there's a difference between the
- 21 munis approach and the IOUs approach, as well.
- 22 And hopefully we'll get some IOUs that will see
- some benefits to the solar technologies. But it's
- 24 been rather hostile.
- MS. TURNBULL: I think there are some

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differences between how the IOUs perceive this. I
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- 2 do know that PG&E was very involved in the early
- 3 R&D efforts to establish the real benefits of
- 4 solar. And I think overall they have continued to
- 5 largely support that.
- But they, you know, there are individual
- 7 components within the individual utilities I think
- 8 that are a little recalcitrant. But I really
- 9 think that there's not unanimity on the part of
- 10 the utilities.
- MR. TUTT: We do have a utility here.
- 12 Steve, any light you can shed on the difference
- 13 between IOUs and SMUD?
- MR. FRANTZ: Well, my head is spinning
- 15 with this discussion. To me you try to design the
- 16 incentive program from some sort of basic
- 17 principle from the beginning that everybody can
- 18 agree to. And you can say who benefits should
- 19 pay. But there are two ways of looking at that
- 20 question.
- 21 You can say that everybody that puts a
- 22 PV system on their roof benefits. The usefulness,
- 23 that redounds to the benefit of every ratepayer in
- their service district because those people are
- 25 helping to build out the resource base of the

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future that will make that group of energy users
more secure.
```

- And so on the basis of that you can say

  everybody's going to pony up, I don't care whether

  you don't like it, we're all paying for this

  because we're all getting the benefit out of it.

  That's one way to do it.
- The other way to do it is to say, okay,

  I think where we're trying to go or some of us are

  trying to go at SMUD, is to say let's forget about

  the collective approach for the time being, and

  let's get to a system where the utilities'

  relationship to PV mimics its relationship to all

  the other sources it buys power from.
- 15 So, if you're an individual customer and you're willing to take the risk of investing in a 16 17 PV system for your roof, we're going to say thank 18 you, one, for taking the risk, and taking some of the risk of investment off our shoulders by 19 20 putting up your own capital; and we're also going 21 to say thank you for choosing a technology that has a lot of incredible benefits to us, mainly 22 environmental. 23
- 24 And so that's why I'm kind of interested 25 in performance-based rebates which is a question I

```
1 hope we can get to before we adjourn today. But
```

- 2 the way we're going at it is let's first of all
- 3 look at what the value of a kilowatt hour from PV
- 4 is for us, as a business, as distinct from a
- 5 kilowatt hour bought from a natural gas-fired
- 6 power plant.
- 7 Incredibly different kind of risk over
- 8 the long term in this area of volatile fuel
- 9 prices. How do you value that? We don't know
- 10 yet. But we know that there is a value you can
- 11 ascribe to it.
- 12 So we'll go through the old stack
- 13 benefits exercise again and we'll disagree among
- ourselves, but everybody will agree there's some
- value, and we'll accept everybody's lowest number
- so that everybody's happy.
- 17 And we'll start that as a value of a
- 18 kilowatt hour of PV for us at SMUD. Then we'll
- 19 say, what is the value of a kilowatt hour of PV
- 20 for the customer. What is the tipping point.
- 21 What is the minimum cost per kilowatt hour we need
- 22 to pay you to induce you to share in the
- investment with us.
- We don't know what that is yet, either.
- 25 But it's going to exceed what the value of the

```
kilowatt hour is to us as a utility. So we will
 1
         add to our price per kilowatt hour the amount
 3
         that's needed to equalize the two so that we can
 4
         start to create a market. And we'll just call
 5
         that the solar adder.
 6
                   That solar adder will decrease over
         time, but the value of the stack benefits to us as
 8
         a utility will not only not decrease, it will
         probably increase because the perils of relying on
         natural gas, I'm quite sure, is going to increase
10
11
         over time, as well as the value of externalities.
                   So, the kilowatt hour from solar starts
12
13
         with better and better classes of business; the
14
         amount we have to pay you, the customer, is a
15
         premium not only for taking the risk of
         investment, which we know you're not used to
16
17
         doing; you're used to us building your energy
18
         supplies for you, now you're doing it. But, for
19
         amortizing it over a five-year period or something
20
         like that, we need to pay you a premium for that,
21
         too.
22
                   So that would be sort of the basic logic
23
         of the pricing system. And see how many customers
24
         we'd get doing it that way. If we don't get
```

enough, then you may say, wait a second, why

```
should each individual have to bear the entire
 1
         risk. Everybody is going to get charged a
 2
         surcharge in order to up the points so that some
 3
 4
         of you will invest in it. And that may be a
 5
         further step down the line.
 6
                   But it seems like there's at least a
 7
         long-term logic to that sort of mechanism. I
 8
         don't know what the numbers would be, yet, though.
                   I don't know whether that helps
10
         anything, but --
                   MR. TUTT: No, I think that it does.
11
12
         And it's sort of a segue into performance-based
13
         incentive programs which I'll kick off with a few
14
         questions or observations. First, one of the
15
         reasons we have a upfront buydown program, even
16
         though we have significant kind of performance
17
         requirements in it, is that the perception is that
18
         PV is expensive and that there's a first-cost
         barrier that needs to be brought down and
19
20
         addressed with an upfront cost. Maybe a low-
21
         interest loan helps that.
22
                   Second, Germany is doing a performance-
         based incentive program. The utilities read the
23
24
         meters. There's a couple of other ways to do it.
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One of them has been suggested by Tom Starrs for

```
small homeowners which is basically to have the
 1
 2
         homeowner read the meter, themselves, and send in
 3
         the data; self reporting.
                   The other is high tech automation using
 5
         an internet communication from the system to a
 6
         website. And FatSpaniel does this, and a couple
         of other companies are now doing this for a
 8
         certain price. That cost will come down over
         time. So, which of these three methodologies
10
         seems like it might be best in California.
11
                   And then I guess I'd ask, in terms of
         that solar adder, in Germany, Germany pays 50 to
12
13
         75 cents a kilowatt hour. Do you see those kind
14
         of rates, and do you see those kind of rates if
15
         they were viable being an issue in California?
                   MS. MacFARLAND: On the 50 to 75 cents I
16
         think that's probably not going to happen.
17
18
         However, our sun is 30 percent better than the
         German sun. So you could take the 54 cents and
19
20
         discount it 30 percent and get to something that's
21
         a bit -- I'm not suggesting -- that's why we want
22
         to come and work with you on the pilot and try a
```

I think Tom Starrs' self reporting piece
also had 10 percent monitoring, as well. We want

couple of things.

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1 to make sure that whatever we come up with
```

- 2 collectively among all parties is something that
- 3 works.
- So, I don't know what the answer is.
- 5 You know, maybe some of it's some money upfront
- 6 like Pennsylvania does. And then they measure the
- 7 system after one year. Although if it was a
- 8 cloudy year it's kind of a sad day for you.
- 9 So, there are just a lot -- it's not an
- 10 easy question. But I think it is where the
- industry, to get the kind of certainty we need in
- the Legislature, it's going to be required.
- MR. OVSHINSKY: Is it okay to ask a
- 14 question?
- MR. TUTT: Yeah, can you go to a mike?
- MR. OVSHINSKY: Do I have to do the
- 17 mike? I have a pretty loud voice. It's a single
- 18 question.
- 19 PRESIDING MEMBER GEESMAN: No, you
- should go to the mike because that way the
- 21 reporter will get it for the transcript.
- MR. OVSHINSKY: Ben Ovshinsky from ECD
- Ovonics. The German, and I don't know the answer
- to this, the German 54 cents a kilowatt hour, is
- 25 that just a mere arbitrary generous, incredibly

```
1 generous incentive? Or have they priced
```

- 2 externalities in that? And is it done for us?
- MS. MacFARLAND: I don't know, Ben. I
- 4 don't know what --
- 5 MR. OVSHINSKY: I suspect they have; I
- 6 mean, I don't know.
- 7 MS. MacFARLAND: Yeah, I don't know.
- 8 MR. ALLEN: I'd like to suggest there's
- 9 a difference between what we have here in
- 10 California and Germany. Germany, the meter goes
- 11 right out to the grid. It's fed into the grid
- directly. Here we have net metering, so we have
- 13 that benefit.
- 14 There they have a ten-year payment
- 15 period.
- MS. MacFARLAND: Twenty.
- 17 MR. ALLEN: It's 20?
- MS. MacFARLAND: Twenty.
- MR. ALLEN: What happens after that?
- 20 Does the utility just get the power after that?
- 21 So, --
- MS. MacFARLAND: No, they own the
- 23 systems and the utility pays them for the power
- for 20 years.
- MR. ALLEN: But what happens to that

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```
1
         power --
                   MR. TUTT: -- after that 20 year period.
 2
                   MR. ALLEN: You got to rewire them --
 3
 4
                   MR. TUTT: Nobody knows.
 5
                   MR. ALLEN: So, --
 6
                   MR. NITZKIN: They're not guaranteed --
 7
                   MR. ALLEN: So you got to shut them
         off --
 8
                   MR. NITZKIN: -- guaranteed (inaudible).
10
                   MR. ALLEN: So they'll see what happens.
                   MR. NITZKIN: Thereafter, I don't know
11
         (inaudible).
12
                   MR. ALLEN: Yeah. Well, the one
13
14
         benefit, we have net metering established here.
15
         Even if you add a kilowatt hour pricing scheme, in
         addition to that metering, after the ten years or
16
17
         five years or whatever we come up with, we still
18
         have the benefit of net metering to the homeowner.
         So you don't have to rewire the house basically to
19
20
         still get benefit out of that system, which is
21
         nice.
22
                   So then you can actually calculate the
         benefit of net metering, add in the 25 to 30 cents
23
24
         per kilowatt hour range, to get what you need, to
25
         stimulate the market.
```

```
The other thing that's something to look
 1
 2
         at is that the utilities, and Steve just outlined
         this, have a motivation to provide a kilowatt hour
 3
 4
         incentive to help meet their RPS goals. And
 5
         that's something worth exploring. What's that
 6
         worth, 1 cent, 2 cents, 5 cents, in that equation.
                   The other one is allowing them some, the
 8
         utilities to assign a higher incentive for west-
         facing systems, because that gives more peak
10
         benefit. Or capacity constrained areas.
                   So, there's -- I've talked with a number
11
         of installers who've also voiced, you know, with
12
13
         all due respect to the rebate program, some
14
         frustration in the amount of time they spend
15
         administrating and doing all the paperwork. It's
         almost as much time as it takes to install the
16
         system. And yet we still don't know how those
17
18
         systems are performing.
                   So there's something, a little red flag
19
20
         there that would suggest moving towards
21
         performance based.
22
                   MS. MacFARLAND: But at Los Angeles
         Department of Water and Power, because of
23
24
         efficiency of the systems has become such a big
25
         issue for us, because a lot of systems were put on
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1 north side, so the roof and the round round
```

- buildings, by the Department that we're now being
- 3 held accountable for.
- We've proposed meters to be put on all
- 5 the systems, even though it's not cost effective
- from a real cost effectiveness test. But, because
- 7 it is a complex issue of what is the output of the
- 8 system. And short of metering it, you know, there
- 9 are ways, Tom Hoff, there's a number of people
- 10 that have ways of doing it.
- But we've had a lot of problems with the
- 12 CLA and the folks that are analyzing solar systems
- 13 that weren't straight about what the output of the
- systems were, and were cooking the books the other
- 15 way. So that's why we decided to go ahead and
- 16 propose meters.
- MR. HECKEROTH: The one net metering
- 18 system has a real problem in that you never know
- 19 how much you're producing. Because it just
- 20 offsets what you're using during the sunlight
- 21 hours. And it runs the meter backwards.
- But you don't actually know, so I would
- 23 be in favor of a two-meter system so that we would
- 24 actually know what the solar array was producing,
- and people could get credited for that.

```
1 MS. MacFARLAND: If we're going to get
```

- 2 REC ownership, and that's another piece, too, it's
- 3 going to have to be metered so that takes you
- 4 there, as well.
- 5 MR. HECKEROTH: Yeah, it's a requirement
- for performance-based --
- 7 MS. MacFARLAND: And then we don't have
- 8 to argue about what the output of the system is.
- 9 MR. ALLEN: Right.
- 10 MS. MacFARLAND: It may have not been a
- 11 cost effective decision.
- 12 MR. ALLEN: I mean if you're a building
- owner and you choose to put all your solar array
- on the north side and upside down then that's your
- problem.
- MS. MacFARLAND: You shouldn't get
- 17 rebate money.
- 18 MR. ALLEN: You won't get any incentive
- 19 money --
- MS. MacFARLAND: Yeah.
- 21 MR. ALLEN: -- per kilowatt hour.
- MR. HECKEROTH: Yeah, it's got to be
- 23 kilowatt hour instead of kilowatt, that's the
- 24 goal.
- MS. MacFARLAND: And figuring out that

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1 transitions.
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- 2 MR. TUTT: Yeah, the next question, you
- 3 hit it on the head, Jan, is how do we transition
- 4 to that if we're going to transition to that.
- 5 UNIDENTIFIED SPEAKER: To performance-
- 6 based?
- 7 MR. TUTT: Yeah.
- 8 MR. FRANTZ: I have two issues with it
- 9 that I would be grateful to anybody who could
- 10 refer me to information or studies that have been
- done.
- One is why won't it kill the market?
- 13 Not that we know a lot about consumer behavior at
- this point, but the surveys that we've done with
- 15 residential retrofit customers in SMUD territory
- is that they're people that want to be part of the
- solution that are buying the system because it's
- 18 half the market price. Many of them have surely
- been waiting, have wanted solar for awhile.
- 20 They've been waiting to the point where they can
- 21 afford it. And so they can get it now for \$3.50
- or \$4 a watt from us.
- 23 And they are buying it from SMUD, who is
- 24 an institution they trust. Those are two big
- considerations in their decision to purchase.

```
If you suddenly say to a customer,
 1
         you're not going to get $4 a watt up front, we're
 2
         going to pay you for output over a five-year
 3
 4
         period, what's that do to the customer's value
 5
         proposition?
 6
                   And then the second thing is that we're
         going to have to pay them more to assume that
 8
         five-year risk, and to wonder whether their system
         is going to perform such that they will be able to
10
         recoup as much as they hope to, won't the rebate
         level actually go up? I mean the total amount
11
12
         paid out. And if it does, how will that exert a
13
         dampening influence over price?
14
                   Because where we're trying to get to
15
         eventually is a subsidy-free market. Could this,
         I don't know that it will, but would this extend
16
17
         the day at which we arrive at that point;
18
         meanwhile, making a sale considerably more
         complicated, decreasing sales volumes, et cetera.
19
20
         It could be a death spiral.
                   MR. HECKEROTH: I think that the two
21
22
         things we've talked about have to be coupled. And
         that is some kind of a loan or a mortgage to pay
23
24
         the upfront costs, put it on credit. I mean
25
         that's what everybody puts everything --
```

```
MS. MacFARLAND: So you're cash
 1
 2
         positive.
 3
                   MR. HECKEROTH: -- on credit. So that
 4
         pays for the upfront costs, the loan does.
 5
                   And then if you've got a 20- or 30-year
 6
         loan, you've got a positive cash flow right from
         the beginning if the solar tariff or the solar
 8
         rate is high enough to pay off the loan.
                   MS. MacFARLAND: Well, because people,
10
         and this is what we have to all sit down and talk
         about in a more organized way with some of the
11
12
         people that, like Tom and Tom Hoff and Ryan Wiser,
         but I think maybe I heard it from GE, is that
13
14
         because we don't stay in our homes for 20 or 30
15
         years, people move around in five or six or seven,
16
         maybe it has to be less than that.
17
                   Maybe there's a lot of --
18
                   MR. HECKEROTH: Their mortgage is
         still --
19
20
                   MS. MacFARLAND: Yeah.
21
                   MS. JONES: Let me ask a question. I
22
         thought that under the German program there was
23
         low-interest loans that were combined with the
```

together that brought about the success.

feed-in tariff; and that it was the two programs

24

```
1 MR. TUTT: It used to be that way.
```

- 2 They've gotten rid of the low-interest loan
- 3 program.
- 4 MS. JONES: As the program has ramped
- 5 up. But in the first few years the combination of
- 6 those is what may have resulted in the successes
- 7 that they got.
- 8 MR. TUTT: At least that's my
- 9 understanding, is that when the feed-in tariff was
- 10 reestablished in January it was reestablished at a
- 11 higher level than before. And the low-interest
- 12 loan program was not part of the picture any
- longer.
- MS. SMITH: -- volunteer to follow up
- with the specifics of the German program, as we've
- been doing a lot of work exploring that market.
- 17 And so we could offer that to the Commission.
- 18 Kari Smith with PowerLight.
- 19 PRESIDING MEMBER GEESMAN: That would be
- 20 helpful, Kari.
- MS. TURNBULL: I'd like to make one
- 22 quick sort of analogy. It seems to me as though
- 23 PV systems on the roof could be seen as parallel
- 24 to navigation systems in cars. And as you buy a
- 25 new car these days, most people aren't going to

```
1 buy a new car without a navigation system.
```

- 2 What we have to do is sort of get an
- 3 ethic out there so that people aren't going to buy
- 4 a new house without a PV system. And it's going
- 5 to be part of the cost of the initial cost of the
- 6 house.
- 7 MS. CARTER: I think that we do need to,
- 8 I agree that we do need to move to performance-
- 9 based system here for the long-term survival
- 10 really of the technology, itself; if not market
- 11 acceptance.
- 12 But I've been hearing some, I think some
- 13 pretty legitimate concerns. I have concern,
- 14 myself, about the first-cost barrier and whether a
- loan is really going to take care of it, an extra
- 16 meter. I've heard arguments in the past, and
- maybe these aren't true anymore, but for
- 18 residential systems it's really an expense that's
- 19 prohibitive in terms of putting in the metering.
- If that's the case, another alternative,
- 21 maybe hybrid thing to look at, is still an upfront
- 22 payment or maybe a two-phased buydown based on
- 23 performance, based on the efficiency of the
- 24 system.
- I mean we can get pretty good at

```
1 calculating, depending on where, you know,ow it's
```

- 2 oriented, how big the system is, different things
- 3 like that. And estimating efficiency, or maybe if
- 4 you do it over a phased-in period, some upfront
- 5 and some after a year or two. I'm just throwing
- 6 this out.
- 7 You know, that's one way to still make
- 8 it more performance based, but short of a per
- 9 kilowatt hour type of a payment.
- 10 Obviously that's preferable in a
- 11 performance-based system, but if some of these
- 12 things at the beginning are too big a barrier, at
- 13 least for the smaller residential system, they're
- 14 probably not for the larger systems, but for the
- smaller residential systems maybe those, or, you
- 16 know, some kind of hybrid system is something we
- 17 should be looking at.
- MS. AGUILLON: You know, I would
- 19 recommend, really recommend that we go with a
- 20 pilot program, because this is a very different
- 21 market. My company, Kyocera, has an office in
- 22 Germany, and obviously our headquarters in Japan.
- 23 Two different programs, two different markets.
- When we come to the U.S. and it's
- 25 another different market with different ways, you

```
1 know, consumers are different. And if we can --
```

- there is money set aside for a pilot program. If
- 3 we can do something, keep it as a pilot without
- 4 disturbing what's going on in the market, then we
- 5 can see whether -- would you do that, yourself, in
- 6 your home? Would you just take a loan out for
- 7 \$20,000 today and get, what, 30 cents a kilowatt
- 8 hour?
- 9 MR. HECKEROTH: I did.
- 10 MS. AGUILLON: But that's, you know, I'm
- 11 asking myself would I do it, or would you do it.
- 12 So I think if we could have a pilot where we
- 13 actually test it, and we see how people will
- 14 react, I think it's better for us to make analysis
- than for us to just say, well, this might work.
- Because, you know, in Japan it worked
- 17 the other way. In Japan you have meters that are
- 18 actually really cute; they're like LCD displays
- 19 and they have a little cloud when it's cloudy, it
- shows you there is a cloud over the array, and it
- 21 tells you how many kilowatt hours you're getting
- 22 at that point. When it's sunny, it shows you the
- cute little sun and then how much. When it's, you
- 24 know, night, it tells you like the little moon
- 25 comes out. I mean it's really adorable.

```
But it tells you the information about
 1
         what your system is producing; and what's going on
 2
         with it. And people look at it. And if something
 3
 4
         doesn't look right, and it's in their living
 5
         rooms, it's wireless. Actually Kyocera sells it,
 6
        but I'm not advertising it.
 7
                   (Laughter.)
 8
                   MS. AGUILLON: Anyway, --
                   UNIDENTIFIED SPEAKER: Yes, you are.
10
                   MS. AGUILLON: No, no, we don't have any
11
         yet. But people can see that. And they go, oh,
12
         wait, it's not producing as much -- people really
13
         really -- these are Japanese, and Japanese are
14
         known in the world to be very, you know, not
15
         careless about purchasing and about bargaining and
         about doing anything like that. But, yet, they
16
17
         care about that.
18
                   MS. MacFARLAND: On the meters, Sheryl,
         a residential meter can cost about $100. That's
19
20
         not installation costs. And remote reading meters
21
         are like $400. And if you had a wide application
22
         of them over time they would probably decrease in
23
         cost.
```

And I think because of the RECs issue,

they're going to be required anyway. So, they're

24

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1 not (inaudible).
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- MS. CARTER: Well, I don't know. My
- 3 husband got mad at me and said we just cost the
- 4 systems a half a cent a kilowatt hour, but I'm not
- 5 an expert on that, so --
- 6 MS. SMITH: The concept of a pilot is
- 7 really important to get at some of these issues,
- 8 and to understand how the California market, which
- 9 is so large, differs from some of these other
- 10 markets, so that we can get it right. Not go
- 11 halfway down the road and then have to correct and
- 12 go down a different road.
- MS. MacFARLAND: I still think, no
- 14 matter what we do, even if we come up with
- 15 whatever the system is, and we set it up we're
- always going to need data, and we're always going
- to need reasoned analysis.
- And, you know, adjustments. It's
- 19 happened in the German program; it's happened in
- 20 the -- Japan; it's happening at the CEC. And
- 21 that's something that we have to build into a
- long-term market, or plan.
- MR. HECKEROTH: Whatever it is, though,
- 24 it would be nice if the state stepped in. Like
- 25 PG&E, I have a net metering agreement with PG&E,

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and I get a stack of papers every month. But it
```

- 2 doesn't mean much to me. It's just for a
- 3 residential system.
- 4 And I've heard Southern California
- 5 Edison has reduced that to one page. So if there
- is a one-page system that could be used, then why
- 7 receive a stack of papers every month. I mean
- 8 it's like 30 pages of printouts that you can't
- 9 decipher.
- 10 MS. MacFARLAND: They say it's
- 11 expensive.
- 12 (Laughter.)
- MR. HECKEROTH: Yeah, and it must make
- it a lot more expensive, too.
- MS. MacFARLAND: There are hard costs to
- net metering, and that might be one of--
- MR. BLAIR: We, in the four net metered
- 18 systems we have, we get one spreadsheet a month
- 19 that tells us what the net of two meters. Now,
- 20 they're all over 30 kW size, but it's a one-page
- 21 report.
- MR. TUTT: Some of those meters that
- have just been talked about, some of the things in
- 24 the presentations today talked about the
- 25 importance of feedback, and feedback inside the

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1 home. And so, I mean eventually that's probably
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- 2 where we would want to go, or have the industry
- 3 go, is to have those kind of systems where the
- 4 homeowner doesn't have to go out back of the
- 5 garage or in the back corner of the house and
- 6 squint and read a small LCD display.
- 7 MR. HECKEROTH: There's a lot of
- 8 monitoring systems that are coming out you can
- 9 read on your cellphone from anywhere in the world.
- Just call it up and there it is, real time.
- 11 MR. TUTT: I think we should spend some
- 12 time talking about the last question on the
- agenda, solar on new homes built in California.
- And so, we had a lot of presentations about that.
- 15 It's a new program potentially in California,
- 16 proposed in part by the Governor in his State of
- 17 the State Address. We don't know what details
- 18 he'll come out with.
- 19 SMUD's been active in this area. So, we
- 20 talked about mandates and incentives, being part
- of the building standards or not in the
- 22 presentations.
- 23 I'm interested in again the role
- 24 utilities would or could play in this. And it may
- 25 sort of tie in with performance-based incentives.

```
It might be a place to start out a performance-
 1
         based incentive program, since it's kind of
 2
         separate from our current retrofit program in
 3
         California. That might be a way to transition
 4
 5
         into something in that regard.
 6
                   Any thoughts?
                   MR. ALLEN: I would just say if you can
 8
         address the issue of if you want utilities to, you
         know, step up and be proactive, address the value
10
         of the renewable energy credit towards RPS and
         you'll stimulate their activity. And will
11
12
         actually motivate them to be proactive to develop
         the market, instead of a barrier.
13
14
                   The other thing is we'll need to raise
15
         the meter caps if you're going to stimulate that
         kind of a market real quick, which will be
16
         probably a legislative fix, I'd imagine.
17
18
                   MR. TUTT: Can I question that a little
         bit, Tor, in the sense that it might be a
19
20
         reasonable value to the utility, but the total
21
         amount of RECs that are coming from this, today's
         level of solar installations in the state don't
22
```

MR. ALLEN: Well, the projected new home

required RPS increment.

contribute a substantial percentage to their

23

```
market --
 1
 2
                   PRESIDING MEMBER GEESMAN: Even though,
         did somebody say that Germany was at 300 or 400
 3
 4
         megawatts per year?
 5
                   UNIDENTIFIED SPEAKER: 500, yeah.
                   PRESIDING MEMBER GEESMAN: You know,
 6
         that 's a small drop in the bucket to the
 8
         utilities' RPS obligations. So I think that it's
         something that you ought to address independently
10
         of whether it's a meaningful target for them or
         not. But I think, as a motivator, you're going to
11
         have to find something else.
12
                   MS. MacFARLAND: We also think it's a
13
14
         really important customer motivator because, in
15
         large part, the reason why they're purchasing the
         system is for those attributes, and we'd like them
16
17
         to own them.
18
                   I guess one thing I haven't brought up
         about new homes, I talked a little bit about it
19
20
         with Sheryl earlier today or yesterday, is that,
21
         you know, we really believe it should be zero,
22
         energy efficiency, thermal and PV. And I think
23
         it's going to be very important for the builders
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I mean I'd guess it would be probably the

or maybe some manufacturers that end up doing it,

24

1

22

23

24

25

manufacturers, there needs to be a one-stop shop

```
to combine those incentive programs together.
 3
         Because you don't want them to go to the PUC
         for -- and I don't know how we do that in a
 5
         legislative sense.
 6
                   But it strikes me that some efficiency
         on where you get your funding, if we can create
 8
         that funding, it's going to be very important, so
         it's not too much of a pain to go to too many
         places.
10
                   MS. CARTER: I think a partnership model
11
         would be a good one, and it's not something you
12
13
         necessarily legislate or want to legislate, but
14
         you have the utilities doing new construction
15
         programs and working on supporting the building
         codes and standards set here at the Commission.
16
                   And, you know, the package that we've
17
18
         been talking about, Jan, and that I mentioned
19
         earlier, in terms of, you know, a home that meets
20
         title 24 and substantially exceeds it, and
21
         includes photovoltaics, would need to include the
```

manufacturers and installers in the solar

utilities, both investor-owned and municipal, the

builders. And because they already work together

on energy efficiency part of it, as well as the

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community to put something like that together.

And in terms of, you know, there's
```

- 3 energy efficiency funding for the energy
- 4 efficiency measures above, substantially --
- 5 MS. MacFARLAND: Right.
- 6 MS. CARTER: -- above title 24, there's
- 7 some funding, although dwindling. And we need to
- 8 perhaps find more for the PV measures.
- 9 But without needing to cross-subsidize
- 10 even between, and not even worrying about that
- 11 aspect of it, if you actually evaluated the whole,
- 12 as a home, instead of looking at, okay, we've
- already done the energy efficiency measures, but
- 14 then when we look at the PV we never look at the
- 15 whole package. We just look at what's already
- 16 there and put it on top of it.
- Well, that doesn't take into account the
- benefits of the package. So, you know, I think
- more of a partnership model on that. I don't know
- 20 how you'd legislate something like that.
- MS. MacFARLAND: No, but I think we can
- figure that one out.
- MR. RAYMER: Okay, CBIA gets together at
- 24 the state level to deal with its membership three
- 25 times a year, three annual meeting. And one of

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1 our committees is our construction codes and
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- 2 energy committee. Meets for four hours, and the
- 3 first two hours is energy issues.
- 4 And we always have a presentation by the
- 5 Public Utilities and by SMUD on their latest new
- 6 home energy programs.
- 7 It's varied over the years. There's
- 8 been sporadic application of it, but by and large
- 9 they keep us up to speed on what's available and
- when things are going to stop. But it occurs to
- me that for the last couple of years they've had
- 12 programs in place that have consistently provided
- incentives to go above and beyond, at 15 percent
- levels and 25 percent levels above and beyond the
- 15 state energy efficiency.
- 16 The reason for that is to reduce
- 17 consumption so that particularly during peak load
- 18 time periods the drain on the grid is not felt as
- 19 heavily from the new construction.
- 20 What difference does it make if that's
- coming from a photovoltaic application? If I'm
- dense, I don't understand why they care.
- MS. MacFARLAND: Well, we actually think
- 24 we are a DSM option. In our spare time we haven't
- 25 been able to weigh in on all the efficiency

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1 proceedings, but I think there was an IST decision
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- 2 that was made, but when was that?
- 3 UNIDENTIFIED SPEAKER: Two years ago.
- 4 MS. MacFARLAND: Two years ago, that
- 5 treated PV like a demand side option.
- 6 MR. RAYMER: Um-hum.
- 7 MS. MacFARLAND: But we've never
- 8 formally been treated that way.
- 9 We argue that we should be. We also --
- 10 the other thing that's important is we don't want
- one without the other. We have to do both. And
- 12 actually all three because there is thermal that's
- 13 not occurring --
- MS. CARTER: I was trying to stay away
- from getting into the distinction between, you
- 16 know, whether the PV is a demand side option. I
- 17 consider PV to be a generation option. but it's
- an argument that I don't like to get into because
- 19 there should be no tradeoffs.
- 20 We should be doing all cost effective
- 21 energy efficiency; we should not be having to --
- 22 when we talked about giving credits under title 20
- for PVs earlier, I don't know if everybody
- 24 understood what that actually means. That means
- 25 that you would forego some of the energy

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1 efficiency measures that we've already gotten
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- 2 through the title 24 improvements, and put PV in
- 3 its stead.
- What I'm talking about in terms of the
- 5 package is an over and above. We do all cost
- 6 effective energy efficiency because it is cost
- 7 effective. And we combine that with PV because
- 8 you need all cost effective energy efficiency to
- 9 make sure that you can get your PV system down to
- 10 a reasonable level that customers can afford.
- 11 That's another way to get costs down for these PV
- 12 systems.
- 13 So I want to stay away from getting into
- 14 the pitting argument. I don't even think we
- should go there; we don't need to go there. And
- we shouldn't, because, you know, we need both in
- this state, and there's no room for tradeoffs.
- 18 MR. RAYMER: We certainly can't go there
- 19 quickly. I think in terms of the legislative
- 20 cycle, particularly the bill that's out there
- 21 right now, looks at a 2006, January 2006 effective
- 22 date.
- 23 And while I eventually see PVs becoming
- 24 part of a global energy requirement that the state
- would be enforcing, trying to get that

1 accomplished in a competent way without disrupting

- 2 what we've done over the last 20 years is going to
- 3 be impossible to do over the next year to year and
- 4 a half of regulatory forum.
- 5 I do want to make one comment about --
- 6 Ken Nittler brought up an interesting point. He
- 7 has been working for decades in energy efficiency,
- 8 and then as a strong member in CABEC, the Energy
- 9 Consultants Association, and he developed software
- 10 to help comply with the standards.
- He raised an interesting point that
- hasn't been explored. And that is two climate
- zones out of California's 16, I think it's 14 and
- 14 15, the high desert climate zones, when the new
- regs take effect in the fall of 2005, there's
- going to be a rather perplexing problem.
- 17 The regs are incredibly stringent in
- 18 those zones. You're going to be looking at the 20
- 19 percent glazing window requirement where you may
- 20 be able to up that a little bit by going from
- 21 instead of a 13 SEER to maybe a 14.5. That'll get
- you to 23 percent windows.
- 23 A lot of marketable housing in that area
- 24 may well have 28 or 30 percent. Is there an
- opportunity to somehow encourage them, although

```
there certainly wouldn't be the cost tradeoff
 1
         issue here. But for a marginal increase in window
         area, which is probably the only tradeoff they'd
 3
 4
         be interested in. Just say, look, if you put in
 5
         photovoltaics I know you're going to lose about 20
 6
         to 30 grand on the operation, but in those huge
         homes that would go in there, that's something for
 8
         consideration.
                   But that's down the road and there's
         just no way that we could -- and right now the
10
11
         bill has a paragraph that says the Energy
         Commission should look into doing this. And we
12
13
         simply don't agree with that.
14
                   PRESIDING MEMBER GEESMAN: I quess I'd
15
         raised, Sheryl, for you to give some thought to,
         if you restricted the tradeoff to additional
16
17
         glazing, and perhaps take the two climate zones
18
         Bob's talking about, what's the argument against
         allowing that additional glazing if the customer
19
20
         puts PVs in?
21
                   I mean I know that we do something like
22
         that for the increased efficiency air conditioner.
         Why would PV be any different?
23
```

MS. CARTER: But the current tradeoffs

we have, I believe, and I haven't run numbers and

24

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1     I'm not our codes expert, but the current
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- 2 tradeoffs that we have are between different types
- 4 PRESIDING MEMBER GEESMAN: That's not
- 5 what I'm talking about. I'm talking about buying
- 6 extra glazing in essence by including
- 7 photovoltaics in your home design.
- 8 MS. CARTER: Well, you know, I continue
- 9 to have a concern about why we even need to make a
- 10 tradeoff and reduce the energy efficiency, reduce
- 11 the energy efficiency of the home in order --
- 12 PRESIDING MEMBER GEESMAN: Guy wants
- more windows.
- MS. CARTER: -- to add PVs.
- 15 PRESIDING MEMBER GEESMAN: The guy wants
- 16 more windows.
- MR. RAYMER: I think the point here is
- not in all the other 14 climate zones, but in the
- 19 two that I mentioned, I think you will be at a
- 20 point to where you simply don't have tradeoffs.
- 21 About the only option left would be tankless water
- 22 heater and a higher efficiency air conditioning,
- which chances are you've already plugged into your
- 24 calculations.
- 25 PRESIDING MEMBER GEESMAN: Right.

```
MR. RAYMER: It's not going to be the
 1
 2
         capabilities, the high level of flexibility you
         have in the other zones. And those particular two
 3
 4
         zones, you basically are at the envelope. It's a
 5
         very tight standard and you don't have any more
 6
         option to pick and choose from.
                   So, is this a possible option that's out
 8
         there. I didn't necessarily want the conversation
         to go that way, but in those two zones you've got
10
         a unique situation for a change. The regs have
11
         gotten so tight there's no more tradeoffs.
12
                   PRESIDING MEMBER GEESMAN: And I'm
         further into this than I should be because I'm --
13
14
                   (Laughter.)
15
                   MS. CARTER: As am I.
                   PRESIDING MEMBER GEESMAN: -- 22 years
16
17
         past the last standards that I knew about.
18
                   MS. SMITH: I wanted to respond to the
         role of the utilities that you were asking about
19
20
         earlier. And one thought is, you know, that the
21
         utilities deliver electrons to the customer,
22
         whereas the PV industry actually delivers capacity
         to the customer. Still on the customer's side.
23
24
                   And so to build on what the gentleman
25
         from SMUD said earlier about the customer really
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absorbing a certain amount of risk for the
 1
         utilities, both in terms of private investment and
         also absorbing some of the natural gas price
 3
 4
         volatility that we all see on the horizon, so
 5
         there is a natural benefit of having PV on the
 6
         customer's side. The customer absorbs half of the
         cost.
 8
                   And so in response to the role of the
         utilities, from my view it would be to really
10
         facilitate the interconnection of the PV system to
11
         the distribution grid. And to make that process
         as seamless as possible to be able to move as much
12
13
         PV onto the market as quickly as possible. And
14
         work in partnership with the utilities in the
15
         manner, involving the greatest amount of
```

- competition between the corporations and companies 16
- that have made that their livelihood, to provide 17
- 18 the best PV possible on the international market.
- 19 Really bring down the cost by investing in
- 20 innovation, and bringing that to the customer.
- And the utilities' role would then be to 21
- 22 be able to facilitate that market in California.
- PRESIDING MEMBER GEESMAN: Well, I 23
- 24 think, Kari, I believe that as a philosophical
- construct. And, you know, I am familiar with that 25

```
1 issue. In the 1970s Tom Hayden and I spent an
```

- 2 inordinate amount of time persuading Jerry Brown
- 3 that that was the right way to look at things.
- 4 And as a consequence the budding utility
- 5 role in solar hot water heating was immediately
- 6 canceled out.
- 7 But now we're in a situation where the
- 8 elected Governor suggests that we really ought to
- 9 be looking at scaling our existing program to
- 75,000 to 80,000 units a year in new construction.
- I don't know how you get from 5000 to 75,000 or
- 12 80,000. And I don't know what your horizon is.
- 13 Call it five years, call it ten years for that
- 14 matter. I don't know how you get there without
- 15 the level of standardization, absorption of risk,
- provision of warranties, maintenance, inspection
- 17 without some constructive role for the utility.
- And a larger role than I've ever previously
- 19 thought acceptable.
- 20 If somebody can tell me how these
- 21 cottage industry, small farmer models of the
- 22 individual self-reliant home generator gets to
- that number, I'm happy to explore it further.
- MS. SMITH: I guess I would suggest that
- 25 GE is not a small farmer.

```
PRESIDING MEMBER GEESMAN: No, and I
 1
         doubt Kyocera is or Sharp, for that matter, or RWE
 2
         Schott. And it looks to be the people that we're
 3
 4
         going to end up doing business with if we're going
 5
         to get to that scale program.
 6
                   And the utilities are of comparable
         size, at least for terms of mating purposes, I
 8
         guess, if you will. It seems to me we're supposed
         to bring institutions like that together.
10
                   MS. SMITH: Constructive would be the
11
         key word.
12
                   MS. MacFARLAND: Constructive, I think,
13
         is important. It's been unfortunately pretty
         hostile towards solar, -- the view that we're too
14
15
         expensive. We deal with a lot of passive/
         aggressive filings where they say there's no value
16
17
         to solar --
18
                   PRESIDING MEMBER GEESMAN: Yeah, but
         it's wind they really harbor the special feelings
19
20
         for.
21
                   (Laughter.)
22
                   MS. MacFARLAND: That's true, but
         intermittency. But, you know, I do think there
23
24
         ultimately will be a role for utilities. There
```

was a day when Carl Weinberg was quite the leader

```
1 at PG&E. And it wasn't a hostile environment.
```

- In fact, some of the best, Tom Hoff,
- 3 Howard Ringer, Dan Sugar, there were a lot of
- 4 solar leaders there.
- 5 But I really think it's a partnership
- between the manufacturers, the new construction.
- 7 It's the most economically efficient approach is a
- 8 partnership between the manufacturers and the
- 9 builders. And to have open, transparent
- 10 information like they do have in Germany. And
- 11 where we can figure out, through a reasoned
- 12 approach, the analysis, the appropriate roles for
- 13 the utilities over time.
- 14 And I think SMUD and DWP and others will
- 15 eventually, the IOUs may not always be hostile
- 16 towards it, either. And I don't think all of them
- 17 are. You know, some of them have just come out of
- 18 bankruptcy and haven't been focusing on anything
- 19 else, too.
- But, it's also a fox in the hen house
- 21 thing.
- MR. RAYMER: As I'm sure most of you
- 23 know, our industry's changed substantially in
- 24 terms of the relative number of units per year
- 25 that a company does. We still have lots of small

```
1 builders and medium-size builders, you know, those
```

- 2 that are doing less than a dozen units a year,
- 3 those that are doing up to 50.
- 4 But we've got the mega members, if you
- 5 will, that are doing thousands. And they have an
- 6 interest in this; they have an interest in all
- 7 sorts of things. And those are certainly where
- 8 the lion's share of this type of a partnership, on
- 9 a regional basis. And I think through pilot
- 10 programs where you think out loud and get together
- 11 a collection of things.
- 12 And then everybody's a partner on it;
- 13 they've worked together; they get it implemented;
- 14 and they learn from doing that. And fortunately,
- 15 by doing it that way, you at least have people
- that enter into it with a smile on their face, as
- opposed to be shoved over the cliff, so to speak.
- MS. TURNBULL: I'd just like to make
- 19 certain that the munis don't get left out of this.
- 20 They are 30 percent of the power that's generated
- 21 out there. And we are supporting their
- 22 involvement in the RPS because we think everybody
- 23 has to play the same game across the state.
- MR. RAYMER: I agree, and quite frankly,
- SMUD, we always wait for SMUD's presentation at

```
our meetings because that's kind of the high
 1
 2
         point.
                   MS. MacFARLAND: And we're thrilled that
 3
 4
         SMUD's going to share their data and it's really
 5
         going to help --
 6
                   MR. RAYMER: Why is that so difficult?
         You know, we had that problem in the '80s and the
 8
         '90s at the PUC of getting our hands on data to
         see how well certain things were working.
10
                   MS. MacFARLAND: How to make them
         hetter.
11
                   MR. RAYMER: Exactly. And it's --
12
13
                   (Laughter.)
14
                   PRESIDING MEMBER GEESMAN: It's a
15
         premise written into the Public Utilities Code
         which the Legislature's trying to change this
16
17
         year. We'll see if Senator Bowen is successful in
18
         doing that. But it's really interwoven throughout
         the Public Utilities Code; and they simply have a
19
20
         particular approach toward what they characterize
21
         as proprietary data that makes it very difficult.
22
                   MR. RAYMER: And therein lies the
         problem, what they characterize. In my
23
```

discussions with Joseph Desmond last week he told

me and our CEO that that's one of the areas that

24

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they're aggressively seeking, not to unveil hidden
```

- 2 truths or, you know, trade secrets or whatever,
- 3 but just some generic information that would be
- 4 very good to --
- 5 PRESIDING MEMBER GEESMAN: Yeah.
- 6 MR. RAYMER: -- capsulize.
- 7 MR. HECKEROTH: I think we're
- 8 overlooking some advantages to developers that
- 9 might really move PV along. The last time I
- 10 talked to Mike Keesee, the 93 Premiere homes that
- 11 they're putting PV on, there was 400 customers
- 12 waiting for those homes.
- 13 And the same thing happened down with
- 14 Shea homes. Those sold out way ahead of any other
- 15 homes in the developments. And Steve forgot to
- mention, I think, when he was talking about SMUD's
- 17 Pioneer program that people actually paid a
- 18 premium to have solar on their roof. It wasn't
- 19 that the utility was putting up all the money to
- 20 make up the difference between what PV cost as
- 21 opposed to the other.
- 22 And there is all kinds of statistics
- 23 that say that everybody wants solar. So, if we
- 24 can use that as a way to encourage the home
- 25 builders to move forward with this, I think the

```
1 public will come up and make it all to their
```

- 2 advantage.
- 3 Particularly when the company I work
- for, UniSolar Ovonics is making a building-
- 5 integrated photovoltaic which will function as the
- 6 roofing at the same time. And then there's
- 7 further economy, something about lowering the cost
- 8 of PV when you offset the cost of the roofing at
- 9 the same time. Then you can get down to that \$4 a
- 10 watt a lot quicker than if you're putting a roof
- on and then putting PV on top of it.
- 12 MR. RAYMER: The fact of the matter is
- with new residential construction right now the
- market has been extremely hot for the past three
- 15 to four years. Our projections are through the
- 16 Construction Industry Research Board that it will
- 17 remain incredibly vital. We'll be doing over
- 18 200,000 units a year for at least the next couple
- of years. So that's taking us well into 2006.
- 20 Right now in the Sacramento area,
- 21 Silicon Valley, L.A., San Diego you build a home,
- it's sold, end of story. And right now the prices
- you're seeing, what's happening with the prices,
- it's not being overly dramatic to say it's insane
- what's going on with the prices today.

```
It's not necessarily a function that it
 1
 2
         has solar, but it certainly makes it a
         distinguishable quantity from a lot of other
 3
 4
         production building that's been going on in the
 5
         area. And it's a pleasant surprise that it didn't
 6
         deter people away.
                   There have been some negative feedback
 8
         from the early '80s and some of our earlier
         adventures with solar. That doesn't seem to have
10
         turned people away anymore. And so it's a good
11
         thing.
12
                   But the fact of the matter is, today you
13
         build a house, it's going to sell. We're the
14
         single hottest part of the economy right now. And
15
         it looks like we'll stay that way for several
16
         years.
                   COMMISSIONER PFANNENSTIEL: You know, as
17
18
         the discussion's gone on we seem to be saying both
         sides of this, whether incentives are absolutely
19
20
         necessary and certain levels of incentives will
21
         bring more customers on. And clearly, the higher
22
         the incentives the more customers will go and
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24 But then we also hear how customers 25 really want, new home buyers really want solar.

adopt solar.

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1 Even when it may not be in their financial
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- 2 interest.
- 3 So I think that, you know, there's some
- 4 discussion about doing a pilot. I'm still not
- 5 sure how much incentive we need. Do we need a
- 6 pilot to prove that? Is it basic marketing? You
- 7 know, we're talking about running out of incentive
- 8 money, and you know, does that mark the end of the
- 9 program or is it already situated and it's just a
- 10 matter of building, rhetorical questions all, but
- I think that as we're discussing this I'm not
- 12 quite sure where I'm supposed to draw the
- 13 conclusion.
- MS. MacFARLAND: I think the end of
- incentives are essentially the end of the programs
- for now. But with a ten-year commitment we
- 17 wouldn't need incentives anymore.
- And the first thing I heard from Bob
- 19 Raymer when I sat down with him is he wanted to
- 20 make sure there were incentives there for awhile;
- 21 along with time-of-use rates. And I can't
- remember what the other one was.
- MR. RAYMER: We have an array of
- 24 these --
- MS. MacFARLAND: But couple --

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MR. RAYMER: -- and keep in mind, as I
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 2
         did my presentation today, just like we did for
         energy efficiency going beyond, we're not
 3
 4
         looking -- the local governments didn't have money
 5
         they could just give to us. None of them did.
 6
                   But we were able to get 60 of them to
         embrace going beyond the regulations by giving us
 8
         things other than direct cash value items. So
         there's a lot of options out there, but you do
10
         need to explore them, and you don't do it by
         statewide mandate.
11
12
                   And I must say, not veering off, but a
13
         mandate will bring with it certain obligations
14
         that you will most likely inherit as a Commission,
15
         and that is some rather amazing administrative
         requirements and oversights that you're then be
16
17
         blessed upon the local governments. And how
18
         you're going to do that quickly, by 2006, good
         luck.
19
20
                   MR. TUTT: I think that -- just a second
21
         -- I think we're moving into some kind of a timing
22
         issue here. We talk about pilot programs and
         that's different than a production rollout
23
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I wanted to ask Bob a question, as we

program, obviously.

1 sit here in June of 2004, how many of the 200,000

- 2 units that will be built in 2005 are already at a
- 3 point in their planning timeline where it's
- 4 difficult to add solar to the process?
- 5 MR. RAYMER: If we're talking about the
- 6 integrated systems, what I would consider the
- 7 preferable product, probably about half. Your
- 8 purchasing agents are probably already getting
- 9 down on paper their allotments, the shipments for
- 10 roofing product. You don't want to wait until the
- 11 last minute to take care of that because of the
- 12 fluctuation of lumber and everything else. And so
- you want to have your hands on all this.
- 14 You don't want to stockpile stuff, but
- 15 you at least want to have a very secure chance
- 16 that you're gong to have these trucks coming in in
- 17 this particular time period.
- Having said that, I'm saying that you
- don't necessarily need legislation to kick off
- 20 pilot programs. And a lot of what you were
- 21 talking about, your long-term proposal, it might
- 22 need some legislative assistance, but a whole lot
- of that would be interaction between the industry,
- your industry, my industry and assistance by state
- and local government. That would be a big help.

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MS. MacFARLAND: Yeah, I see a scenario
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 2
         where we could bring the top builders and the
 3
         manufacturers together with some other interested
 4
         parties, and sit down and -- I mean, there were
 5
         1000 homes done last year. I don't know if the
 6
         number is 10,000 or what it is.
                   But we could figure out a scale-up over
 8
         time that was real, that was backed by purchase
         orders, where we were delivering the products that
10
         they wanted. I mean that's the whole thing. We
11
         need to hear what that is that they want; how to
         combine the efficiency pieces.
12
                   And I don't think -- it's not rocket
13
14
         science, either. I think reasonable minds -- and
15
         I wouldn't necessarily call it a pilot. I'd call
         it a memorandum of understanding backed by
16
         purchase orders. And have it be real, which is
17
18
         better than a mandate sometimes, too.
19
                   And then make sure -- we have to make
         sure it's a pleasurable experience for them.
20
21
                   MR. TUTT: Ben, you had a point or a
22
         comment to bring -- come up --
23
                   MR. OVSHINSKY: Do I have to come to a
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MR. TUTT: Yeah, you do.

24

25

mike?

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MR. OVSHINSKY: Ben Ovshinsky, ECD
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 2
         Ovonics, parent company to UniSolar. I'm not a
         technical expert in any of this, but I do have a
 3
 4
         sense of we're in the trees and not seeing the
 5
         forest. And where I operate I'm looking at it
 6
         like 50,000 feet up higher.
                   And what I sense in this kind of
 8
         conversation, which I think is very good, is we're
         -- and people are just beginning to see it,
10
         perhaps -- we're on the cusp of a new paradigm. I
11
         think the word paradigm came up a few times
         earlier.
12
13
                   And that paradigm is where residential
14
         houses, commercial buildings, anything with a roof
15
         on it, already existing or newly to be
         constructed, from here on out becomes part of the
16
         grid. It becomes part of the system of
17
18
         electricity production, distribution, consumption
19
         and every aspect of it. And how much you pay for
20
         it and how much it costs and policies on it. And
21
         all the benefits that accrue from that,
22
         environmentally, energy security, et cetera, et
23
         cetera, et cetera.
                   And we're not looking at it from the new
24
25
         paradigm point of view yet. We're foundering down
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on the old, looking at it from the old paradigm.
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- 2 I don't have a suggestion as to what
- 3 that new paradigm will look like, but it's going
- 4 to be complex and it's going to make partners out
- of, unfortunately it looks like, functionally and
- 6 existentially it's going to make partners out of
- 7 people who own homes or live in homes or work in
- 8 buildings.
- 9 MR. TUTT: We have a couple of slides
- 10 from Aaron from Sharp that look at the timing of
- 11 new home installations in Japan and California, so
- just illustrative of what paths we're on.
- MR. NITZKIN: Some of you might have
- seen this slide previously. This is a slide that
- 15 was prepared just analyzing the market in Japan.
- 16 And you can see the green line is the percentage
- of PV systems, the number of PV systems as a
- 18 percentage of housing starts.
- 19 And you can see in 1996 and '97 -- from
- '96 and '97 it bumps up to close to 2 percent
- 21 after being relatively flat at around .5 percent.
- 22 1997 was the first year in Japan they started
- 23 putting PV systems on production buildings.
- And since 1998, the second year after
- 25 that happened, you see a significant spike. Now,

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if we look at California, where do we stand today.
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- Very -- next to identical. Up to the year 2000
- 3 very flat at about .5 percent. And 2001, the
- 4 first year that PV was installed on production
- 5 building it popped up close to 2 percent. So
- 6 we've had now two years of data.
- I do not have 2003 data yet, but I think
- 8 we have to recognize that in Japan this growth
- 9 happened because of long -- again those key
- 10 factors, long-term commitment of funding, long-
- 11 term commitment of product development, long-term
- 12 commitment by the builders.
- In Japan there is a significant
- synergies where the builders and manufacturers
- actually sit down and develop products together
- and actually have built the industry.
- 17 And that's, you know, going back to
- 18 Jan's comment of trying to get everyone in a room
- 19 together, that's what we have to do if we want to
- 20 continue to replicate what happened in Japan. And
- 21 we are doing so, so far. And I just think we have
- 22 to recognize that this is a critical point in that
- process.
- 24 MR. TUTT: And can you -- you talked
- 25 about the partnership in Japan, the builders and

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1 the industry. What about the utility role? What
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- 2 happened there in Japan, do you know?
- 3 MR. NITZKIN: I don't know.
- 4 MS. AGUILLON: I have just one comment
- 5 from Kyocera. Not a single utility has gone out
- of business either in Japan or in Germany.
- 7 UNIDENTIFIED SPEAKER: Well, they don't
- 8 do that here, either.
- 9 (Laughter.)
- MS. AGUILLON: I say that to one of our
- 11 utilities. I told them that, what are you afraid
- of. But it's initial control, because we are
- 13 peaking power.
- 14 And of course they did not like it. The
- 15 utilities in Japan and in Germany did not like it.
- Do you hear them? No.
- 17 MR. TUTT: Okay, any other questions or
- 18 comments from anybody?
- 19 MS. AGUILLON: The builders loved it.
- 20 MR. HECKEROTH: I just wanted to second
- 21 what Ben said. I think part of that paradigm
- shift is moving toward a new aesthetic based on
- 23 efficiency rather than historical bits and pieces
- of wood and tile. We have new large area
- 25 materials and we should be using them to build our

1	homes in the future.
2	And UniSolar now has 30 megawatts of
3	production, so we're ready. And we're a U.S.
4	company.
5	PRESIDING MEMBER GEESMAN: I think we're
6	done. This has been very productive. I think it
7	will create a very rich transcript, something that
8	we need to go over, I think, repeatedly and
9	determine where to go next.
10	Thank you, all, for participating.
11	(Whereupon, at 4:46 p.m., the workshop
12	was adjourned.)
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## CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Joint Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 17th day of June, 2004.

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